

**PARK DISTRICT OF THE CITY OF GRAND FORKS  
GRAND FORKS, NORTH DAKOTA**

AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2025

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**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**ROSTER OF DISTRICT OFFICIALS**  
**AS OF DECEMBER 31, 2025**

Tim Skarperud	President
Greg LaDouceur	Vice-President
Cody Bartholomew	Board Member
Russell Kraft	Board Member
Jordan McIntyre	Board Member
George Hellyer	Executive Director

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners  
Park District of the City of Grand Forks  
Grand Forks, North Dakota

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Park District of the City of Grand Forks as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the Park District of the City of Grand Forks' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Park District of the City of Grand Forks as of December 31, 2025, and the respective changes in financial position, and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Park District of the City of Grand Forks and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Park District of the City of Grand Forks' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Park District of the City of Grand Forks' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Park District of the City of Grand Forks' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of the District's contributions to NDPERS and single employer plans, schedule of District's and non-employer proportionate share of the NDPERS net pension liability, schedule of changes in the District's net pension liability and related ratios, schedule of District's contributions to NDPERS OPEB plan, schedule of District's share of the NDPERS OPEB liability, and budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Park District of the City of Grand Forks' basic financial statements. The combining general fund statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining general fund statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining general fund statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the report. The other information comprises the roster of District officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2026 on our consideration of the Park District of the City of Grand Forks' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Park District of the City of Grand Forks' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Park District of the City of Grand Forks' internal control over financial reporting and compliance.



**BRADY MARTZ  
GRAND FORKS, NORTH DAKOTA**

March 25, 2026

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

The discussion and analysis of the Park District of the City of Grand Forks' (District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2025 with comparisons for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements to enhance their understanding of the District's financial performance.

**Financial Highlights**

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$68,812,072 (net position).
- The change in net position from current year activity was an increase of \$3,724,366.
- Total liabilities were \$27,621,972 at December 31, 2025. This is a decrease of \$3,212,895 from the balance at December 31, 2024. This result was mainly due to changes in pension liabilities offset by bond payments.

**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the District as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at our specific financial conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those assets. The Statement of Activities shows net (expense) revenue and changes to net position related to each department of the District. Fund financial statements tell how services were financed in the short-term as well as what dollars remain for future spending.

**Reporting on the District as a Whole**

*Statement of Net Position and the Statement of Activities*

The Statement of Net Position and Statement of Activities include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting method used by the private sector. The basis for this accounting takes into account all of the current year's revenues and expenses regardless of when the cash was received or paid.

These two statements report the District's net position and the changes in net position. This change in position is important because it tells the reader whether, for the District as a whole, the financial position of the District has improved or diminished. However, in evaluating the overall position of the District, non-financial information such as changes in the District's tax base and the condition of District capital assets will also need to be evaluated.

In the Statement of Net Position and the Statement of Activities, the District's activities are reported as Governmental Activities and Business Type Activities.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Reporting on the District's Most Significant Fund**

*Governmental Fund*

The presentation for the District's general fund focuses on how resources flow into and out of it and the balance that is left at year-end and available for spending in future periods. The general fund is reported using modified accrual accounting which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our District users. The relationship (or differences) between governmental activities (reported on the Statement of Net Position and the Statement of Activities) and the general fund is reconciled in the financial statements.

**The Park District of the City of Grand Forks as a Whole**

Recall that the Statement of Net Position looks at the District as a whole. Table 1 provides a summary of the District's net position for 2025 and 2024:

**Table 1**  
**Statement of Net Position**  
December 31, 2025

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Current and Other Assets	\$ 6,726,984	\$ 12,219,959	\$ 18,946,943
Capital Assets, Net	<u>50,768,735</u>	<u>28,079,688</u>	<u>78,848,423</u>
<i>Total Assets</i>	<u>57,495,719</u>	<u>40,299,647</u>	<u>97,795,366</u>
<b>Deferred Outflows of Resources</b>			
	<u>920,585</u>	<u>376,014</u>	<u>1,296,599</u>
<b>Liabilities</b>			
Current Liabilities	741,040	628,302	1,369,342
Long-Term Liabilities:			
Due within One Year	1,270,343	1,354,244	2,624,587
Due in more than One Year	<u>9,147,764</u>	<u>14,480,279</u>	<u>23,628,043</u>
<i>Total Liabilities</i>	<u>11,159,147</u>	<u>16,462,825</u>	<u>27,621,972</u>
<b>Deferred Inflows of Resources</b>			
	<u>1,565,394</u>	<u>1,092,527</u>	<u>2,657,921</u>
<b>Net Position</b>			
Net Investment in Capital Assets	45,052,410	15,686,330	60,738,740
Restricted	935,805	3,541,275	4,477,080
Unrestricted	<u>(296,452)</u>	<u>3,892,704</u>	<u>3,596,252</u>
<i>Total Net Position</i>	<u>\$ 45,691,763</u>	<u>\$ 23,120,309</u>	<u>\$ 68,812,072</u>

