# PARK DISTRICT OF THE CITY OF GRAND FORKS GRAND FORKS, NORTH DAKOTA

AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2019

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ROSTER OF DISTRICT OFFICIALS AS OF DECEMBER 31, 2019

Jay Panzer President

Tim Skarperud Vice-President

Paul Barta Board Member

Terry Dvorak Board Member

Greg LaDouceur Board Member

Bill Palmiscno Executive Director

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# **Brady**Martz

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners
Park District of the City of Grand Forks
Grand Forks. North Dakota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Park District of the City of Grand Forks as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Park District of the City of Grand Forks' basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Park District of the City of Grand Forks, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of the District's contributions to NDPERS/ single employer plans, schedule of District's and non-employer proportionate share of the net pension liability, schedule of changes in the District's net pension liability and related ratios, schedule of District's contributions to OPEB plan, schedule of District's share of the OPEB liability, and budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Park District of the City of Grand Forks' basic financial statements. The combining general fund statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining general fund statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining general fund statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The roster of District officials has not been subjected to the auditing procedure applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on this schedule.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 26, 2020 on our consideration of the Park District of the City of Grand Forks' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Park District of the City of Grand Forks' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Park District of the City of Grand Forks' internal control over financial reporting and compliance.

BRADY, MARTZ & ASSOCIATES, P.C. GRAND FORKS. NORTH DAKOTA

March 26, 2020

Porady Martz

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

The discussion and analysis of the Park District of the City of Grand Forks' (District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2019 with comparisons for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$48,976,408 (net position).
- The change in net position from current year activity was an increase of \$2,483,297.
- Total liabilities were \$43,679,000 at December 31, 2019. This is a decrease of \$4,113,322 from the balance at December 31, 2018. This result was due to bond payments and changes in pension liabilities.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the District as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at our specific financial conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those assets. The Statement of Activities shows net (expense) revenue and changes to net position related to each department of the District. Fund financial statements tell how services were financed in the short-term as well as what dollars remain for future spending.

#### Reporting on the District as a Whole

Statement of Net Position and the Statement of Activities

The Statement of Net Position and Statement of Activities include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting method used by the private sector. The basis for this accounting takes into account all of the current year's revenues and expenses regardless of when the cash was received or paid.

These two statements report the District's net position and the changes in net position. This change in position is important because it tells the reader whether, for the District as a whole, the financial position of the District has improved or diminished. However, in evaluating the overall position of the District, non-financial information such as changes in the District's tax base and the condition of District capital assets will also need to be evaluated.

In the Statement of Net Position and the Statement of Activities, the District's activities are reported as Governmental Activities and Business Type Activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

# Reporting on the District's Most Significant Fund

#### Governmental Fund

The presentation for the District's general fund focuses on how resources flow into and out of it and the balance that is left at year-end and available for spending in future periods. The general fund is reported using modified accrual accounting which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our District users. The relationship (or differences) between governmental activities (reported on the Statement of Net Position and the Statement of Activities) and the general fund is reconciled in the financial statements.

#### The Park District of the City of Grand Forks as a Whole

Recall that the Statement of Net Position looks at the District as a whole. Table 1 provides a summary of the District's net position for 2019 and 2018:

Table 1
Statement of Net Position
December 31, 2019

	G	overnmental Activities	Bu	Business-Type Activities		Total
Assets Current and Other Assets Capital Assets, Net	\$	1,811,660 43,540,110	\$	15,672,197 31,894,136	\$	17,483,857 75,434,246
Total Assets		45,351,770		47,566,333		92,918,103
Deferred Outflows of Resources		1,186,347		<u>-</u>		1,186,347
Liabilities Current Liabilities Long-Term Liabilities: Due within One Year Due in more than One Year		1,010,818 1,214,313 15,900,318		1,008,265 1,976,000 22,569,286		2,019,083 3,190,313 38,469,604
Total Liabilities		18,125,449		25,553,551		43,679,000
Deferred Inflows of Resources		1,449,042				1,449,042
Net Position Net Investment in Capital Assets Restricted Unrestricted		27,479,978 695,026 (1,211,378)		11,705,445 4,515,049 5,792,288		39,185,423 5,210,075 4,580,910
Total Net Position	\$	26,963,626	\$	22,012,782	\$	48,976,408

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

# Table 1 Continued Statement of Net Position

December 31, 2018

	Governmental Activities	Business-Type Activities	Total
Assets			
Current and Other Assets	\$ 304,912	\$ 16,863,533	\$ 17,168,445
Capital Assets, Net	42,548,217	32,668,035	75,216,252
Total Assets	42,853,129	49,531,568	92,384,697
Deferred Outflows of Resources	2,280,162		2,280,162
Liabilities			
Current Liabilities Long-Term Liabilities:	664,957	905,883	1,570,840
Due within One Year	1,178,577	1,949,933	3,128,510
Due in more than One Year	18,638,063	24,454,909	43,092,972
Total Liabilities	20,481,597	27,310,725	47,792,322
Deferred Inflows of Resources	379,426		379,426
Net Position			
Net Investment in Capital Assets	24,997,480	11,031,857	36,029,337
Restricted	549,932	5,187,285	5,737,217
Unrestricted	(1,275,144)	6,001,701	4,726,557
Total Net Position	\$ 24,272,268	\$ 22,220,843	\$ 46,493,111

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

# Table 2 Changes in Net Position As of December 31, 2019

	Governmental Activities		siness-Type Activities	Total
Revenues				
Program Revenues				
Charges for Services	\$	1,111,381	\$ 6,313,296	\$ 7,424,677
Operating Grants and Contributions		74	-	74
Capital Grants and Contributions		326,045	69,144	395,189
General Revenues				
Property Taxes		8,660,127	-	8,660,127
State Revenues		993,704	-	993,704
Other		336,076	 186,804	 522,880
Total Revenues		11,427,407	 6,569,244	 17,996,651
Expenses				
Program Expenses				
Park Operations		7,491,590	-	7,491,590
Forestry		881,796	-	881,796
Recreation		594,699	-	594,699
Interest on Long-Term Debt		320,993	-	320,993
King's Walk Golf Course		-	1,212,025	1,212,025
Lincoln Golf Course		-	393,509	393,509
Choice Health & Fitness		-	4,303,851	4,303,851
Foundation			 314,891	 314,891
Total Expenses		9,289,078	 6,224,276	 15,513,354
Increase (Decrease) in Net Position				
Before Transfers		2,138,329	344,968	2,483,297
Delore Translers		2,130,329	344,900	2,403,291
Transfers		553,029	 (553,029)	 
Increase (Decrease) in Net Position		2,691,358	(208,061)	2,483,297
Net Position Beginning of Year		24,272,268	 22,220,843	 46,493,111
Net Position End of Year		26,963,626	\$ 22,012,782	\$ 48,976,408

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

### Table 2 Continued Changes in Net Position As of December 31, 2018

		overnmental Activities	siness-Type Activities		Total
Revenues					
Program Revenues					
Charges for Services	\$	1,047,876	\$ 6,627,597	\$	7,675,473
Operating Grants and Contributions		9,249	-	•	9,249
Capital Grants and Contributions		329,778	210,830		540,608
General Revenues					
Property Taxes		8,547,970	-		8,547,970
State Revenues		941,675	-		941,675
Other		404,891	 11,029		415,920
Total Revenues		11,281,439	 6,849,456		18,130,895
Expenses					
Program Expenses					
Park Operations		7,866,120	-		7,866,120
Forestry		811,260	-		811,260
Recreation		605,811	-		605,811
Interest on Long-Term Debt		341,909	-		341,909
King's Walk Golf Course		-	1,274,584		1,274,584
Lincoln Golf Course		-	375,679		375,679
Choice Health & Fitness		-	4,301,130		4,301,130
Foundation			 286,212		286,212
Total Expenses		9,625,100	 6,237,605		15,862,705
Increase (Decrease) in Net Position					
Before Transfers		1,656,339	611,851		2,268,190
Transfers		57,076	(57,076)		_
Transfero	-	07,070	 (01,010)	-	
Increase (Decrease) in Net Position		1,713,415	 554,775		2,268,190
Net Position Beginning of Year		22,558,853	 21,666,068		44,224,921
Net Position End of Year	\$	24,272,268	\$ 22,220,843	\$	46,493,111

Choice Health & Fitness membership revenue increased almost \$18,000 from the prior year. Choice Health & Fitness has a shared membership agreement with the Altru Family YMCA. Combined members for both organizations started the year with approximately 14,500 members and ended the year with approximately 14,700 members. Members are expected to remain close to the 15,000 level and the focus will continue to be on member retention for 2020. On the expense side, 2019 operating expenses were slightly more than the prior year. For 2020 we will continue to evaluate current programing and look to augment with fresh offerings that will allow us to provide great customer service with the financial levels needed to support it.

King's Walk Golf Course was open from late April to late October in 2019. Total operating revenue increased almost \$60,000 from the 2018 level. Over 25,500 rounds were played in 2019, which was up around 600 rounds from the 2018 season. Golfers purchasing King's Walk season memberships were again able to play Lincoln Golf Course at no extra cost and this

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

policy will continue in 2020.

Lincoln Golf Course was open from late April to middle of October in 2019. Total operating revenue was down over \$14,000 compared to the 2018 level. Almost 16,000 rounds were played in 2019, which was down over 1,300 rounds from the 2018 season. The Steve Mullally Youth Golf Course, located next to Lincoln Golf Course, was enjoyed by many families. This is a youth 9-hole golf course and is free for youth and families to play.

#### **General Fund Budgetary Highlights**

The District's budget is prepared on the same basis of accounting as the financial statements.

There were no amendments to the District's budget during the course of 2019.

Original and final budgeted revenues for the general fund in 2019 were \$7,923,700 and the actual revenues were \$8,463,845. The major factor contributing to the increase of actual revenues over budgeted revenues in 2019 was due to an increase of over \$107,000 in local property taxes. This was attributed to a higher percentage of timely current year collections compared to the percentage budgeted. State aid received was over \$183,000 over budget. This increase in state aid is directly related to an increase in sales tax collections for the state of ND tied to the rise of oil production in the western part of the state. Interest received was \$125,000 over budget along with increased program revenue and general revenues of over \$125,000 also contributed.

Original and final budgeted expenditures for the general fund in 2019 were \$8,131,900 and the actual expenditures were \$7,703,675. Actual expenses were less than budgeted mainly due to continuing to prioritize maintenance items and projects as well as expense control by managers in their departments.

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

# **Capital Assets**

Table 3
Capital Assets at December 31, 2019
(Net of Depreciation)

	G	overnmental Activities	Bu	usiness-Type Activities	 Total
Land	\$	4,254,623	\$	3,249,695	\$ 7,504,318
Land Improvements		14,462,610		-	14,462,610
Buildings, Systems, and Structures		22,402,536		24,522,019	46,924,555
Golf Course		-		3,428,471	3,428,471
Equipment		909,627		364,857	1,274,484
Vehicles		233,867		1,406	235,273
Tractors, Trailers, and Mowers		817,039		327,688	1,144,727
Construction in Progress		459,808	_		 459,808
Totals	\$	43,540,110	\$	31,894,136	\$ 75,434,246

# Capital Assets at December 31, 2018 (Net of Depreciation)

		overnmental	Вι	ısiness-Type	
		Activities		Activities	 Total
Land	\$	4,254,623	\$	3,249,695	\$ 7,504,318
Land Improvements		13,888,535		-	13,888,535
Buildings, Systems, and Structures		22,354,547		25,145,076	47,499,623
Golf Course		-		3,559,148	3,559,148
Equipment		984,887		399,212	1,384,099
Vehicles		263,318		-	263,318
Tractors, Trailers, and Mowers		593,597		314,904	908,501
Construction in Progress		208,710			 208,710
Totals	\$	42,548,217	\$	32,668,035	\$ 75,216,252

Additional information on the District's capital assets can be found in Note 3 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

# **Long-Term Debt**

At the end of the current fiscal year, the District had total bonded debt outstanding of \$35,427,267, contract payable of \$917,906, net pension liabilities of \$4,631,727, net other postemployment benefit liabilities of \$140,040, and compensated absences of \$542,977.

Table 4
Outstanding Debt at December 31, 2019

		overnmental Activities	Bu	usiness-Type Activities	 Total
General Obligation Bonds	\$	11,112,226	\$	-	\$ 11,112,226
Revenue Bonds		-		24,315,041	24,315,041
Contract Payable		917,906		-	917,906
Net Pension Liability		4,631,727		-	4,631,727
Net Other Postemployment Benefit Liability		140,040	140,040 -		140,040
Compensated Absences		312,732		230,245	 542,977
Total	\$	17,114,631	\$	24,545,286	\$ 41,659,917

# Outstanding Debt at December 31, 2018

	Governmental Activities			usiness-Type Activities		Total
General Obligation Bonds	\$	12,027,671	\$	-	\$	12,027,671
Revenue Bonds		-		26,200,550		26,200,550
Contract Payable	1,011,038		-		1,011,038	
Net Pension Liability		6,320,950	,320,950 -			6,320,950
Net Other Postemployment Benefit Liability		133,025 -			133,025	
Compensated Absences		323,956		204,292		528,248
Total	\$	19,816,640	\$	26,404,842	\$	46,221,482

The District's total debt decreased by \$4,561,565 during the current fiscal year.