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Table 1 Continued**  
**Statement of Net Position**  
December 31, 2024

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Current and Other Assets	\$ 5,702,378	\$ 12,523,205	\$ 18,225,583
Capital Assets, Net	50,087,921	28,522,977	78,610,898
<i>Total Assets</i>	55,790,299	41,046,182	96,836,481
<b>Deferred Outflows of Resources</b>	1,623,523	534,659	2,158,182
<b>Liabilities</b>			
Current Liabilities	614,702	622,345	1,237,047
Long-Term Liabilities:			
Due within One Year	1,127,416	1,294,988	2,422,404
Due in more than One Year	11,331,159	15,844,257	27,175,416
<i>Total Liabilities</i>	13,073,277	17,761,590	30,834,867
<b>Deferred Inflows of Resources</b>	1,565,081	1,507,009	3,072,090
<b>Net Position</b>			
Net Investment in Capital Assets	41,413,775	15,158,299	56,572,074
Restricted	709,817	3,612,449	4,322,266
Unrestricted	651,872	3,541,494	4,193,366
<i>Total Net Position</i>	\$ 42,775,464	\$ 22,312,242	\$ 65,087,706

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Table 2**  
**Changes in Net Position**  
As of December 31, 2025

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
<b>Revenues</b>			
Program Revenues			
Charges for Services	\$ 2,350,600	\$ 6,494,378	\$ 8,844,978
Capital Grants and Contributions	400,823	310,036	710,859
General Revenues			
Property Taxes	10,545,142	-	10,545,142
State Revenues	1,252,505	-	1,252,505
Other	996,516	477,340	1,473,856
<i>Total Revenues</i>	<u>15,545,586</u>	<u>7,281,754</u>	<u>22,827,340</u>
<b>Expenses</b>			
Program Expenses			
Park Operations	8,523,676	-	8,523,676
Forestry	1,388,012	-	1,388,012
Recreation	767,485	-	767,485
Interest on Long-Term Debt	50,549	-	50,549
King's Walk Golf Course	-	2,264,673	2,264,673
Lincoln Golf Course	-	551,099	551,099
Choice Health & Fitness Foundation	-	5,388,555	5,388,555
	-	168,925	168,925
<i>Total Expenses</i>	<u>10,729,722</u>	<u>8,373,252</u>	<u>19,102,974</u>
<i>Increase (Decrease) in Net Position Before Transfers</i>	4,815,864	(1,091,498)	3,724,366
<b>Transfers</b>	<u>(1,899,565)</u>	<u>1,899,565</u>	<u>-</u>
<i>Increase (Decrease) in Net Position</i>	2,916,299	808,067	3,724,366
<b>Net Position Beginning of Year</b>	<u>42,775,464</u>	<u>22,312,242</u>	<u>65,087,706</u>
<b>Net Position End of Year</b>	<u>\$ 45,691,763</u>	<u>\$ 23,120,309</u>	<u>\$ 68,812,072</u>

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Table 2 Continued**  
**Changes in Net Position**  
As of December 31, 2024

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
<b>Revenues</b>			
Program Revenues			
Charges for Services	\$ 1,824,064	\$ 6,046,948	\$ 7,871,012
Capital Grants and Contributions	446,283	1,049,566	1,495,849
General Revenues			
Property Taxes	9,975,923	-	9,975,923
State Revenues	1,251,760	-	1,251,760
Other	1,941,840	211,029	2,152,869
<i>Total Revenues</i>	<u>15,439,870</u>	<u>7,307,543</u>	<u>22,747,413</u>
<b>Expenses</b>			
Program Expenses			
Park Operations	7,784,218	-	7,784,218
Forestry	1,390,769	-	1,390,769
Recreation	834,357	-	834,357
Interest on Long-Term Debt	82,933	-	82,933
King's Walk Golf Course	-	1,973,860	1,973,860
Lincoln Golf Course	-	525,871	525,871
Choice Health & Fitness Foundation	-	4,961,915	4,961,915
	-	643,511	643,511
<i>Total Expenses</i>	<u>10,092,277</u>	<u>8,105,157</u>	<u>18,197,434</u>
<i>Increase (Decrease) in Net Position Before Transfers</i>	5,347,593	(797,614)	4,549,979
<b>Transfers</b>	<u>(1,033,007)</u>	<u>1,033,007</u>	<u>-</u>
<i>Increase (Decrease) in Net Position</i>	4,314,586	235,393	4,549,979
<b>Net Position Beginning of Year</b>	<u>38,460,878</u>	<u>22,076,849</u>	<u>60,537,727</u>
<b>Net Position End of Year</b>	<u>\$ 42,775,464</u>	<u>\$ 22,312,242</u>	<u>\$ 65,087,706</u>

Choice Health & Fitness membership revenue continues to rise increasing nearly \$113,000 from 2024. Choice Health & Fitness has a shared membership agreement with the Altru Family YMCA. Combined members for both organizations climbed during the year, ending with over 14,300 members. Members are projected to continue to increase in 2026 as people continue to see the health benefits of using the facility. The focus in 2026 will continue to be member retention, regain lost members, and gain new members. Other operating expenses were up over \$308,000 from the budget mainly due to projects including replastering the pools and carpet replacements that were budgeted and funded by the C&B fund but expensed in Choice Health & Fitness. For 2026 we will continue to evaluate current programming and look to augment it with fresh offerings that will allow us to provide great customer service with the financial levels needed to support it.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED  
FOR THE YEAR ENDED DECEMBER 31, 2025

King's Walk Golf Course was open from early April to November 3rd in 2025. Total operating revenue increased almost \$230,000 from the 2024 level mainly due to increased popularity of golf and favorable weather most of the golf season. Almost 34,700 rounds were played in 2025, which was up 721 rounds from the 2024 season. Golfers purchasing King's Walk season memberships were again able to play Lincoln Golf Course at no extra cost and this policy will continue in 2026.

Lincoln Golf Course opened at the beginning of April and closed on October 27th in 2025. Total operating revenue increased over \$60,000 compared to the 2024 level mainly due to increased popularity of golf, favorable weather, and minimal Red River flooding. Over 22,500 rounds were played in 2025, which was down slightly from the 2024 season. The Mullally Youth Golf Course, located next to Lincoln Golf Course, was enjoyed by many families. This is a youth 9-hole golf course and is free for youth and families to play.

### **General Fund Budgetary Highlights**

The District's budget is prepared on the same basis of accounting as the financial statements.

There were no amendments to the District's budget during the course of 2025.

Original and final budgeted revenues for the general fund in 2025 were \$11,081,200 and the actual revenues were \$11,627,189. The major factor contributing to the increase of actual revenues over budgeted revenues in 2025 was due to an increase in state revenues, investment earnings and program income. State revenue received was over \$72,505 over budget due to the increase in state revenue which is directly related to an increase in sales tax collections for the State of ND. Favorable interest rates on the District's reserve funds provided an increase in investment earnings of \$184,122 over budget. Program income was \$115,423 over budget due to strong recreation programs registrations, participation, and attendance. This increased both the revenues and expenses for these tax subsidized activities.

Original and final budgeted expenditures for the general fund in 2025 were \$9,589,400 and the actual expenditures were \$9,147,628. Actual expenditures were in line with budgeted expenditures. The District continued to prioritize maintenance items and projects as well as managers trying to control expenses in their departments.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Capital Assets**

**Table 3**  
**Capital Assets at December 31, 2025**  
**(Net of Depreciation)**

	Governmental Activities	Business-Type Activities	Total
Land	\$ 4,254,623	\$ 3,249,695	\$ 7,504,318
Land Improvements	15,640,257	-	15,640,257
Buildings, Systems, and Structures	28,403,419	21,112,127	49,515,546
Golf Course	-	2,834,622	2,834,622
Equipment	950,217	448,060	1,398,277
Vehicles	572,955	-	572,955
Tractors, Trailers, and Mowers	678,351	407,023	1,085,374
Subscription-Based Information Technology Arrangements	115,564	28,161	143,725
Leases	26,965	-	26,965
Construction in Progress	126,384	-	126,384
<i>Totals</i>	<u>\$ 50,768,735</u>	<u>\$ 28,079,688</u>	<u>\$ 78,848,423</u>