Additional information on the District's long-term debt can be found in Note 6 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

### **Long and Short-term Goals**

The District is part of a growing community and knows it needs to review and expand parks and recreation services. Therefore, the District periodically evaluates current programs and facilities. Times change and new ideas bring requests for different types of recreation and other facilities. For the coming year, the District feels they will be able to address requests with its current budget. The District completed a Master Plan for the entire District in 2015 which showed the public is satisfied with the service of the District. Results also showed the District has an adequate number of parks, programs, and facilities.

For 2020, the District is continuing to expand and improve facilities to meet demand. Parking lot construction and maintenance projects will start in the spring. Altru Wellness Village will add a water fountain by the tennis courts and Kannowski Park will see the second phase of the skate park constructed. Veterans Memorial Park will have the memorial, a visitor center with a restroom and storage area, and sidewalks added. At Scheels Sports Complex, dugout roofs will be installed along with a parking lot expansion. Lighting will be upgraded to LED at the Park District shop and at Purpur and Gambucci Arenas. A shooting room will be completed at ICON Sports Center and the heating system at Eagles Arena will be converted to gas.

In terms of government funds, all indicators for the City of Grand Forks point to a steady growth situation, which means the tax base along with the value of the mill will increase. The tax revenues for its government funds will increase accordingly. The revenue sharing relationship, commonly called state aid, appears to have leveled off after the rapid escalation and then regression over the last number of years. The District budgeted to slightly increase the reserves in the government funds for 2020 to maintain the desired 15-25% reserve of budgeted expenses.

The enterprise funds are composed of activities where the District tries to balance fee structures to keep them affordable for families while using as little tax-based support as possible. Choice Health & Fitness saw a leveling off in memberships. The golf courses continue to see the number of rounds played and season memberships sold to be consistent with historical totals. The District's enterprise funds performed well in 2019.

The success of the capital campaigns for Choice Health & Fitness, which opened in the fall of 2012, ICON Sports Center, which opened in the fall of 2014, and Scheels Sports Complex, which was fully playable in 2018, has taught the District that they have a great deal of opportunity to improve facilities through philanthropic means. Therefore, the District will continue to work with the Grand Forks Parks and Recreation Foundation (Foundation) to increase their donation revenue. The District's emphasis on seeking sponsorships and donations within its organization promises to boost the District's ability to meet demands for expanded services and facilities. The District also continues to expand and benefit from partnership developments, such as with Altru Health System and the Altru Family YMCA.

The District continues to look at its internal departments for increased efficiencies of resources. The District will continue to hire, train, and motivate staff to retain a positive work environment to maximize the productivity of its work force. The District will keep its pay scales competitive and will evaluate and reward staff for their contributions. Similarly, the District will continue to evaluate the services provided by vendors selecting those of highest quality and lowest pricing.

MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

### **Performance Tools and Response to Change**

The annual financial report provides measurement tools to judge the financial performance of each department, as well as the District as an agency.

#### Non-Tax Funds

Non-tax funds coming to the District are attributable to initiatives of District personnel and generosity of other organizations. There will be a continuing effort toward self-sufficiency of District golf courses, Choice Health & Fitness, and other program operations, and how these enterprises continue to provide earned revenue.

#### **Contacting the District's Treasurer's Office**

Annually the District makes available its financial reports and budget documents. The District publishes a variety of informative documents related to its operations. This financial report is designed to provide the District's citizenry with the general overview of the District's finances and show the District's accountability for all money it receives, spends, or invests. If you have any questions about this report or need financial information, contact George Hellyer, Superintendent of Finance, Park District of the City of Grand Forks, 1060 47th Avenue South, Grand Forks, ND 58201.

# STATEMENT OF NET POSITION AS OF DECEMBER 31, 2019

		overnmental Activities	Business-Type Activities			Total
Assets						
Cash	\$	4,762,508	\$	3,660,136	\$	8,422,644
Investments		-		826,256		826,256
Restricted Cash & Investments						•
with Fiscal Agent		-		1,496,665		1,496,665
Accounts Receivable, Net		543,153		66,017		609,170
Pledges Receivable, Net		-		5,376,721		5,376,721
Taxes Receivable		224,454		-		224,454
Contract and Sponsorships Receivable		311,545		_		311,545
Interest Receivable		-		7,349		7,349
Inventory		_		64,303		64,303
Internal Balances		(4,030,000)		4,030,000		
Nondepreciable Capital Assets		19,177,041		3,249,695		22,426,736
Depreciable Capital Assets, Net		24,363,069		28,644,441		53,007,510
Assets Held for Sale		24,000,000		144,750		144,750
Assets Field for Gale			-	144,730		144,700
Total Assets	_	45,351,770	_	47,566,333	_	92,918,103
Deferred Outflows of Resources						
Deferred Outflows of Resources - NDPERS		1,144,381		-		1,144,381
Deferred Outflows of Resources - OPEB NDPERS		41,966		_		41,966
Total Deferred Outflows of Resources		1,186,347		_		1,186,347
Liabilities						
Accounts Payable		485,291		5,722		491,013
Pledges Payable		-		353,652		353,652
Sales Tax Payable		3,274		4,303		7,577
Gift Certificates/Cards Payable		29,677		63,153		92,830
Accrued Payroll		158,635		106,140		264,775
Accrued Interest Payable		49,028		90,040		139,068
Unearned Revenue		284,913		385,255		670,168
Non Current Liabilities:						
Due Within One Year		1,214,313		1,976,000		3,190,313
Due in More than One Year		15,900,318		22,569,286		38,469,604
Total Liabilities		18,125,449	_	25,553,551		43,679,000
Deferred Inflows of Resources						
Deferred Inflows of Resources - NDPERS		1,111,444		_		1,111,444
Deferred Inflows of Resources - Single Employer Plan		333,223		_		333,223
Deferred Inflows of Resources - OPEB NDPERS		4,375		_		4,375
Total Deferred Inflows of Resources		1,449,042				1,449,042
Net Position						
Net Investment in Capital Assets		27,479,978		11,705,445		39,185,423
Restricted: Non-expendable - Endowments		21,410,510		204,067		204,067
Restricted for:		_		204,007		204,007
Debt Service		695,026		1 306 19/		2,091,210
		090,020		1,396,184		
Repairs and Replacement		-		100,481		100,481
Pledges		- (4.044.070)		2,814,317		2,814,317
Unrestricted		(1,211,378)		5,792,288		4,580,910
Total Net Position	\$	26,963,626	\$	22,012,782	\$	48,976,408

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

			Program Revenues				Net (Expense) Re	venue and Changes	in N	let Position
	Exper	nses	Charges for Services	Operating Grants and Contributions		oital Grants and ntributions	Governmental Activities	Business-Type Activities		Total
<b>Governmental Activities</b>										
Park Operations	\$ 7,	491,590	\$ 902,555	\$ -	\$	326,045	\$ (6,262,990)	\$ -	\$	(6,262,990)
Forestry		881,796	2,750	-		-	(879,046)	-		(879,046)
Recreation		594,699	206,076	74		-	(388,549)	-		(388,549)
Interest on Long-Term Debt	;	320,993					(320,993)			(320,993)
Total Governmental Activities	9,	289,078	1,111,381	74		326,045	(7,851,578)			(7,851,578)
<b>Business-Type Activities</b>										
King's Walk Golf Course	1,:	212,025	1,208,361	-		-	-	(3,664)		(3,664)
Lincoln Golf Course	;	393,509	284,054	-		-	-	(109,455)		(109,455)
Choice Health & Fitness	4,	303,851	4,127,321	-		69,144	-	(107,386)		(107,386)
Foundation	;	314,891	693,560					378,669		378,669
Total Business- Type Activities	6,2	224,276	6,313,296			69,144		158,164		158,164
Total Primary Government	\$ 15,	513,354	\$ 7,424,677	\$ 74	\$	395,189	(7,851,578)	158,164		(7,693,414)
	General Reve	enues:								
	Property Ta	axes - Ger	neral				5,672,631	-		5,672,631
	Property Ta	axes - Deb	ot Service				1,907,475	-		1,907,475
	Property Ta	axes - Cap	oital Projects				1,080,021	-		1,080,021
	Grants and	Entitleme	ents not Restricte	d to Specific Pro	gram	S	993,704	-		993,704
	Investment	Earnings					225,037	182,217		407,254
	Miscellaneo	ous					111,039	-		111,039
	Gain on Sa	le of Capi	ital Assets				-	3,229		3,229
	Contributed C	Capital					-	1,358		1,358
	Transfers						553,029	(553,029)		
	Total Genera	l Revenue	es and Transfers				10,542,936	(366,225)	_	10,176,711
	Change in Ne	et Position	١				2,691,358	(208,061)		2,483,297
	Net Position-	Beginning	g				24,272,268	22,220,843	_	46,493,111
	Net Position-	End of Ye	ear				\$ 26,963,626	\$ 22,012,782	\$	48,976,408

See Notes to the Basic Financial Statements

# BALANCE SHEET – GOVERNMENTAL FUNDS AS OF DECEMBER 31, 2019

			_	10		0 ". 1	_	Total
	_		De	ebt Service	_	Capital	Go	vernmental
	G	eneral Fund		Fund	Pr	ojects Fund		Funds
Assets Cash Accounts Receivable Taxes Receivable	\$	3,135,828 543,153 146,125	\$	694,234 - 49,820	\$	932,446 - 28,509	\$	4,762,508 543,153 224,454
Contract and Sponsorships Receivable		311,545					_	311,545
Total Assets	\$	4,136,651	\$	744,054	\$	960,955	\$	5,841,660
Liabilities Accounts Payable Advances From Other Funds Sales Tax Payable Gift Certificate/Cards Payable Unearned Revenue Accrued Payroll	\$	455,307 - 3,274 29,677 284,913 158,635	\$	- - - - -	\$	29,984 4,030,000 - - -	\$	485,291 4,030,000 3,274 29,677 284,913 158,635
Total Liabilities		931,806				4,059,984		4,991,790
Deferred Inflows of Resources Unavailable Revenue - Property Taxes Unavailable Revenue - Special Assessments Unavailable Revenue - Development Agreements Unavailable Revenue - Contracts and Sponsorships		126,264 1,619 14,520 311,545	_	43,473 - - -		24,902 - - -	_	194,639 1,619 14,520 311,545
Total Deferred Inflows of Resources		453,948		43,473		24,902		522,323
Fund Balances Restricted For:								
Debt Service Unassigned	_	2,750,897		700,581 <u>-</u>		- (3,123,931)		700,581 (373,034)
Total Fund Balances	_	2,750,897		700,581		(3,123,931)		327,547
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	4,136,651	\$	744,054	\$	960,955	\$	5,841,660

# RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO NET POSITION OF GOVERNMENTAL ACTIVITIES AS OF DECEMBER 31, 2019

Total Governmental Funds Balance		\$ 327,547
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and there reported in the governmental funds.	fore not	43,540,110
Special Assessments Development Agreement	11,545 1,619 14,520	
Total	94,639	522,323
Deferred Outflows of Resources -OPEB Deferred Inflows of Resources - Single Employer Plan (3	_	(262,695)
Compensated Absences (3 Contract Payable (9 Premium on Bonds Payable (1 Net Pension Liability - NDPERS (2,1 Net Pension Liability - Single Employer Plan (2,4 Net Other Postemployment Benefit Liability (1	49,028) 12,732) 17,906) 37,226) 92,268) 39,459) 40,040) 75,000)	
Total		(17,163,659)
Net Position of Governmental Activities		\$ 26,963,626

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

								Total
			D	ebt Service	Ca	pital Projects	G	overnmental
	Ge	eneral Fund		Fund		Fund		Funds
Revenues								
Local Property Taxes	\$	5,628,270	\$	1,907,475	\$	1,080,021	\$	8,615,766
State Revenues		993,704		-		-		993,704
Program Income		1,241,339		-		-		1,241,339
Investment Earnings		225,037		-		-		225,037
Sponsorships		327,232		-		-		327,232
Donations and Grants		74		-		63,728		63,802
Miscellaneous		48,189		101	_		_	48,290
Total Revenues		8,463,845		1,907,576		1,143,749		11,515,170
Expenditures								
Current:								
Park Operations		5,252,083		-		-		5,252,083
Forestry		842,999		-		-		842,999
Recreation		594,699		-		-		594,699
Capital Outlay:								
Capital and Betterment		884,576		574,176		1,415,412		2,874,164
Debt Service:								
Principal Retirement		93,132		900,000		-		993,132
Interest Charges		36,186		303,251	_		_	339,437
Total Expenditures		7,703,675	_	1,777,427	_	1,415,412	_	10,896,514
Excess (Deficiency) of Revenues		700 170		400 440		(074 000)		0.40.050
Over (Under) Expenditures		760,170		130,149	_	(271,663)		618,656
Other Financing Sources (Uses)								
Proceeds on Sale of Capital Assets		73,965		-		-		73,965
Operating Transfers In		14,187		-		2,176,418		2,190,605
Operating Transfers Out		(931,000)				(706,576)		(1,637,576)
Total Other Financing Sources (Uses)		(842,848)		-		1,469,842		626,994
Net Change in Fund Balances		(82,678)		130,149		1,198,179		1,245,650
Fund Balance Beginning of Year		2,833,575		570,432		(4,322,110)		(918,103)
Fund Balance End of Year	\$	2,750,897	\$	700,581	\$	(3,123,931)	\$	327,547