**Capital Assets at December 31, 2024**  
**(Net of Depreciation)**

	Governmental Activities	Business-Type Activities	Total
Land	\$ 4,254,623	\$ 3,249,695	\$ 7,504,318
Land Improvements	15,592,758	-	15,592,758
Buildings, Systems, and Structures	27,931,311	21,492,996	49,424,307
Golf Course	-	2,962,286	2,962,286
Equipment	720,534	471,980	1,192,514
Vehicles	656,546	-	656,546
Tractors, Trailers, and Mowers	692,220	296,739	988,959
Subscription-Based Information Technology Arrangements	56,416	49,281	105,697
Construction in Progress	183,513	-	183,513
<i>Totals</i>	<u>\$ 50,087,921</u>	<u>\$ 28,522,977</u>	<u>\$ 78,610,898</u>

Additional information on the District's capital assets can be found in Note 3 of this report.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Long-Term Liabilities**

At the end of the current fiscal year, the District had total bonded debt outstanding of \$19,980,126, contract payable of \$377,896, net pension liabilities of \$4,865,795, net other postemployment benefit liabilities of \$137,238, subscription-based information technology arrangement of \$127,473 and compensated absences of \$743,329.

**Table 4**  
**Outstanding Liabilities at December 31, 2025**

	Governmental Activities	Business-Type Activities	Total
General Obligation Bonds	\$ 5,594,649	\$ -	\$ 5,594,649
Revenue Bonds	-	14,385,477	14,385,477
Contract Payable	377,896	-	377,896
Net Pension Liability	3,764,379	1,101,416	4,865,795
Net Other Postemployment Benefit Liability	97,439	39,799	137,238
Subscription-Based Information Technology Arrangement	100,902	26,571	127,473
Leases	20,774	-	20,774
Compensated Absences	462,069	281,260	743,329
<b>Total</b>	<b><u>\$ 10,418,108</u></b>	<b><u>\$ 15,834,523</u></b>	<b><u>\$ 26,252,631</u></b>

**Outstanding Liabilities at December 31, 2024**

	Governmental Activities	Business-Type Activities	Total
General Obligation Bonds	\$ 6,544,450	\$ -	\$ 6,544,450
Revenue Bonds	-	15,546,658	15,546,658
Contract Payable	401,514	-	401,514
Net Pension Liability	4,936,448	1,210,904	6,147,352
Net Other Postemployment Benefit Liability	118,813	48,529	167,342
Subscription-Based Information Technology Arrangement	40,305	48,638	88,943
Compensated Absences	417,045	284,516	701,561
<b>Total</b>	<b><u>\$ 12,458,575</u></b>	<b><u>\$ 17,139,245</u></b>	<b><u>\$ 29,597,820</u></b>

The District's total debt decreased by \$3,345,189 during the current fiscal year, primarily due to decrease in the net pension liabilities and scheduled debt payments.

Additional information on the District's long-term debt can be found in Note 6 of this report.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Long and Short-term Goals**

The District is part of a growing community and knows it needs to review and expand parks and recreation services. Therefore, the District periodically evaluates current programs and facilities. Times change and current ideas bring requests for diverse types of recreation and other facilities. For the coming year, the District feels they will be able to address requests with its current budget. In 2025 the District continued to partner with the City of Grand Forks in planning for the Altru Sports Complex, an indoor aquatic and sports facility that the City of Grand Forks will own, and the District will operate. The citizens of Grand Forks approved the extension of the ¾% Alerus Center sales tax through a city-wide vote in 2023 providing funding for the construction of the facility.

For 2026, the District will continue to expand and improve facilities to meet demand. Kraft Field will have new LED lights installed and NDAD Park will add an inclusive playground with poured in-place rubber. Choice Health & Fitness will complete the carpet replacement project moving to the second floor and the locker rooms, along with completing a waterslide restoration on the inside surfaces and seams. The clubhouse at King's Walk Golf Course will have new shingles installed, the pro-shop will be remodeled, tables and chairs will be replaced for the Eagles Crest Restaurant, and a new fleet of golf carts will be added. Ryan Lake will see added trails, a shelter, and an outdoor classroom. Elks Pool will have a new pool liner installed extending the life of the popular pool.

In terms of government funds, all indicators for the City of Grand Forks point to a steady growth situation. This will increase property tax revenues for the government funds as the property tax base along with the value of the mill increases. The state sales tax revenue sharing relationship, commonly called state aid, has increased for five straight years. The District budgeted to increase reserves in the government funds in 2026 to maintain the desired over 25% reserve of budgeted expenses.

The enterprise funds are composed of activities where the District tries to balance fee structures to keep them affordable for families while using as little tax-based support as possible. Choice Health & Fitness continues to grow in membership revenues, programming revenues, and members. Both King's Walk and Lincoln Golf Course saw strong years in revenue, number of rounds played, and season memberships sold.

The success of the capital campaigns for Choice Health & Fitness, which opened in 2012, ICON Sports Center, which opened in 2014, Scheels Sports Complex, which was fully playable in 2018, and Veterans Memorial Park, which opened in 2021, has taught the District that they have a great deal of opportunity to improve facilities through philanthropic means. Therefore, the District will continue to work with the Grand Forks Parks and Recreation Foundation (Foundation) to increase their donation revenue. The District's emphasis on seeking sponsorships and donations within its organization promises to boost the District's ability to meet demands for expanded services and facilities. The District also continues to expand and benefit from partnership developments, such as with Altru Health System and the Altru Family YMCA.

The District continues to look at its internal departments for increased efficiency of resources. The District will continue to hire, train, and motivate staff to retain a positive work environment to maximize the productivity of its work force. The District will keep its pay scales competitive and will evaluate and reward staff for their contributions. Similarly, the District will continue to evaluate the services provided by vendors selecting those of the highest quality and lowest pricing.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - CONTINUED**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Performance Tools and Response to Change**

The annual financial report provides measurement tools to judge the financial performance of each department, as well as the District as an agency.

**Non-Tax Funds**

Non-tax funds coming to the District are attributable to initiatives of District personnel and generosity of other organizations. There will be a continuing effort toward self-sufficiency of District golf courses, Choice Health & Fitness, and other program operations, and how these enterprises continue to provide earned revenue.

**Contacting the District's Treasurer's Office**

Annually the District makes available its financial reports and budget documents. The District publishes a variety of informative documents related to its operations. This financial report is designed to provide the District's citizenry with the general overview of the District's finances and show the District's accountability for all money it receives, spends, or invests. If you have any questions about this report or need financial information, contact Jeff Lancaster, Director of Finance & Administration, Park District of the City of Grand Forks, 1060 47<sup>th</sup> Avenue South, Grand Forks, ND 58201.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2025**