RECONCILIATION OF THE CHANGES IN FUND BALANCE
OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2019

### **Net Change in Fund Balance - Total Governmental Funds**

\$ 1,245,650

# Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Net Book Value of Disposed Capital Assets	\$ (105,008)
Capital Asset Additions	2,311,750
Current Year Depreciation	(1,214,849)

Total 991,893

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds:

Property Taxes	44,361
Special Assessments	(2,165)
Development Agreements	(14,520)
Contracts and Sponsorship Receivable	(115,439)

Change in deferred outflows and inflows of resources related to:

Net Pension Liability	(2,172,925)
Total OPEB Liability	9,494

Repayment of principal on long-term debt consumes the current financial resources of the governmental funds. However, there is no effect on net position. The following are changes in long-term liabilities during the year ended December 31, 2019:

Accrued Interest Payable	3,000
Amortization of Bond Premium	15,445
Principal Payment on Bonds Payable	900,000
Principal Payment on Notes Payable	93,132
Change in Compensated Absences	11,224
Change in Net OPEB Liability	(7,015)
Change in Net Pension Liability	1,689,223

Total 2,705,009

Change in Net Position \$ 2,691,358

# STATEMENT OF NET POSITION - PROPRIETARY FUNDS AS OF DECEMBER 31, 2019

	Business-Type Activities-Enterprise Funds									
	K	ling's Walk	Lincoln Golf		Choice Health					
	G	olf Course		Course		& Fitness	F	oundation		Totals
Assets										
Current Assets:										
Cash	\$	1,636,561	\$	42,179	\$	879,987	\$	1,101,409	\$	3,660,136
Investments		-		-		-		826,256		826,256
Accounts Receivable (Net)		21,236		-		44,624		157		66,017
Due From Other Funds		-		-		3,654,306		-		3,654,306
Advances To Other Funds		-		-		-		440,000		440,000
Pledges Receivable (net)		-		-		-		907,711		907,711
Interest Receivable		-		-		7,349		-		7,349
Inventory		56,600		7,703						64,303
Total Current Assets		1,714,397		49,882		4,586,266		3,275,533		9,626,078
Non-Current Assets:										
Advances To Other Funds		-		-		-		3,590,000		3,590,000
Restricted Cash & Investments										
with Fiscal Agent		-		-		1,496,665		-		1,496,665
Assets Held for Resale		-		-		-		144,750		144,750
Pledges Receivable, Net of Current Portion		-		-		-		4,469,010		4,469,010
Capital Assets:										
Land		618,820		21,640		2,609,235		-		3,249,695
Buildings, Systems, and Structures		2,263,476	1	,009,959		26,621,302		-		29,894,737
Golf Course		5,553,039		560,680		-		-		6,113,719
Equipment		1,011,015		8,000		373,222		-		1,392,237
Vehicles		21,095		5,000		-		-		26,095
Tractors, Trailers, & Mowers		681,435		307,230		-		-		988,665
Less Accumulated Depreciation		(4,550,027)		(807,833)		(4,413,152)				(9,771,012)
Total Capital Assets (Net of										
Accumulated Depreciation)		5,598,853	1	,104,676	_	25,190,607			_	31,894,136
Total Non-Current Assets		5,598,853	1	1,104,676		26,687,272		8,203,760		41,594,561
Total Assets		7,313,250	1	,154,558		31,273,538		11,479,293		51,220,639

# STATEMENT OF NET POSITION - PROPRIETARY FUNDS - CONTINUED AS OF DECEMBER 31, 2019

	Business-Type Activities-Enterprise Funds					
	King's Walk	Lincoln Golf	Choice Health			
	Golf Course	Course	& Fitness	Foundation	Totals	
Liabilities						
Current Liabilities:						
Accounts Payable	\$ -	\$ -	\$ 5,650	\$ 72	\$ 5,722	
Sales Tax Payable	-	-	4,303	-	4,303	
Gift Certificate/Cards Payable	41,215	1,790	20,148	-	63,153	
Due to Other Funds	-	-	-	3,654,306	3,654,306	
Accrued Payroll	24,076	2,350	79,714	-	106,140	
Unearned Revenue	-	-	94,261	290,994	385,255	
Compensated Absences	18,460	2,130	50,410	-	71,000	
Bonds Payable	645,000	-	820,000	440,000	1,905,000	
Pledges Payable	-	-	-	353,652	353,652	
Accrued Interest Payable	8,420		46,085	35,535	90,040	
Total Current Liabilities	737,171	6,270	1,120,571	4,774,559	6,638,571	
Non-Current Liabilities:						
Compensated Absences, Net of Current	35,650	10,592	113,003	-	159,245	
Bonds Payable, Net of Current	1,851,384		16,872,307	3,686,350	22,410,041	
Total Non-Current Liabilities	1,887,034	10,592	16,985,310	3,686,350	22,569,286	
Total Liabilities	2,624,205	16,862	18,105,881	8,460,909	29,207,857	
Net Position						
Net Investment in Capital Assets	3,102,469	1,104,676	7,498,300	-	11,705,445	
Restricted: Non-expendable - Endowments	-	-	-	204,067	204,067	
Restricted for:						
Debt Service	-	-	1,396,184	-	1,396,184	
Repairs and Replacement	-	-	100,481	-	100,481	
Pledges	-	-	-	2,814,317	2,814,317	
Unrestricted	1,586,576	33,020	4,172,692		5,792,288	
Total Net Position	\$ 4,689,045	\$ 1,137,696	\$ 13,167,657	\$ 3,018,384	\$ 22,012,782	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Business-Type Activities - Enterprise Funds									
	King'	s Walk Golf	L	incoln Golf	Ch	noice Health &				_
	(	Course		Course		Fitness	F	oundation		Totals
Operating Revenues:										
Charges for Sales and Services:										
Sales	\$	1,208,361	\$	284,054	\$	4,127,321	\$	-	\$	5,619,736
Donations/Sponsorships						<u>-</u>		693,560		693,560
Total Operating Revenues		1,208,361	_	284,054	_	4,127,321		693,560	_	6,313,296
Operating Expenses:										
Costs of Sales and Services		501,703		217,389		2,193,879		169,289		3,082,260
Administration		411,234		113,852		935,711				1,460,797
Total Operating Expenses		912,937		331,241	_	3,129,590		169,289		4,543,057
Operating Income (Loss) before Depreciation	·	295,424	-	(47,187)		997,731		524,271	_	1,770,239
Depreciation and Amortization		249,668		62,268		608,627				920,563
Operating Income (Loss)		45,756		(109,455)		389,104		524,271	_	849,676
Non-Operating Revenues (Expenses):										
Donations/Sponsorships		-		-		69,144		-		69,144
Contributed Capital		-		1,358		<u>-</u>		-		1,358
Interest Income		-		-		57,836		124,381		182,217
Gain on Disposal of Fixed Assets Bond Interest Expense		1,000		2,229		(ECE C24)		(4.45.602)		3,229
•	-	(49,420)		<u>-</u>		(565,634)		(145,602)	_	(760,656)
Total Non-Operating Revenue (Expenses)		(48,420)		3,587		(438,654)		(21,221)		(504,708)
Income (Loss) Before Transfers		(2,664)		(105,868)		(49,550)		503,050	_	344,968
Transfers In		325,000		80,000		245,000		161,576		811,576
Transfers Out						<u>-</u>		(1,364,605)	_	(1,364,605)
Total Transfers		325,000		80,000	_	245,000		(1,203,029)	_	(553,029)
Changes in Net Position		322,336		(25,868)		195,450		(699,979)		(208,061)
Total Net Position - Beginning		4,366,709		1,163,564		12,972,207		3,718,363	_	22,220,843
Total Net Position - Ending	\$	4,689,045	\$	1,137,696	\$	13,167,657	\$	3,018,384	\$	22,012,782

# STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

		Business-T	ype Activities - E	nterprise Funds	
	King's Walk	Lincoln Choice Health			
	Golf Course	Golf Course	& Fitness	Foundation	Totals
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from Customers and Users	\$ 1,212,915	\$ 283,493	\$ 4,135,797		\$ 7,540,930
Payments to Suppliers Payments to Employees	(498,577) (412,091)	(212,886) (104,843)	(2,166,351) (913,160)	(260,895)	(3,138,709) (1,430,094)
Net Cash Provided (Used) by Operating Activities	302,247	(34,236)	1,056,286	1,647,830	2,972,127
CASH FLOWS FROM NON-CAPITAL FINANCING		(01,200)	1,000,200	1,017,000	2,072,127
ACTIVITIES					
Due from other Funds	-	-	336,818	-	336,818
Due to other Funds	-	-	-	(355,418)	(355,418)
Transfers from other Funds Transfer to other Funds	325,000	80,000	245,000	161,576 (1,364,605)	811,576 (1,364,605)
Net Cash Provided (Used) by Non-Capital and				(1,504,005)	(1,304,003)
Related Financing Activities	325,000	80,000	581,818	(1,558,447)	(571,629)
CASH FLOWS FROM CAPITAL AND RELATED					
FINANCING ACTIVITIES					
Principal Paid on Bonds Payable	(630,000)	-	(795,000)	(430,000)	(1,855,000)
Proceeds from Advances To Other Funds	-	1 250	-	430,000	430,000
Capital Donations Proceeds from Sale of Capital Assets	18,229	1,358	69,144	-	70,502 18,229
Purchases of Capital Assets	(102,506)	(25,058)	(36,328)	-	(163,892)
Gain on Sale of Capital Assets	-	2,229	-	-	2,229
Interest Paid on Capital Debt	(64,785)		(576,875)	(156,577)	(798,237)
Net Cash Provided (Used) by Capital and Related					
Financing Activities	(779,062)	(21,471)	(1,339,059)	(156,577)	(2,296,169)
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest and Dividends Received			55,646	124,381	180,027
Net Cash Provided (Used) by Capital Investing Activities	_	_	55,646	124,381	180,027
Net Increase (Decrease) in Cash and			33,040	124,301	100,027
Cash Equivalents	(151,815)	24,293	354,691	57,187	284,356
Cash and Investments, January 1	1,788,376	17,886	2,021,961	1,870,478	5,698,701
Cash and Investments, December 31	\$ 1,636,561	\$ 42,179	\$ 2,376,652	\$ 1,927,665	\$ 5,983,057
December of Operation Income to Nat Ocal					
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:					
Operating Income (Loss)	\$ 45,756	\$ (109,455)	\$ 389,104	\$ 524,271	\$ 849,676
Adjustments to Reconcile Operating Income to					
Net Cash Provided (Used) by Operating Activities:					
Depreciation and Amortization Expense	249,668	62,268	608,627	-	920,563
Effects on Operating Cash Flows Due to Changes in:					
Accounts Receivable	934	_	6,289	(157)	7,066
Pledges Receivable	-	-	-	1,026,478	1,026,478
Inventories	6,456	4,503	-	-	10,959
Prepaid Expense	-	-	21,979	-	21,979
Accounts Payable	(3,330)	- (504)	5,549	(763)	1,456
Gift Certificate/Cards Payable Accrued Payroll	3,620	(561) 2,329	2,187 7,628	-	5,246 4,750
Pledges Payable	(5,207)	2,329	7,020	(90,843)	(90,843)
Compensated Absences	4,350	6,680	14,923	-	25,953
Unearned Revenue				188,844	188,844
Total Adjustments	256,491	75,219	667,182	1,123,559	2,122,451
Net Cash Provided (Used) by Operating Activities	\$ 302,247	\$ (34,236)	\$ 1,056,286	\$ 1,647,830	\$ 2,972,127
Reconciliation of Cash and Investments					
Cash	\$ 1,636,561	\$ 42,179	\$ 879,987	\$ 1,101,409	\$ 3,660,136
Investments	-	-	-	826,256	826,256
Restricted Cash			1,496,665		1,496,665
	\$ 1,636,561	\$ 42,179	\$ 2,376,652	\$ 1,927,665	\$ 5,983,057

See Notes to the Basic Financial Statements

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS AS OF DECEMBER 31, 2019

	Pension
	Trust Fund
ASSETS	
Investments, at Fair Value:	
Cash and Investment Funds	\$ 7,629,948
Total Assets	\$ 7,629,948
NET POSITION	
Held in Trust for Pension Benefits	
and Other Purposes	\$ 7,629,948

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Pension Trust Fund
ADDITIONS Contributions: Employer Plan Members Total Contributions	\$ 318,000 65,266 383,266
Investment Earnings: Investment Income Net Change in the Fair Value of Investments Administrative Expenses Net Investment Earnings	418,241 729,231 (24,185) 1,123,287
Total Additions	1,506,553
DEDUCTIONS Benefits Paid	435,840
Total Deductions	435,840
Change in Net Position	1,070,713
Net Position - Beginning	6,559,235
Net Position - Ending	\$ 7,629,948

NOTES TO THE BASIC FINANCIAL STATEMENTS AS OF DECEMBER 31, 2019

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Park District of the City of Grand Forks (District) operates with its Board of Commissioners elected at large, authorized to levy taxes, issue debt, budget, and designate management. The District provides the following services: parks, recreation, forestry, and general administrative services.