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Cash	\$ 6,115,253	\$ 3,106,648	\$ 9,221,901
Investments	-	1,049,837	1,049,837
Restricted Cash & Investments			
with Fiscal Agent	-	1,505,901	1,505,901
Accounts Receivable	323,275	90,459	413,734
Pledges Receivable, Net	-	3,660,673	3,660,673
Taxes Receivable	181,632	-	181,632
Contract and Sponsorships Receivable	1,884,968	-	1,884,968
Interest Receivable	565	3,313	3,878
Short Term Lease Receivable	19,332	264,436	283,768
Long Term Lease Receivable	166,959	456,541	623,500
Prepaid Expenses	-	35,381	35,381
Inventory	-	81,770	81,770
Internal Balances	(1,965,000)	1,965,000	-
Nondepreciable Capital Assets	20,021,264	3,249,695	23,270,959
Depreciable/Amortizable Capital Assets, Net	<u>30,747,471</u>	<u>24,829,993</u>	<u>55,577,464</u>
Total Assets	<u>57,495,719</u>	<u>40,299,647</u>	<u>97,795,366</u>
<b>Deferred Outflows of Resources</b>			
Deferred Outflows of Resources - NDPERS	888,201	362,787	1,250,988
Deferred Outflows of Resources - OPEB NDPERS	<u>32,384</u>	<u>13,227</u>	<u>45,611</u>
Total Deferred Outflows of Resources	<u>920,585</u>	<u>376,014</u>	<u>1,296,599</u>
<b>Liabilities</b>			
Accounts Payable	471,947	1,181	473,128
Pledges Payable	-	239,701	239,701
Sales Tax Payable	266	4,874	5,140
Gift Certificates/Cards Payable	18,083	108,272	126,355
Accrued Payroll	105,102	113,044	218,146
Accrued Interest Payable	22,218	52,909	75,127
Unearned Revenue	123,424	108,321	231,745
Non Current Liabilities:			
Due Within One Year	1,270,343	1,354,244	2,624,587
Due in More than One Year	<u>9,147,764</u>	<u>14,480,279</u>	<u>23,628,043</u>
Total Liabilities	<u>11,159,147</u>	<u>16,462,825</u>	<u>27,621,972</u>
<b>Deferred Inflows of Resources</b>			
Deferred Inflows of Resources - NDPERS	985,115	402,372	1,387,487
Deferred Inflows of Resources - Single Employer Plan	389,265	-	389,265
Deferred Inflows of Resources - OPEB NDPERS	28,571	11,669	40,240
Deferred Inflows of Resources - Leases	<u>162,443</u>	<u>678,486</u>	<u>840,929</u>
Total Deferred Inflows of Resources	<u>1,565,394</u>	<u>1,092,527</u>	<u>2,657,921</u>
<b>Net Position</b>			
Net Investment in Capital Assets	45,052,410	15,686,330	60,738,740
Restricted: Non-expendable - Endowments	-	214,567	214,567
Restricted for:			
Debt Service	935,805	1,380,427	2,316,232
Repairs and Replacement	-	125,474	125,474
Pledges	-	1,820,807	1,820,807
Unrestricted	<u>(296,452)</u>	<u>3,892,704</u>	<u>3,596,252</u>
Total Net Position	<u>\$ 45,691,763</u>	<u>\$ 23,120,309</u>	<u>\$ 68,812,072</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

	Program Revenues			Net (Expense) Revenue and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Governmental Activities</b>							
Park Operations	\$ 8,523,676	\$ 2,068,775	\$ -	\$ 400,823	\$ (6,054,078)	\$ -	\$ (6,054,078)
Forestry	1,388,012	5,025	-	-	(1,382,987)	-	(1,382,987)
Recreation	767,485	276,800	-	-	(490,685)	-	(490,685)
Interest on Long-Term Debt	50,549	-	-	-	(50,549)	-	(50,549)
Total Governmental Activities	<u>10,729,722</u>	<u>2,350,600</u>	<u>-</u>	<u>400,823</u>	<u>(7,978,299)</u>	<u>-</u>	<u>(7,978,299)</u>
<b>Business-Type Activities</b>							
King's Walk Golf Course	2,264,673	2,102,439	-	-	-	(162,234)	(162,234)
Lincoln Golf Course	551,099	475,803	-	-	-	(75,296)	(75,296)
Choice Health & Fitness	5,388,555	3,916,136	-	125,444	-	(1,346,975)	(1,346,975)
Foundation	168,925	-	-	184,592	-	15,667	15,667
Total Business- Type Activities	<u>8,373,252</u>	<u>6,494,378</u>	<u>-</u>	<u>310,036</u>	<u>-</u>	<u>(1,568,838)</u>	<u>(1,568,838)</u>
Total Primary Government	<u>\$ 19,102,974</u>	<u>\$ 8,844,978</u>	<u>\$ -</u>	<u>\$ 710,859</u>	<u>(7,978,299)</u>	<u>(1,568,838)</u>	<u>(9,547,137)</u>
<b>General Revenues:</b>							
Property Taxes - General					7,870,913	-	7,870,913
Property Taxes - Debt Service					1,252,073	-	1,252,073
Property Taxes - Capital Projects					1,422,156	-	1,422,156
Grants and Entitlements not Restricted to Specific Programs					1,252,505	-	1,252,505
Investment Earnings (losses)					504,122	204,402	708,524
Miscellaneous					492,394	-	492,394
Transfers					<u>(1,899,565)</u>	<u>1,899,565</u>	<u>-</u>
Total General Revenues and Transfers					<u>10,894,598</u>	<u>2,376,905</u>	<u>13,271,503</u>
Change in Net Position					2,916,299	808,067	3,724,366
Net Position- Beginning					<u>42,775,464</u>	<u>22,312,242</u>	<u>65,087,706</u>
Net Position- End of Year					<u>\$ 45,691,763</u>	<u>\$ 23,120,309</u>	<u>\$ 68,812,072</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**BALANCE SHEET – GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2025**