### A. Reporting Entity

The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from it. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the basic statements because of the significance of their operations or financial relationships to the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and the District is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or if there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the District. The Grand Forks Parks and Recreation Foundation (Foundation), a separate legal entity, of the Grand Forks Park District meets the criteria and is included as a blended component unit.

#### B. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segments. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus/Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Debt Service Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The Capital Projects Fund is used to account for the proceeds of specific revenue resources that are legally restricted to expenditures for acquiring sites, constructing, and equipping new facilities and renovating existing facilities.

The District reports the following major proprietary funds:

The King's Walk Golf Course Fund accounts for the activities of King's Walk Golf Course.

The Lincoln Golf Course Fund accounts for the activities of Lincoln Golf Course.

The Choice Health & Fitness Fund accounts for the activities of Choice Health & Fitness.

The Foundation Fund accounts for the contributions to promote healthful lifestyles in our community through the development and enhancement of parks, playgrounds, recreational facilities, programs, and activities for all people in Grand Forks, regardless of age, physical ability, or economic position.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

Additionally, the District reports the following fiduciary fund type:

The *Pension Trust Fund* accounts for the activities of the single employer defined benefit pension plan.

### D. Budgetary Data

The budget for each governmental fund is prepared on the same basis of accounting as the financial statements.

The budget is adopted through passage of a resolution. Management can authorize the transfer of budgeted amounts within any fund. Any revision that alters total expenditures of any fund must be approved by the Board of Commissioners.

The Board of Commissioners shall give preliminary approval of the District budget and give first reading of the annual appropriation ordinance by August 10 of each year. The Board of Commissioners will hold public hearings and may subtract from or change appropriations. Any changes in the budget must be with the revenues and reserves estimated as available by the Superintendent of Finance or the revenue estimates must be changed by an affirmative vote of a majority of the Board of Commissioners.

Supplemental appropriations must be passed by ordinance by the Board of Commissioners at fund level and may only be done within additional revenues or reserves that were not anticipated at the time of original adoption of the annual budget and appropriation ordinance.

It is the responsibility of the District to administer the budget in accordance with instructions of the Board of Commissioners. Strict management of the budget in accordance with the purchasing policies, ordinances, and goals established by the Board of Commissioners, will be honored by the Board of Commissioners. Any budget transfer between funds requires Board of Commissioners action. The Board of Commissioners will not authorize expenditures exceeding the total appropriations set forth in the final budget, unless approved by separate action of the Board of Commissioners.

The final budget must be adopted on or before October 7. The budget must be submitted to the county auditor by October 10. The budget may be amended during the year, except no amendment changing the taxes levied can be made after October 10.

All budgeted appropriations lapse at the end of the fiscal year.

#### E. Cash

The cash balances from all funds are pooled and invested. All certificates of deposit, no matter what the maturity date, and all highly liquid investments (including restricted assets) with maturity of three months or less, when purchased are considered cash equivalents and treated as such in the statement of cash flows.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

### F. Fair Value Measurements

The District accounts for all assets and liabilities that are being measured and reported on a fair value basis in accordance with GAAP. GAAP defines fair value, establishes a framework for measuring fair value, and expands disclosure about fair value measurements.

When fair value measurements are required, various data is used in determining those values. This statement requires that assets and liabilities that are carried at fair value must be classified and disclosed in the following levels based on the nature of the data used.

Level 1: Quoted market prices in active markets for identical assets or liabilities.

Level 2: Observable market-based inputs or unobservable inputs that are corroborated by

market data.

Level 3: Unobservable inputs that are not corroborated by market data.

### G. Receivables and Payables

Receivables are stated on the balance sheet at estimated realizable values after provision for estimated uncollectible accounts. Management determines the allowance for uncollectible accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of the interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### H. Inventory

All inventories are stated at cost, determined on an average-cost basis.

#### I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

Assets	<u>Years</u>
Buildings, Systems, and Structures	20-50
Golf Course	15-50
Equipment	5-10
Vehicles	5
Tractors, Trailers, and Mowers	5-15

### J. Property Taxes

Property tax levies are set by the Board of Commissioners in October each year and are certified to Grand Forks County for collection in the following year. In North Dakota, counties act as collection agents for all property tax. Taxes are remitted monthly to the District.

The County spreads all levies over taxable property. Property taxes are attached as an enforceable lien on the real estate and become due on January 1 of the year following the assessment date.

A five (5) percent reduction on the taxes is allowed if the taxes are paid in full by February 15. Penalty and interest are added on March 1 if the first half of the taxes is not paid. Additional penalty and interest are added October 15 to those taxes that are not paid.

Property tax revenues are recognized when they become available. All other taxes are fully offset by deferred revenue because they are not known to be available to finance current expenditures.

#### K. Compensated Absences

All full-time employees of the District are covered by a compensated absences policy including vacation and sick leave. Unused vacation vests immediately and can be accumulated to a maximum of 360 hours with a maximum carryover of 200 hours to the next calendar year. If termination of employment occurs, employees receive 100 percent of their unused vacation pay at their rate of pay on the date of termination. Unused sick leave may be accumulated to an unlimited amount. If termination of employment occurs after five years of employment, employees receive 50 percent of their unused sick pay up to a maximum of 720 hours at their rate of pay on the date of termination.

#### L. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discount on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### M. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and disclosure of contingent assets and liabilities at the date of the financial

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2019

statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### N. Fund Balance

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints and the purposes for which resources can be used:

Nonspendable – consists of amounts that are not in spendable form, such as inventory and prepaid items.

Restricted – consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by law through constitutional provisions or enabling legislation.

*Committed* – consists of internally imposed constraints. These constraints are established by formal action of the Board of Commissioners.

Assigned – consists of internally imposed constraints. These constraints reflect the specific purpose for which it is the District's intended use. These constraints are established by the Board of Commissioners. Pursuant to Board resolution, the District's Executive Director and Superintendent of Finance are authorized to establish assignments of fund balance.

Unassigned – is the residual classification for the general fund and also reflects negative residual amounts in other funds.

When committed, assigned, or unassigned resources are available for use, it is the District's policy to use resources in the following order; 1) committed, 2) assigned, and 3) unassigned.

#### O. Net Position

GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, provides guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in accordance with Concepts Statement No. 4, Elements of Financial Statements.

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the District's financial statements. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted Net Position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted Net Position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, and then use unrestricted resources as they are needed.

### P. Net Position Flow Assumption

Sometimes the District will fund outlays for a particular purpose for both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### Q. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resource (expense/expenditure) until then. The District has two items reported on the statement of net position as Deferred Outflows of Resources which represents actuarial differences within OPEB and NDPERS Pension Plan as well as amounts paid to the plans after the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has four types of items, which arise only under a modified accrual basis of accounting, that qualify for reporting in this category. Accordingly, *unavailable revenue - property taxes, unavailable revenue - special assessments, unavailable revenue - development agreements,* and *unavailable revenue - contracts and sponsorships* are reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The District also has three items reported on the statement of net position as Deferred Inflows of Resources which represents actuarial differences within OPEB, NDPERS Pension Plan, and Single Employer Pension Plan.

#### R. Sales Taxes

Sales taxes collected from customers and remitted to taxing authorities are excluded from revenues and cost of sales, respectively.

#### S. Pensions

For purposes of measuring the net pension liability and asset, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and the Single Employer Pension Plan and additions to/deductions from NDPERS/Single Employer Pension Plan fiduciary net position have been determined on the same basis as they are reported by NDPERS/Single Employer Pension Plan except that NDPERS' fiscal year is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### T. NDPERS - Other Postemployment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of NDPERS and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### **U.** Unearned Revenue

Unearned revenues represent resources that have been received but are not yet earned.

#### V. Pledge Receivable

Unconditional promises to give are recognized as revenues or gains in the period received as assets, decreases of liabilities, or expenses depending on the form of the benefits received. Conditional promises to give are recognized when the conditions on which they depend are substantially met. Unconditional promises expected to be collected in future years are recorded at the present value of expected future cash flows. The cash flows are discounted at a discount rate commensurate with the risks involved, at the date the promise was made. The rate used was 4% at year end. When considered necessary, an allowance is recorded based on management's estimate of collectability including such factors as prior collection history, type of contribution, and the nature of fund-raising activity.

#### W. Assets Held for Sale

The District carries non-current available-for-sale financial assets, which are measured at market value. Realized gains and losses on dispositions are based on the net proceeds and the adjusted book value of the assets sold.

#### X. Income Taxes

The Foundation is organized as a North Dakota non-profit corporation and is exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code.

The Foundation's policy is to evaluate the likelihood that its uncertain tax positions will prevail upon examination based on the extent to which those positions have substantial support within the Internal Revenue Code and Regulations, Revenue Rulings, court decisions, and other evidence. It is the opinion of management that the Foundation has no significant uncertain tax positions that would be subject to change upon examination. The federal income tax returns of the Foundation are subject to examination by the IRS, generally for three years after they were filed.

#### NOTE 2 CASH

#### A. Deposits

In accordance with North Dakota laws, the District maintains deposits at depositories authorized by the Board of Commissioners. The depositories are members of the Federal Reserve System.

North Dakota laws require that all public deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal at least 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes the legal investments described below, as well as certain first mortgage notes, and certain other state or local government obligations. North Dakota laws require that securities pledged as collateral be held in safekeeping by the District or in a financial institution other than that furnishing the collateral.

At December 31, 2019, the carrying amount of the District's bank deposits was \$8,422,644 and the bank balance was \$8,486,383, of which all was covered by Federal Depository Insurance or collateral held in safekeeping in the District's name. In addition, there is \$1,496,665 held with fiscal agent as

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

restricted cash for bond covenants. The balance consists entirely of cash. The cash is held at the Bank of New York Mellon and is covered by FDIC coverage.

#### B. Investments

As of December 31, 2019, \$7,549,557 of the District's pension trust funds were invested with the North Dakota State Investment Board and \$80,391 of the pension trust funds were invested with Aetna Life Insurance Company. Both the North Dakota State Investment Board and Aetna Life Insurance Company are external investment pools.

As of December 31, 2019, the District, through the Foundation, had the following investments:

		ted Prices  Active
		rkets for
		ical Assets
Investment Type	(	_evel 1)
Equity Securities:		
Basic Materials	\$	3,098
Consumer Cyclical		15,977
Consumer Non-Cyclical		7,829
Energy		1,446
Financial		17,556
Health Care		15,803
Industrials		11,262
Mutual Fund - Equity		110,260
Mutual Funds - International		68,349
Technology		38,713
Telecommunications		2,409
Utility		4,039
Mutual Funds		228,297
Total	\$	525,038

The remaining \$301,218 of investments are invested in Certificates of Deposits.

#### Investments – Pension Funds

All investments of the fund are deposited with the North Dakota State Investment Board (NDSIB). The District is responsible for establishing the investment policy for the fund assets, which includes setting investment goals and specifying the percentage of assets to be invested in various types of investments. The investment goals are viewed over the long term. The District recognized the plan's performance objectives, benefit projections, and capital market expectation when it determined the asset allocation. The NDSIB is responsible for managing the plan's investments in accordance with the investment policy.

	Level 1	Level 2	Level 3	Total
Global Equities	\$ 4,102,212	\$ -	\$ -	\$ 4,102,212
Global Fixed Income		1,931,104		1,931,104
	\$ 4,102,212	\$ 1,931,104	\$ -	\$ 6,033,316

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

Investments measured at the net asset value (NAV):

Pension Investments:

Real Assets NAV: \$1,472,521

Redemption Frequency: Quarterly, Not Eligible

Redemption Notice Period: 30-90 days

The remaining \$124,111 of the pension investments were cash deposits.

#### Permitted Investments for Restricted Investments

The 2015 Taxable Wellness Center Revenue Bonds Indenture restricts investments to the following:

- a) Governmental Obligations;
- b) bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by any of the following federal agencies and provided such obligations are backed by the full faith and credit of the United States of America (and, in the case of stripped securities, only those stripped securities stripped by the federal agency itself): U.S. Export-Import Bank (Eximbank), as to direct obligations or fully guaranteed certificates of beneficial ownership; Federal Financing Bank; Federal Housing Administration Debentures (FHA); General Services Administration, as to participation certificates; U.S. Maritime Administration, as to Guaranteed Title XI financing; and U.S. Department of Housing and Urban Development (HUD), as to project notes, local authority bonds, new communities debentures-U.S. government guaranteed debentures, and U.S. public housing notes and bonds (as to U.S. government guaranteed public housing notes and bonds);
- c) bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by any of the following government agencies of the United States of America (non-full faith and credit agencies, and, in the case of stripped securities, only those stripped securities stripped by the federal agency itself): Federal Home Loan Bank System, as to senior debt obligations; Student Loan Marketing Association (SLMA or "Sallie Mae"), as to senior debt obligations; Resolution Funding Corp. (REFCORP) obligations; and Farm Credit System, as to consolidated system-wide bonds and notes;
- d) direct and general obligations or of bonds or notes issued by, any state of the United States of America or any municipality or political subdivision of any such state, which obligations are rated in one of the two highest rating categories of either S&P or Moody's, or, upon the discontinuance of either or both of such services, any other nationally recognized rating service approved by the Trustee:
- e) commercial paper which matures not more than two hundred seventy (270) days after the date of purchase rated, at the time of purchase in the single highest classification, "A-I+" by S&P or "P-I" by Moody's, or, upon the discontinuance of either or both of such services, any other nationally recognized rating service approved by the Trustee;
- f) certificates of deposit secured at all times by collateral described in (a) and/or (b) above; provided that such certificates must be issued by commercial banks, savings and loan or mutual savings banks. Such collateral must be held by a third party and the owner must have a perfected security interest in the collateral, including those of the Trustee and its affiliates;
- g) certificates of deposit, savings accounts or deposit account which is fully insured by FDIC, including those of the Trustee and its affiliates:
- h) Investment Agreements, including guaranteed investment contracts entered into with a provider which has an unsecured, uninsured and unguaranteed obligation rating of "Prime -1 "or "A3" or better by Moody's and "A-I" or "A" or better by S&P, or upon discontinuance of either or both of such services, any other nationally recognized rating service approved by the Trustee;
- i) obligations of any state of the United States, any political subdivision thereof or any agency or instrumentality thereof, if such obligations are secured by Governmental Obligations the principal of

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

- and interest on which will be sufficient to pay when due the principal and interest on such obligations;
- j) shares or certificates in any short-term investment fund which is maintained by the Trustee and which fund invests solely in Governmental Obligations;
- k) federal funds or bankers acceptances with a maximum term of one (1) year of any bank which has an unsecured, uninsured and unguaranteed obligation rating of "Prime-I " or "A3" or better by Moody's and "A-I" or "A" or better by S&P, or upon discontinuance of either or both of such services, any other nationally recognized rating service approved by the Trustee; and
- I) deposits of the Bank of North Dakota which, as provided by Section 6-09-10 of the North Dakota Century Code, are guaranteed by the State.

#### **Interest Rate Risk**

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changing interest rates.

#### **Credit Risk**

In accordance with North Dakota Century Code, the District allows the following investments:

- a) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
- b) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- c) Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation or the state.
- d) Obligations of the state.

#### **Concentration of Credit Risk**

The District places no limit on the amount the District may invest in any one issuer.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### NOTE 3 CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2019 was as follows:

	Balance			Transfers/	Balance
	01/01/19	Additions	Deletions	Adjustments	12/31/19
Governmental Activities					
Capital Assets Not Being Depreciated:					
Land	\$ 4,254,623	\$ -	\$ -	\$ -	\$ 4,254,623
Land Improvements	13,888,535	574,075	-	-	14,462,610
Construction in Progress	208,710	459,808		(208,710)	459,808
Total Capital Assets Not Being Depreciated	18,351,868	1,033,883		(208,710)	19,177,041
Capital Assets Being Depreciated:					
Buildings, Systems, and Structures	34,895,251	817,172	(90,023)	208,710	35,831,110
Equipment	2,416,675	30,695	-	-	2,447,370
Vehicles	1,127,232	66,771	(54,908)	-	1,139,095
Tractors, Trailers, and Mowers	1,452,431	363,229	(181,956)		1,633,704
Total Capital Assets Being Depreciated	39,891,589	1,277,867	(326,887)	208,710	41,051,279
Less Accumulated Depreciation:					
Buildings, Systems, and Structures	(12,540,704)	(897,998)	10,128	-	(13,428,574)
Equipment	(1,431,788)	(105,955)	-	-	(1,537,743)
Vehicles	(863,914)	(90,596)	49,282	-	(905,228)
Tractors, Trailers, and Mowers	(858,834)	(120,300)	162,469		(816,665)
Total Accumulated Depreciation	(15,695,240)	(1,214,849)	221,879		(16,688,210)
Total Capital Assets Being Depreciated, Net	24,196,349	63,018	(105,008)	208,710	24,363,069
Governmental Capital Assets, Net	\$ 42,548,217	\$ 1,096,901	\$ (105,008)	\$ -	\$ 43,540,110

# NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

	Balance			Transfers/	Balance
	01/01/19	Additions	Deletions	Adjustments	12/31/19
Business-Type Activities					
Capital Assets Not Being Depreciated:					
Land	\$ 3,249,695	\$ -	\$ -	\$ -	\$ 3,249,695
Capital Assets Being Depreciated:					
Buildings, Systems, and Structures	29,880,388	14,348	-	-	29,894,736
Golf Course	6,113,719	-	-	-	6,113,719
Equipment	1,347,888	44,349	-	-	1,392,237
Vehicles	19,000	21,095	(14,000)	-	26,095
Tractors, Trailers, and Mowers	941,066	84,100	(36,500)		988,666
Total Capital Assets Being Depreciated	38,302,061	163,892	(50,500)		38,415,453
Less Accumulated Depreciation:					
Buildings, Systems, and Structures	(4,735,312)	(637,405)	-	-	(5,372,717)
Golf Course	(2,554,571)	(130,677)	-	-	(2,685,248)
Equipment	(948,676)	(78,704)	-	-	(1,027,380)
Vehicles	(19,000)	(2,461)	14,000	(17,228)	(24,689)
Tractors, Trailers, and Mowers	(626,162)	(71,316)	36,500		(660,978)
Total Accumulated Depreciation	(8,883,721)	(920,563)	50,500	(17,228)	(9,771,012)
Total Capital Assets Being Depreciated, Net	29,418,340	(756,671)		(17,228)	28,644,441
Business-Type Activities Capital Assets, Net	\$ 32,668,035	\$ (756,671)	\$ -	\$ (17,228)	\$ 31,894,136

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
Park Operations	\$ 1,176,052
Forestry	 38,797
Total Depreciation Expense - Governmental Activities	\$ 1,214,849
Business-Type Activities:	
King's Walk Golf Course	\$ 249,668
Lincoln Golf Course	62,268
Choice Health & Fitness	 608,627
Total Depreciation Expense - Business-Type Activities	\$ 920,563

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### NOTE 4 CONTRACT AND SPONSORSHIPS RECEIVABLE

Annually the District enters into contracts with various sponsors for advertising within the Park District locations. Contract and sponsorships receivable will be received in periodic installments in accordance with the individual contracts through December 31, 2024 as follows:

2020	\$ 117,162
2021	72,349
2022	43,825
2023	40,002
2024	38,207
	\$ 311,545

#### NOTE 5 PLEDGES RECEIVABLE

Pledges receivable consist of unconditional promises to give from individuals, businesses, and private foundations. These contributions are restricted for construction of Choice Health & Fitness, Scheels Sports Complex, ICON Sports Center, Rydell Skatepark, and Veterans Memorial Park and are due according to the following schedule:

Receivable in less than one year	\$ 907,711
Receivable in one to five years	1,980,574
Receivable in more than five years	 2,488,436
	\$ 5,376,721

Unconditional promises to give due in more than one year are reflected at the present value of estimated future cash flows using a discount rate of 4%. The unamortized discount for promises due in more than one year was \$1,775,811 at December 31, 2019.

Management estimates an allowance for uncollectible pledges to be \$95,931 at December 31, 2019.

The Foundation owes other organizations \$2,655 at December 31, 2019 for donations received but not yet remitted to the other organizations.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### NOTE 6 LONG-TERM DEBT

The District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit and unlimited taxing powers of the District.

The District issues refunding improvement bonds to provide funds for improvements within the District. Refunding improvement bonds are payable from special assessments levied against benefited properties, and, in certain instances, ad valorem taxes levied against all taxable property within the District.

The District has entered into contracts payable with ICON Holding, LLC for the purchase of capital assets. The District has also entered into a contract payable with the City of Grand Forks for tapping fees associated with District property.

The District also issues revenue bonds where it pledges income derived from the acquired or constructed assets to pay debt service.

The Foundation issued Lease Revenue Bonds, Series 2009 and 2013B to provide permanent financing for improvements at the District facilities. The Foundation will lease Elks Pool and ICON Sports Center to the District pursuant to the lease agreements.

	Date of Issue	Original Amount	Interest Rate	Maturity Date	Balance 12/31/19
Governmental Activities:					
Refunding Improvement Bonds, Series 2011	12/1/2011	\$ 4,500,000	2.00%-3.75%	5/1/2037	\$ 3,330,000
Refunding Improvement Bonds, Series 2013A	12/12/2013	1,985,000	2.00%-4.00%	5/1/2033	1,550,000
Special Assessment Prepayment Bonds, Series 2014A	1/7/2014	3,065,000	2.00%-3.25%	5/1/2028	2,085,000
Refunding Improvement Bonds, Series 2016	5/26/2016	2,025,000	2.00%-2.25%	5/1/2031	1,665,000
Refunding Improvement Bonds, Series 2017A	2/9/2017	3,215,000	2.00%-2.50%	5/1/2026	2,345,000
Contracts Payable - ICON Holdings, LLC	9/2/2014	716,750	4.50%	12/31/2024	398,300
Contracts Payable - City of Grand Forks	6/6/2017	590,461	3.00%	12/31/2041	519,606
Total Governmental Activities		\$ 16,097,211			\$ 11,892,906
	Date of Issue	Original Amount	Interest Rate	Maturity Date	Balance 12/31/19
Business-Type Activities: Refunding Improvement Bonds, Series 2009C		Amount		•	12/31/19
	Issue	Amount	Rate	Date	12/31/19
Refunding Improvement Bonds, Series 2009C Taxable Refunding Improvement Bonds, Series	9/3/2009	Amount \$ 485,000	Rate 1.20%-4.00%	Date 12/1/2021	12/31/19 \$ 100,000
Refunding Improvement Bonds, Series 2009C Taxable Refunding Improvement Bonds, Series 2009D	9/3/2009 9/3/2009	Amount \$ 485,000 510,000	Rate 1.20%-4.00% 2.25%-5.40%	Date 12/1/2021 12/1/2021	12/31/19 \$ 100,000 105,000
Refunding Improvement Bonds, Series 2009C  Taxable Refunding Improvement Bonds, Series 2009D  Lease Revenue Bonds, Series 2009	9/3/2009 9/3/2009 12/30/2009	Amount \$ 485,000 510,000 1,855,000	Rate 1.20%-4.00% 2.25%-5.40% 2.00%-3.50%	Date  12/1/2021  12/1/2021  12/16/2020	12/31/19 \$ 100,000 105,000 45,000
Refunding Improvement Bonds, Series 2009C Taxable Refunding Improvement Bonds, Series 2009D Lease Revenue Bonds, Series 2009 Lease Revenue Bonds, Series 2013B	9/3/2009 9/3/2009 12/30/2009 12/12/2013	Amount \$ 485,000 510,000 1,855,000 6,845,000	Rate 1.20%-4.00% 2.25%-5.40% 2.00%-3.50% 3.00%-4.25%	Date  12/1/2021  12/1/2021  12/16/2020  10/1/2033	12/31/19 \$ 100,000 105,000 45,000 3,985,000

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### **Pledged Revenues**

The District's revenues in Choice Health & Fitness as noted as charges for sales, donations, and interest income are pledged for Taxable Wellness Center Revenue Bonds, Series 2015. The Bonds and any additional bonds are payable from and secured by a pledge and lien in (i) the revenues derived from operations of the District's revenue producing facilities, (ii) the pledged revenues, as defined, and (iii) investment income derived from the funds created under the Indenture, all as defined and provided in the Indenture.