	General Fund	Debt Service Fund	Capital Projects Fund	Total Governmental Funds
<b>Assets</b>				
Cash	\$ 4,292,300	\$ 935,679	\$ 887,274	\$ 6,115,253
Accounts Receivable	323,275	-	-	323,275
Taxes Receivable	134,681	22,344	24,608	181,633
Contract and Sponsorships Receivable	1,884,968	-	-	1,884,968
Interest Receivable	565	-	-	565
Short Term Lease Receivable	19,332	-	-	19,332
Long Term Lease Receivable	166,959	-	-	166,959
Total Assets	<u>\$ 6,822,080</u>	<u>\$ 958,023</u>	<u>\$ 911,882</u>	<u>\$ 8,691,985</u>
<b>Liabilities</b>				
Accounts Payable	\$ 463,287	\$ -	\$ 8,659	\$ 471,946
Advances From Other Funds	-	-	1,965,000	1,965,000
Sales Tax Payable	266	-	-	266
Gift Certificate/Cards Payable	18,083	-	-	18,083
Unearned Revenue	123,423	-	-	123,423
Accrued Payroll	105,102	-	-	105,102
Total Liabilities	<u>710,161</u>	<u>-</u>	<u>1,973,659</u>	<u>2,683,820</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue - Property Taxes	119,356	19,779	21,807	160,942
Unavailable Revenue - Events	26,610	-	-	26,610
Unavailable Revenue - Contracts and Sponsorships	2,074,122	-	-	2,074,122
Deferred Inflows of Resources - Leases	162,443	-	-	162,443
Total Deferred Inflows of Resources	<u>2,382,531</u>	<u>19,779</u>	<u>21,807</u>	<u>2,424,117</u>
<b>Fund Balances</b>				
Restricted For:				
Debt Service	-	938,244	-	938,244
Unassigned	3,729,388	-	(1,083,584)	2,645,804
Total Fund Balances	<u>3,729,388</u>	<u>938,244</u>	<u>(1,083,584)</u>	<u>3,584,048</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 6,822,080</u>	<u>\$ 958,023</u>	<u>\$ 911,882</u>	<u>\$ 8,691,985</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO NET POSITION OF GOVERNMENTAL ACTIVITIES**  
**DECEMBER 31, 2025**

**Total Governmental Funds Balance** \$ 3,584,048

**Amounts reported for governmental activities in the statement of net position are different because:**

Capital assets used in governmental activities are not financial resources and therefore not reported in the governmental funds. 50,626,205

Other long-term assets are not available to pay for current-period expenditures and therefore are unavailable in the governmental funds:

Contract and Sponsorship Receivable	2,074,122
Events	26,610
Property Taxes	<u>160,942</u>

Total 2,261,674

Lease assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental funds.

Cost of SBITA assets	151,166
Cost of Lease assets	33,474
Less: accumulated amortization	<u>(42,110)</u>

142,530

Net deferred outflows/(inflows) of resources relating to the single employer and cost sharing defined benefit plans in the governmental activities are not financial resources and, therefore, are not reported as deferred outflows (inflows):

Deferred Outflows of Resources - Pension - NDPERS	888,201
Deferred Outflows of Resources - OPEB - NDPERS	32,384
Deferred Inflows of Resources - Single Employer Plan	(389,265)
Deferred Inflows of Resources - Pension - NDPERS	(985,115)
Deferred Inflows of Resources - OPEB - NDPERS	<u>(28,571)</u>

Total (482,366)

Long-term liabilities not due and payable in the current period and therefore are not included in the governmental funds:

Accrued Interest	(22,220)
Compensated Absences	(462,069)
Contract Payable	(377,896)
SBITA Payable	(100,902)
Lease Payable	(20,774)
Premium on Bonds Payable	(284,649)
Net Pension Liability - NDPERS	(2,696,569)
Net Pension Liability - Single Employer Plan	(1,067,810)
Net OPEB Liability - NDPERS	(97,439)
General Obligation Bonds	<u>(5,310,000)</u>