Annual debt service requirements to maturity for bonds are as follows:

					Government	al A	ctivities				
	Refunding	Impr	ovement	Refunding Improvement					Special As	sses	sment
Year Ending	 Bonds, S	s 2011		Bonds, Se	ries	2013A	_ P	repayment Bon	ds, S	Series 2014A	
December 31,	 Principal		Interest	_	Principal Interest		Interest	Principal		Interest	
2020	\$ 180,000	\$	98,460	\$	90,000	\$	47,616	\$	210,000	\$	54,543
2021	185,000		94,442		95,000		45,766		215,000		50,024
2022	190,000		90,035		95,000		43,628		220,000		45,130
2023	195,000		85,317		100,000		41,190		225,000		39,730
2024	200,000		80,230		100,000		38,690		230,000		33,815
2025-2029	935,000		318,446		555,000		145,845		985,000		64,213
2030-2034	855,000		185,089		515,000		41,525		-		-
2035-2039	590,000		33,608		-		-		-		-
2040-2041	 -		-						-		
	\$ 3,330,000	\$	985,627	\$	1,550,000	\$	404,260	\$	2,085,000	\$	287,454

					Government	al A	ctivities				
	 Refunding	Impr	ovement		Refunding I	mpr	ovement		ICON Hole	ding	gs, LLC
Year Ending	 Bonds, S	Serie	s 2016		Bonds, Se	ries	2017A		Contracts	s Pa	ayable
December 31,	 Principal		Interest		Principal Interest		_	Principal	_	Interest	
2020	\$ 125,000	\$	32,813	\$	315,000	\$	51,450	\$	72,695	\$	16,708
2021	125,000		30,312		320,000		44,700		76,022		13,381
2022	130,000		27,762		325,000		37,444		79,501		9,902
2023	130,000		25,162		335,000		30,018		83,139		6,264
2024	135,000		22,512		340,000		22,000		86,943		2,459
2025-2029	715,000		70,762		710,000		17,875		-		-
2030-2034	305,000		6,921		-		-		-		-
2035-2039	-		-		-		-		-		-
2040-2041	 		-				-		-		
	\$ 1,665,000	\$	216,244	\$	2,345,000	\$	203,487	\$	398,300	\$	48,714

# NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

			Governmenta	l Ac	tivities		
	City of G	rand	Forks				
Year Ending	 Contrac	ts Pa	yable		To	otal	
December 31,	 Principal	Interest			Principal		Interest
2020	\$ 23,618	\$	15,588	\$	1,016,313	\$	317,178
2021	23,618		14,880		1,039,640		293,505
2022	23,618		14,171		1,063,119		268,072
2023	23,618		13,463		1,091,757		241,144
2024	23,618		12,754		1,115,561		212,460
2025-2029	118,090		53,141		4,018,090		670,282
2030-2034	118,090		35,427		1,793,090		268,962
2035-2039	118,090		17,714		708,090		51,322
2040-2041	 47,246		2,125		47,246		2,125
	\$ 519,606	\$	179,263	\$	11,892,906	\$	2,325,049

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

Business-Type Activitie	35
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Year Ending	Refunding Improvement Bonds, Series 2009C			Refunding Improvement Bonds, Series 2009D				Lease Revenue Bonds, Series 2009				
December 31,		Principal		Interest		·		Principal		Interest		
2020	\$	50,000	\$	3,900	\$	50,000	\$	5,596	\$	45,000	\$	1,575
2021		50,000		2,000		55,000		2,970		-		-
2022		-		-		-		-		-		-
2023		-		-		-		-		-		-
2024		-		-		-		-		-		-
2025-2029		-		-		-		-		-		-
2030-2034		-		-		-		-		-		-
2035-2036		-		-		_		-		-		
	\$	100,000	\$	5,900	\$	105,000	\$	8,566	\$	45,000	\$	1,575

#### **Business-Type Activities**

	Lease Revenue Bor		e Bonds,	Refunding Improvement			Wellness Center Revenue Refunding					
Year Ending	_	Serie	s 20°	13B	Bonds, Series 2014B			Bonds, Series 2015				
December 31,		Principal		Interest		Principal		Interest		Principal		Interest
2020	\$	395,000	\$	141,876	\$	545,000	\$	40,320	\$	820,000	\$	553,025
2021		410,000		130,026		555,000		29,320		840,000		528,425
2022		420,000		117,726		565,000		18,120		865,000		503,225
2023		390,000		105,126		580,000		6,235		890,000		477,275
2024		200,000		93,426		-		-		915,000		450,575
2025-2029		1,110,000		357,002		-		-		4,975,000		1,825,225
2030-2034		1,060,000		114,180		-		-		5,700,000		1,013,675
2035-2036		-		-						2,530,000		131,969
	\$	3,985,000	\$	1,059,362	\$	2,245,000	\$	93,995	\$	17,535,000	\$	5,483,394

#### **Business-Type Activities**

Year Ending	Total						
December 31,		Principal	Interest				
2020	\$	1,905,000	\$	746,292			
2021		1,910,000		692,741			
2022		1,850,000		639,071			
2023		1,860,000		588,636			
2024		1,115,000		544,001			
2025-2029		6,085,000		2,182,227			
2030-2034		6,760,000		1,127,855			
2035-2036		2,530,000		131,969			
	\$	24,015,000	\$	6,652,792			

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### **Changes in Long-Term Liabilities**

Long-term liability activity for the year ended December 31, 2019, was as follows:

	Balance 1/1/2019	Issued		Retired	Balance 12/31/2019	Oue Within One Year
Governmental Activities:						
Bonds Payable:						
Bonds	\$ 11,875,000	\$ _	\$	(900,000)	\$ 10,975,000	\$ 920,000
Unamortized Bond Premium	152,671	-		(15,445)	137,226	-
Contract Payable	1,011,038	-		(93,132)	917,906	96,313
Net Pension Liability:				, ,		
Single Employer Plan	3,284,857	-		(845,398)	2,439,459	-
NDPERS	3,036,093	-		(843,825)	2,192,268	-
Net OPEB Liability	133,025	7,015		-	140,040	-
Compensated Absences	323,956	 186,953		(198,177)	312,732	198,000
Governmental Activities						
Long-Term Liabilities	\$ 19,816,640	\$ 193,968	\$	(2,895,977)	\$ 17,114,631	\$ 1,214,313
	<u> </u>			_		
Business Type Activities:						
Bonds Payable:						
Revenue Bonds	\$ 25,870,000	\$ -	\$	(1,855,000)	\$ 24,015,000	\$ 1,905,000
Unamortized Bond Premium	332,817	-		(31,287)	301,530	-
Unamortized Bond Discount	(2,267)	-		778	(1,489)	-
Compensated Absences	204,292	 97,150	_	(71,197)	230,245	71,000
Business-Type Activities						
Long-Term Liabilities	\$ 26,404,842	\$ 97,150	\$	(1,956,706)	\$ 24,545,286	\$ 1,976,000

State statutes limit the amount of general obligation indebtedness that is supported by tax levies; the District may issue to one percent or less of the total assessed valuation of taxable property. The current value of the District's indebtedness is 0.45% of the total assessed value of taxable property.

Compensated absences in governmental activities will be funded primarily through the General Fund.

#### NOTE 7 RESTRICTED RESERVES

Wellness Center Revenue Refunding Bond, Series 2015 requires a reserve for future repairs and replacements. The Bond also requires reserve amounts based on future debt requirements. As of December 31, 2019, the reserve account was properly funded with an ending balance of \$1,496,665.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### NOTE 8 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances as of December 31, 2019, is as follows:

Due from / to other funds:

Receivable	Payable	Amount
Choice Health & Fitness	Foundation	\$3,654,306

The interfund balance between Choice Health & Fitness and the Foundation relates to pledges within the Foundation that will be paid to Choice Health & Fitness once they are collected.

Advances to / from:

Advances From	Advances To	Amount
Foundation	Capital Projects Fund	\$4,030,000

The Foundation issued Lease Revenue Bonds, Series 2009 and Series 2013B, to provide permanent financing for improvements at the District facilities. The debt service will be paid by the Foundation from transfers from the Capital Projects Fund. The future payments and receipts for the advances are as follows:

Year Ending				
December 31,	Principal	Interest		
2020	\$ 440,000	\$	143,451	
2021	410,000		130,026	
2022	420,000		117,726	
2023	390,000		105,126	
2024	200,000		93,426	
2025-2029	1,110,000		357,002	
2030-2033	1,060,000		114,180	
	\$ 4,030,000	\$	1,060,937	

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

Interfund transfers were as follows:

Fund		Transfer In		Transfer Out
General Fund	\$	14,187	\$	931,000
Capital Projects Fund		2,176,418		706,576
Lincoln Golf Course		80,000		-
King's Walk Golf Course		325,000		-
Choice Health & Fitness		245,000		-
Foundation		161,576	_	1,364,605
Total	\$	3,002,181	\$	3,002,181

In accordance with the agreement between the Foundation and the Capital Projects Fund, the Capital Projects fund transferred \$161,576 to the Foundation for the current year interest payment on the Series 2009 and Series 2013B debt issuances. The Foundation transferred pledges collected by donors to the Capital Project Fund and Choice Health & Fitness. The remaining interfund transfers are to cover expenditures paid in one fund on behalf of another fund.

#### NOTE 9 ASSETS HELD FOR SALE

The Foundation has received donations of 325,000 cubic yards of clay. As of December 31, 2019, the Foundation has 193,000 cubic feet of clay remaining which has been valued at \$0.75 per cubic foot, for a total value of \$144,750.

#### NOTE 10 FUND BALANCE

#### **Minimum Fund Balance Policy**

The Board of Commissioners has formally adopted a fund balance policy for the General Fund. The policy establishes the District will strive to maintain a minimum general fund balance (unassigned, assigned, and committed only) of 15% of the operating expenditures.

#### **Deficit Fund Balance**

At December 31, 2019, the Capital Projects Fund had a deficit fund balance of \$3,123,931. This deficit will be eliminated with future transfers in and property tax revenues.

#### **NOTE 11 ENDOWMENT**

The Foundation's endowment consists of funds established for a variety of purposes in support of the Foundation. As required by accounting principles generally accepted in the United States of America, net assets associated with the endowment funds are classified and reported based on the existence or absence of donor-imposed restrictions.

The Board of Directors of the Foundation has interpreted the North Dakota Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, the Foundation classifies as permanently restricted net assets (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

In accordance with UPMIFA, the Foundation considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- 1. The duration and preservation of the endowment fund.
- 2. The purposes of the Foundation and the donor-restricted endowment fund.
- 3. General economic conditions.
- 4. The possible effect of inflation or deflation.
- 5. The expected total return from income and appreciation of investments.
- 6. Other resources of the Foundation.
- 7. The investment policies of the Foundation.

## Description of Amounts Classified as Non-expendable (Endowment Only) as of December 31, 2019

Non-expendable Donations:

The portion of perpetual endowment funds that is required to be retained permanently by donor stipulation

\$ 204,067

Total endowment funds classified as non-expendable

\$ 204,067

#### **Return Objectives and Risk Parameters**

The Foundation has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding to programs supported by its endowment while seeking to maintain the purchasing power of the endowment assets. Endowment assets include those assets of donor-restricted funds that the Foundation must hold in perpetuity. Under this policy, as approved by the Board of Directors, the endowment assets are invested in a manner that is intended to produce results that allow for distributions of dividends and interest income while maintaining the purchasing power of the investment portfolio. Actual returns in any given year may vary from this amount.

#### Strategies Employed for Achieving Objectives

To satisfy its long-term rate-of-return objectives, the Foundation relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The Foundation targets a diversified asset allocation to achieve its long-term return objectives within prudent risk constraints.

#### Spending Policy and How the Investment Objectives Relate to Spending Policy

The Foundation has a policy of distributing the dividend and interest income annually to the beneficiaries while maintaining the purchasing power of the investment portfolio. Accordingly, over the long-term, the Foundation expects the current spending policy to allow its endowment to grow at an average of inflation. This is consistent with the Foundation's objective to maintain the purchasing power of the endowment assets held in perpetuity.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### NOTE 12 UNEARNED REVENUE

Unearned revenue has been recorded in the funds for the following:

	Government-Wide Activities			Business-Type Activities		
Prepaid Lease Agreement	\$	-	\$	84,261		
Prepaid Contract Agreements		91,598		-		
Prepaid Sponsorship Agreements		4,350		-		
Prepaid and Scheduled Ice Time		188,965		-		
Advanced Grant Proceeds		-		10,000		
Advanced Deposits		_		290,994		
Total	\$	284,913	\$	385,255		

#### NOTE 13 UNAVAILABLE REVENUE

Unavailable revenue has been recorded in the governmental funds for the following:

	vernmental Activities
Taxes Receivable	\$ 194,638
Special Assessments Receivable	1,619
Development Agreement	14,520
Sponsorship Receivable	291,546
Contracts Receivable	 20,000
Total	\$ 522,323

Sponsorship receivable consists of sponsorships paid and contracts signed for the years following December 31, 2019.

#### NOTE 14 DEFINED BENEFIT PENSION PLAN - SINGLE EMPLOYER

#### A. Plan Description

Substantially all full-time employees of the District were eligible to belong to a pension plan administered by the District. Effective January 1, 2010, the plan was closed to new employees. New employees are eligible to be part of NDPERS. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the closed plan rests with the Board of Commissioners of the District.

#### **Eligibility**

All employees became a member of the pension plan at the time they started employment with the District, if the following conditions were met:

1. All employees of the District were eligible to participate in the plan if they were employed prior to age 60.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

- 2. All employees hired after 7/1/1973 were required to join the pension plan provided they were employed prior to age 60.
- An employee became a contributing participant on the first day of the month after one year
  of service. However, the employee receives credit for this past one year in calculating
  years of service in the plan.
- 4. Past service benefit is limited to ten years prior to 7/1/1973.

"Rule of 90" is a combination of years of service and age that equal 90 years. Participants qualifying for the "Rule of 90" are eligible for full-retirement benefits based on current pension formula.

The Board of Commissioners approved adopting an Early Retirement Benefit plan under the rule of 90. If an employee chooses to retire after reaching the rule of 90, that employee will be eligible to receive 12.5% of the final monthly salary, which will be paid monthly over a four-year period, or until they reach age 65, whichever comes first. If an employee does not choose to retire after reaching the rule of 90, that employee may continue to work and remain in the pension plan until he or she chooses to retire.

#### **Pension and Death Benefits**

The Pension Plan provides retirement benefits as well as death benefits. All benefits vest after 5 years of vesting service. Retirement benefits at normal retirement date are as follows:

- a. 2% of monthly earnings at 7/1/1973, times years of past benefit service (maximum 10 years); plus.
- b. 2% of final average monthly earnings up to monthly covered compensation, times future benefit service.

If an employee leaves covered employment or dies before 5 years of credited service, accumulated employee contributions plus related investment earnings are refunded to the employee or designated beneficiary.

Benefit and contribution provisions are established by District resolution and may be amended only by the Board of Commissioners.

#### **Employees Covered by Benefit Terms**

At December 31, 2019, the following employees were covered by the benefit terms:

Inactive Employees or beneficiaries currently receiving benefits	22
Inactive Employees entitled to but not yet receiving benefits	8
Active Employees	22
	52

#### **Member Contributions**

Contributions to the plan are required as follows:

All participants contribute 3.7% or 5.9% of monthly earnings, depending on years of service.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2019, the District reported a liability of \$2,439,459 for the net pension liability. The net pension liability was measured as of December 31, 2019, and the total pension liability used to

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2019

calculate the net pension liability was determined by an actuarial valuation as of January 1, 2019 and rolled forward to December 31, 2019.

For the year ended December 31, 2019, the District recognized pension expense of (\$662,793). At December 31, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of		De	eferred Inflows of
	Resources			Resources
Differences between expected and actual				
economic experience	\$	-	\$	26,001
Changes in actuarial assumptions		-		9,348
Difference between projected and actual				
investment earnings				297,874
Total	\$	_	\$	333,223

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension Expense
Year ending December 31:	 Amount
2020	\$ 113,945
2021	92,119
2022	(11,166)
2023	138,325

#### **Actuarial Assumptions**

The total pension liability in the January 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.0%
Salary increases	2.0%
Investment rate of return	7.0%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2014 Combined Healthy Mortality Table.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic Stocks	27.00%	6.40%
International Stocks	20.00%	7.20%
Private Equity	7.50%	8.40%
Domestic Fixed Income	25.50%	2.60%
Global Real Assets	20.00%	6.50%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.0 percent as of December 31, 2019. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the January 1, 2019 Actuarial Valuation Report.

#### **Changes in the Net Pension Liability**

	Increase (Decrease)					
	Total Position Liability (a)		Plan Fiduciary Net Position (b)			Net Position Liability (a) - (b)
Balances at 1/1/2019	\$	9,844,092	\$	6,559,235	\$	3,284,857
Changes for the Year:						
Service Cost		69,068		-		69,068
Interest		678,667		-		678,667
Contributions - Employer		-		318,000		(318,000)
Contributions - Employee		-		65,266		(65,266)
Net Investment Income		-		1,148,064		(1,148,064)
Differences Between Expected and Actual Experience		(63,683)		-		(63,683)
Changes of Assumptions		(22,897)		-		(22,897)
Benefit Payments, Including Refunds of Employee Contributions		(435,840)		(435,840)		-
Administrative Expenses				(24,777)		24,777
Net Changes		225,315		1,070,713		(845,398)
Balances at 12/31/2019	\$	10,069,407	\$	7,629,948	\$	2,439,459

## Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's net pension liability calculated using the discount rate of 7.0 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.0 percent) or 1 percentage point higher (8.0 percent) than the current rate:

	1% Decrease in					Increase in Discount
	Discount R	ate (6.0%)	Discou	unt Rate (7.0%)		Rate (8.0%)
District's proportionate share of the Single Employer net pension liability:	\$	3,491,737	\$	2,439,459	\$	1,541,084

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### NOTE 15 DEFINED BENEFIT PENSION PLANS - STATEWIDE

#### North Dakota Public Employees' Retirement System - Main System - (NDPERS)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies, and various participating political subdivisions. NDPERS provides for pension, death, and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system; one member elected by the retired public employees; and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **Pension Benefits**

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016, the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020 the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

#### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### **Refunds of Member Account Balance**

Upon termination, if a member of the NDPERS Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### **Member and Employer Contributions**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 8.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service – Greater of one percent of monthly salary or \$25 13 to 24 months of service – Greater of two percent of monthly salary or \$25 25 to 36 months of service – Greater of three percent of monthly salary or \$25 Longer than 36 months of service – Greater of four percent of monthly salary or \$25

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2019, the District reported a liability of \$2,192,268 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2019, the District's proportion was 0.187042%. At June 30, 2018, the District's proportion was 0.179905%.

For the year ended December 31, 2019, the District recognized pension expense of \$478,579. At December 31, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			red Inflows of esources
Differences between expected and actual economic experience	\$	1,298	\$	397,855
Changes in actuarial assumptions		819,192		703,348
Difference between projected and actual investment earnings		38,195		-
Changes in proportion		213,224		10,241
Contributions paid to NDPERS subsequent to the measurement date	<u>¢</u>	72,472	<u>*</u>	1 111 444
measurement date  Total	\$	72,472 1,144,381	\$	- 1,111,444

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

The \$72,472 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Р	ension Expense
Year ending December 31:		Amount
2020	\$	151,713
2021		73,923
2022		(31,413)
2023		(175,226)
2024		(58,532)

#### **Actuarial Assumptions**

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The total pension liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%	
	Service At	Non-State
Salary increases	Beginning of Year	<u>Employee</u>
	Ō	15.00%
	1	10.00%
	2	8.00%
	<u>Age</u>	
	Under 30	10.00%
	30-39	7.50%
	40-49	6.75%
	50-59	6.50%
	60+	5.25%
	*Age-based salary increase rates apply for years of service	or employees with three or more
Investment rate of return	7.50%, net of investment expenses	
Cost-of-living adjustments	None	

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Retiree Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

asset allocation are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic Equity	30.00%	6.25%
International Equity	21.00%	6.95%
Private Equity	7.00%	10.15%
Domestic Fixed Income	23.00%	2.11%
Global Real Assets	19.00%	5.41%

#### **Discount Rate**

For NDPERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the NDPERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.13%; and the resulting Single Discount Rate is 7.50%.

### Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.50 percent) or 1 percentage point higher (8.50 percent) than the current rate:

	1% Decrease in					1% Increase in Discount		
	Discou	ınt Rate (6.50%)	Disco	ount Rate (7.50%)		Rate (8.50%)		
District's proportionate share of the								
NDPERS net pension liability:	\$	3,143,240	\$	2,192,268	\$	1,393,285		

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

#### NOTE 16 NDPERS OTHER POSTEMPLOYMENT BENEFITS (OPEB)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019 the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The Retiree Health Insurance Credit Fund (RHIC) is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **OPEB Benefits**

The employer contribution for the PERS, the HPRS, and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the RHIC Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds. Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There were no other benefit changes during the year.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019 the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The benefits are equal to \$5.00 for each of the employee's or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2019, the District reported a liability of \$140,040 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net OPEB liability was based on the District's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2019, the District's proportion was 0.174355 percent, which was an increase of .005449 from its proportion measured as of June 30, 2018.

For the year ended December 31, 2019, the District recognized OPEB expense of \$20,817. At December 31, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Def	<b>Deferred Outflows of</b>		Deferred Inflows of	
		Resources		Resources	
Differences between expected and actual economic experience	\$	3,459	\$	4,375	
Changes in actuarial assumptions	·	16,690	·	, -	
Difference between projected and actual earnings on OPEB plan investments		156		-	
Changes in proportion and differences between employer contributions and		10.057			
proportionate share of contributions Employer Contributions subsequent to the		10,057		-	
measurement date		11,604		-	
Total	\$	41,966	\$	4,375	

The \$11,604 reported as deferred outflows of resources related to OPEB resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

Year ending December 31:	Pension	<b>Expense Amount</b>
2020	\$	4,348
2021		4,348
2022		5,652
2023		5,413
2024		3,922
2025		1,986
Thereafter		318

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

**Actuarial assumptions.** The total OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases Not applicable

Investment rate of return 7.25%, net of investment expenses

Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2019 are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Large Cap Domestic Equities	33.00%	6.00%
Small Cap Domestic Equities	6.00%	7.30%
Domestic Fixed Income	40.00%	2.07%
International Equities	21.00%	6.95%

**Discount rate.** The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate assumed plan member and statutory/Board approved employer contributions will be made at rates equal to those based on the July 1, 2018, and July 1, 2017, HPRS actuarial valuation reports. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the Plans as of June 30, 2019, calculated using the discount rate of 7.25%, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED AS OF DECEMBER 31, 2019

	1% Decreas	se in Discount			1% In	crease in Discount
	Rate (	6.25%)	Discount Rate	(7.25%)	F	Rate (8.25%)
District's proportionate share of the						
net OPEB liability:	\$	178,742	\$	140,040	\$	106,910

#### NOTE 17 DEFERRED COMPENSATION PLAN AND TRUST

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to eligible District employees, permits them to defer a portion of their salary until future years. There are two types of deferrals, pre-tax deferrals and Roth post-tax deferrals. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are (until paid or made available to the employee or other beneficiary) solely the property and rights of the employees. Accordingly, the plan/trust assets have been excluded from the District's reported assets.

#### NOTE 18 RISK MANAGEMENT

In the normal course of the business, the District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. Claims resulting from these risks did not exceed insurance coverage in any of the past three years.

#### NOTE 19 MEMBERSHIP SHARING WITH ALTRU FAMILY YMCA

The District is a party in an agreement with the Altru Family YMCA, in which the two parties share membership revenues based on the agreement.

#### NOTE 20 NEW PRONOUNCEMENTS

GASB Statement No. 87, Leases, establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This Statement requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, establishes accounting requirements for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

GASB Statement No. 91, *Conduit Debt Obligations*, provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by

NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2019

issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement clarifies the existing definition of a conduit debt obligation; establishes that a conduit debt obligation is not a liability of the issuer; establishes standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improves required note disclosures. This Statement also addresses arrangements—often characterized as leases—that are associated with conduit debt obligations. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. Earlier application is encouraged.

GASB Statement No. 92, *Omnibus 2020*, provides additional guidance to improve consistency of authoritative literature by addressing practice issues identified during the application of certain GASB statements. This statement provides accounting and financial reporting requirements for specific issues related to leases, intra-entity transfers of assets, postemployment benefits, government acquisitions, risk financing and insurance-related activity of public entity risk pools, fair value measurements and derivative instruments. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

Management has not yet determined the effect these statements will have on the District's financial statements.

#### **NOTE 21 SUBSEQUENT EVENTS**

No significant events have occurred subsequent to the District's year end. Subsequent events have been evaluated through March 26, 2020, which is the date these financial statements were available to be issued.

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# SCHEDULE OF DISTRICT'S CONTRIBUTIONS TO NDPERS/SINGLE EMPLOYER PLANS LAST 10 YEARS

	Ad	ctuarial Determined							
	or :	Statutorily Required			Con	tribution Deficiency			Contributions as a % of
Year Ended		Contributions	District's Contributions		(Excess)		Dist	rict's Covered Payroll	Covered Payroll
Single Employer Plan									
2015	\$	208,429	\$	210,000	\$	1,571	\$	1,351,786	15.54%
2016		276,944		210,000		(66,944)		1,347,615	15.58%
2017		288,286		210,000		(78,286)		1,305,429	16.09%
2018		238,562		318,000		79,438		1,211,584	26.25%
2019		390,073		318,000		(72,073)		1,229,825	25.86%
NDPERS									
2015		132,843		132,843		-		1,865,772	7.12%
2016		120,358		120,358		-		1,690,424	7.12%
2017		129,449		129,449		-		1,818,101	7.12%
2018		137,219		137,219		-		1,927,227	7.12%
2019		145,488		145,488		-		2,043,367	7.12%

The amounts presented for each fiscal year were determined as of the District's year end which is December 31.

The single employer pension plan does not have statutorily required contributions; contributions are made based on recommendations from the actuarial study performed annually.

The District implemented GASB Statement No. 68 for its year ended December 31, 2015. Information for the prior years is not available.

# SCHEDULE OF DISTRICT'S AND NON-EMPLOYER PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST 10 YEARS

				District's Proportionate			
		District's		Share of the Net Pension	Plan Fiduciary Net		
	District's Proportion of F	Proportionate Share of		Liability (Asset) as a	Position as a Percentage		
	the Net Pension	the Net Pension	District's Covered	Percentage of its Covered	of the Total Pension		
Year Ended	Liability (Asset)	Liability (Asset)	Payroll	Payroll	Liability		
NDPERS							
2015	0.163035%	\$ 1,108,610	\$ 1,452,445	76.33%	77.15%		
2016	0.156803%	1,528,198	1,580,206	96.71%	70.46%		
2017	0.166376%	2,674,208	1,698,443	157.45%	61.98%		
2018	0.179905%	3,036,093	1,848,194	164.27%	62.80%		
2019	0.187042%	2,192,268	1,945,558	112.68%	71.66%		

The amounts presented for each fiscal year were determined as of the measurement date of the District's net pension liability which is June 30 of the previous fiscal year for NDPERS.

The District implemented GASB Statement No. 68 for its year ended December 31, 2015. Information for the prior years is not available.

# SCHEDULE OF CHANGES IN THE DISTRICT'S NET PENSION LIABILITY AND RELATED RATIOS LAST 10 YEARS

	2019		2018		2017		2016		2015
Total Pension Liability									
Service Cost	\$ 69,068	\$	55,532	\$	51,356	\$	53,042	\$	65,304
Interest	678,667		701,298		639,065		613,350		600,859
Differences Between Expected and Actual Experience	(63,683)		(395,310)		47,709		177,548		-
Changes of Assumptions	(22,897)		665,934		743,710		-		-
Benefit Payments, Including Refunds of Employee Contributions	 (435,840)	_	(353,667)		(496,980)	_	(544,647)		(450,874)
Net Changes	225,315		673,787		984,860		299,293		215,289
Total Pension Liability - Beginning	 9,844,092	_	9,170,305	_ 8	3,185,44 <u>5</u>	_	7,886,152	7	7,670,863
Total Pension Liability - Ending (a)	\$ 10,069,407	\$	9,844,092	\$ 9	9,170,305	\$ 8	8,185,445	\$ 7	7,886,152
			_						_
Total Fiduciary Net Position									
Contributions - Employer	\$ 318,000	\$	318,000	\$	210,000	\$	210,000	\$	210,000
Contributions - Employee	65,266		68,781		69,545		74,628		79,340
Net Investment Income	1,148,064		(222,691)		987,588		392,405		67,259
Benefit Payments, Including Refunds of Employee Contributions	(435,840)		(353,667)		(496,980)		(544,647)		(450,874)
Administrative Expenses	 (24,777)	_	(11,652)	_	(15,570)	_	(13,466)		(18,795)
Net Changes in Plan Fiduciary Net Position	1,070,713		(201,229)		754,583		118,920		(113,070)
Plan Fiduciary Net Position - Beginning	 6,559,235	_	6,760,464	_ 6	5,005,881	_ ;	5,886,961	_6	5,000,031
Plan Fiduciary Net Position - Ending (b)	\$ 7,629,948	\$	6,559,235	\$6	5,760,464	\$ (	6,005,881	\$ 5	,886,961
District's Net Pension Liability - Ending (a) - (b)	\$ 2,439,459	\$	3,284,857	\$ 2	2,409,841	\$ 2	2,179,564	\$ 1	,999,191
Plan Fiduciary Net Position as a Percentage of the Total									
Pension Liability	75.77%		66.63%		73.72%		73.37%		74.65%
	4 000 00=	•				•			
Covered Employee Payroll	\$ 1,229,825	\$	1,211,584	\$ 1	,305,429	\$	1,347,615	\$ 1	,351,786
District's Net Pension Liability as a Percentage of Covered									
Employee Payroll	198.36%		271.12%		184.60%		161.73%		147.89%
	100.0070		211.12/0		107.00/0		101.7070		1-71.00/0

The District implemented GASB Statement No. 68 for its year ended December 31, 2015. Information for the prior years is not available.

See Notes to the Required Supplementary Information

# SCHEDULE OF DISTRICT'S CONTRIBUTIONS TO OPEB PLAN LAST 10 YEARS

Contributions in Relation to the

	Statuto	orily Required	tutorily Required	Contribution Deficiency			Contributions as a % of		
 		ntribution	Contribution	(Excess)	District'	s Covered Payroll	Covered Payroll		
2018	\$	21,970	\$ 21,970	-	\$	1,927,227	1.14%		
2019		23,294	23,294	-		2,043,367	1.14%		

The amounts presented for each fiscal year were determined as of the District's year end which is December 31.

The District implemented GASB Statement No. 75 for its year ended December 31, 2018. Information for the prior years is not available.

# SCHEDULE OF DISTRICT'S SHARE OF THE OPEB LIABILITY LAST 10 YEARS

				District's Proportionate			
				Share of the Net OPEB	Plan Fiduciary Net		
	District's Proportion of	District's Proportionate		Liability (Asset) as a	Position as a Percentage		
	the Net OPEB Liability Share of the Net		District's Covered	Percentage of its Covered	of the Total OPEB		
 Year Ended	(Asset)	OPEB Liability (Asset)	 Payroll	Payroll	Liability		
2018	0.168906%	\$ 133,025	\$ 1,848,194	7.20%	61.89%		
2019	0.174355%	140,040	1,945,558	7.20%	63.13%		

The amounts presented for each fiscal year were determined as of the measurement date of the District's other postemployment benefit liability which is June 30 of the previous fiscal year for NDPERS.

The District implemented GASB Statement No. 75 for its year ended December 31, 2018. Information for the prior years is not available.

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	0	riginal and			Fir	riance with nal Budget Positive
	Fii	nal Budget		Actual	1)	Negative)
REVENUES						
Local Property Taxes	\$	5,521,000	\$	5,628,270	\$	107,270
State Revenues	Ψ.	810,000	Ψ	993,704	Ψ	183,704
Program Income		1,134,000		1,241,339		107,339
Investment Earnings		100,000		225,037		125,037
Sponsorship		320,000		327,232		7,232
Donations		8,700		74		(8,626)
Miscellaneous		30,000		48,189		18,189
- Mossian esse			_	10,100	_	10,100
Total Revenues		7,923,700	_	8,463,845		540,145
EXPENDITURES						
Current:						
Park Operations		5,742,500		5,252,083		490,417
Forestry		830,200		842,999		(12,799)
Recreation		640,400		594,699		45,701
Capital Outlay:		,		•		•
Capital and Betterment		878,800		884,576		(5,776)
Debt Service:		,		•		( , ,
Principal Retirement		40,000		93,132		(53,132)
Interest Charges		-		36,186		(36,186)
Ç				· · · · ·		
Total Expenditures		8,131,900		7,703,675		428,225
Evenes (Definional) of Boyonues						
Excess (Deficiency) of Revenues over Expenditures		(208,200)		760,170		968,370
over Experialitates		(200,200)	_	700,170	_	300,370
OTHER FINANCING SOURCES (USES)						
Proceeds on Sale of Capital Assets		_		73,965		73,965
Transfers In		_		14,187		14,187
Transfers Out		(60,000)		(931,000)		(871,000)
		(00,000)		(00:,000)		(011,000)
Total Other Financing Sources (Uses)		(60,000)	_	(842,848)		(782,848)
		/		/ac ==::		
Net Change in Fund Balances		(268,200)		(82,678)		185,522
Fund Balances - Beginning of Year		2,833,575		2,833,575		-
g g		· · ·		· · · · · · · · · · · · · · · · · · ·		
Fund Balances - End of Year	\$	2,565,375	\$	2,750,897	\$	185,522

See Notes to the Required Supplementary Information

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

#### NOTE 1 BUDGETARY DATA

The budget for each governmental fund is prepared on the same basis of accounting as the financial statements.

The budget is adopted through passage of a resolution. Management can authorize the transfer of budgeted amounts within any fund. Any revision that alters total expenditures of any fund must be approved by the Board of Commissioners.

The Board of Commissioners shall give preliminary approval of the District budget and give first reading of the annual appropriation ordinance by August 10 of each year. The Board of Commissioners will hold public hearings and may subtract from or change appropriations. Any changes in the budget must be with the revenues and reserves estimated as available by the Superintendent of Finance or the revenue estimates must be changed by an affirmative vote of a majority of the Board of Commissioners.

Supplemental appropriations must be passed by ordinance by the Board of Commissioners at fund level and may only be done within additional revenues or reserves that were not anticipated at the time of original adoption of the annual budget and appropriation ordinance.

It is the responsibility of the District to administer the budget in accordance with instructions of the Board of Commissioners. Strict management of the budget in accordance with the purchasing policies, ordinances, and goals established by the Board of Commissioners, will be honored by the Board of Commissioners. Any budget transfer between funds requires Board of Commissioners action. The Board of Commissioners will not authorize expenditures exceeding the total appropriations set forth in the final budget, unless approved by separate action of the Board of Commissioners.

The final budget must be adopted on or before October 7. The budget must be submitted to the county auditor by October 10. The budget may be amended during the year, except no amendment changing the taxes levied can be made after October 10.

All budgeted appropriations lapse at the end of the fiscal year.

#### NOTE 2 CHANGES OF ASSUMPTIONS AND BENEFIT TERMS

#### NDPERS PENSION

#### Changes of benefit terms.

The interest rate earned on member contributions will decrease from 7.25 percent to 7.00 percent effective January 1, 2020 (based on the adopted decrease in the investment return assumption). New Main System members who are hired on or after January 1, 2020 will have a benefit multiplier of 1.75 percent (compared to the current benefit multiplier of 2.00 percent). The fixed employer contribution for new members of the Main System will increase from 7.12 percent to 8.26 percent. For members who terminate after December 31, 2019, final average salary is the higher of the final average salary calculated on December 31, 2019 or the average salary earned in the three highest periods of twelve consecutive months employed during the last 180 months of employment. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2018.

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2019

#### Changes of assumptions.

The Board approved the following changes to the actuarial assumptions beginning with the July 1, 2019 valuation:

• The investment return assumption was lowered from 7.75% to 7.50%

All other actuarial assumptions and the actuarial cost method are unchanged from the last actuarial valuation as of July 1, 2018.

#### OPEB

#### Changes of benefit terms.

Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2018.

#### Changes of assumptions.

The Board approved the following changes to the actuarial assumptions beginning with the July 1, 2019 valuation:

• The investment return assumption was lowered from 7.50% to 7.25%

All other actuarial assumptions and the actuarial cost method are unchanged from the last actuarial valuation as of July 1, 2018.

# COMBINING SCHEDULE OF BALANCE SHEET – GENERAL FUND AS OF DECEMBER 31, 2019

				Forestry	F	Recreation	Total General		
	G	eneral Fund		Fund		Fund		Funds	
Assets Cash Accounts Receivable Taxes Receivable Contract and Sponsorships Receivable	\$	2,481,531 543,153 111,055 311,545	\$	489,469 - 24,485 -	\$	164,828 - 10,585	\$	3,135,828 543,153 146,125 311,545	
Total Assets	\$	3,447,284	\$	513,954	\$	175,413	\$	4,136,651	
Liabilities Accounts Payable Unearned Revenue Sales Tax Payable Gift Certificate/Card Payable Accrued Payroll	\$	455,307 284,913 3,100 29,677 118,926	\$	- - - 19,058	\$	- 174 - 20,651	\$	455,307 284,913 3,274 29,677 158,635	
Total Liabilities		891,923		19,058		20,825		931,806	
Deferred Inflows of Resources Unavailable Revenue - Property Taxes Unavailable Revenue - Special Assessments Unavailable Revenue - Development Agreement Unavailable Revenue - Contracts and Sponsorships		96,983 - 14,520 311,545		20,013 1,619 -		9,268 - - -		126,264 1,619 14,520 311,545	
Total Deferred Inflows of Resources		423,048		21,632		9,268		453,948	
Fund Balances Unassigned	_	2,132,313		473,264		145,320		2,750,897	
Total Fund Balances		2,132,313		473,264		145,320		2,750,897	
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	3,447,284	\$	513,954	\$	175,413	\$	4,136,651	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Recreation							tal General
	Ge	neral Fund	For	estry Fund		Fund		Funds
Revenues								
Local Property Taxes	\$	4,330,449	\$	887,039	\$	410,782	\$	5,628,270
State Revenues		993,704		-		-		993,704
Program Income		1,032,513		2,750		206,076		1,241,339
Investment Earnings		225,037		-		-		225,037
Sponsorships		325,867		-		1,365		327,232
Donations		-		-		74		74
Miscellaneous		37,252		2,651		8,286		48,189
Total Revenues		6,944,822		892,440		626,583		8,463,845
Expenditures								
Current:								
Park Operations		5,252,083		-		-		5,252,083
Forestry		-		842,999		-		842,999
Recreation		-		-		594,699		594,699
Capital Outlay:								
Capital and Betterment		728,190		156,386		-		884,576
Debt Service:								
Principal Retirement		93,132		-		-		93,132
Interest Charges		36,186						36,186
Total Expenditures		6,109,591	_	999,385		594,699	_	7,703,675
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		835,231		(106,945)		31,884		760,170
Other Financing Sources (Uses)								
Proceeds on Sale of Capital Assets		55,510		18,455		_		73,965
Operating Transfers In		-		2,484		11,703		14,187
Operating Transfers Out		(851,000)		_,		(80,000)		(931,000)
Total Other Financing Sources (Uses)		(795,490)		20,939		(68,297)		(842,848)
Net Change in Fund Balances		39,741		(86,006)		(36,413)		(82,678)
Fund Balance Beginning of Year		2,092,572		559,270		181,733		2,833,575
Fund Balance End of Year	\$	2,132,313	\$	473,264	\$	145,320	\$	2,750,897

# **Brady**Martz

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners Park District of the City of Grand Forks Grand Forks, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Park District of the City of Grand Forks, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Park District of the City of Grand Forks' basic financial statements and have issued our report thereon dated March 26, 2020.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Park District of the City of Grand Forks' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Park District of the City of Grand Forks' internal control. Accordingly, we do not express an opinion on the effectiveness of the Park District of the City of Grand Forks' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Park District of the City of Grand Forks' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BRADY, MARTZ & ASSOCIATES, P.C. GRAND FORKS, NORTH DAKOTA

March 26, 2020

Forady Martz