Total (10,440,328)

Net Position of Governmental Activities \$ 45,691,763

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

	General Fund	Debt Service Fund	Capital Projects Fund	Total Governmental Funds
<b>Revenues</b>				
Local Property Taxes	\$ 7,823,852	\$ 1,252,073	\$ 1,422,156	\$ 10,498,081
State Revenues	1,252,505	-	-	1,252,505
Program Income	1,520,423	-	-	1,520,423
Investment Earnings	504,122	-	-	504,122
Sponsorships	400,823	-	-	400,823
Donations and Grants	-	-	366,743	366,743
Miscellaneous	125,464	188	-	125,652
<b>Total Revenues</b>	<u>11,627,189</u>	<u>1,252,261</u>	<u>1,788,899</u>	<u>14,668,349</u>
<b>Expenditures</b>				
Current:				
Park Operations	6,003,475	-	-	6,003,475
Forestry	1,333,758	-	-	1,333,758
Recreation	801,720	-	-	801,720
Capital Outlay:				
Capital and Betterment	944,206	47,687	2,695,975	3,687,868
Debt Service:				
Principal Retirement	50,143	840,000	-	890,143
Interest Charges	14,326	149,700	-	164,026
<b>Total Expenditures</b>	<u>9,147,628</u>	<u>1,037,387</u>	<u>2,695,975</u>	<u>12,880,990</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>2,479,561</u>	<u>214,874</u>	<u>(907,076)</u>	<u>1,787,359</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of SBITAs	87,122	-	-	87,122
Issuance of Leases	20,774	-	-	20,774
Sale of Capital Assets	36,002	-	-	36,002
Operating Transfers In	105,045	-	2,447,566	2,552,611
Operating Transfers Out	(3,581,000)	-	(871,176)	(4,452,176)
<b>Total Other Financing Sources (Uses)</b>	<u>(3,332,057)</u>	<u>-</u>	<u>1,576,390</u>	<u>(1,755,667)</u>
Net Change in Fund Balances	(852,496)	214,874	669,314	31,692
Fund Balance Beginning of Year	<u>4,581,884</u>	<u>723,370</u>	<u>(1,752,898)</u>	<u>3,552,356</u>
Fund Balance End of Year	<u>\$ 3,729,388</u>	<u>\$ 938,244</u>	<u>\$ (1,083,584)</u>	<u>\$ 3,584,048</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**Net Change in Fund Balance - Total Governmental Funds** \$ 31,692

**Amounts reported for governmental activities in the statement of activities are different because:**

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Net Book Value of Disposed Capital Assets	\$ (1,767)	
Capital Asset Additions	2,285,968	
Current Year Depreciation	<u>(1,689,500)</u>	
Total		594,701

Lease payments are reported in the governmental funds as expenditures. However, in the statement of activities, those assets are set up as lease assets and amortized over the life of the lease along with interest expenses. In the current period, this resulted in the following differences:

Capital Outlay - Leases	33,474	
Amortization expenses - Leases	(6,509)	
Issuance of Leases	<u>(20,774)</u>	
		6,191

SBITA payments are reported in the governmental funds as expenditures. However, in the statement of activities, those assets are set up as lease assets and amortized over the life of the lease along with interest expenses. In the current period, this resulted in the following differences:

Capital Outlay - SBITAs	89,621	
Amortization expenses - SBITAs	(30,473)	
Issuance of SBITAs	<u>(87,122)</u>	
		(27,974)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds:

Property Taxes	47,063
Contracts and Sponsorship Receivable	828,187

Change in deferred outflows and inflows of resources related to:

Net Pension Liability	(698,752)
Net NDPERS OPEB Liability	(21,046)

Repayment of principal on long-term debt consumes the current financial resources of the governmental funds. However, there is no effect on net position. The following are changes in long-term liabilities during the current period:

Accrued Interest Payable	5,883
Amortization of Bond Premium	109,802
Principal Payment on Bonds Payable	840,000
Principal Payment on Notes Payable	23,618
Principal payments on SBITAs	26,525
Change in Compensated Absences	(45,024)
Change in Net NDPERS OPEB Liability	21,374
Change in Net Pension Liability	<u>1,172,069</u>

Total 2,154,247

Change in Net Position \$ 2,916,299

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF NET POSITION - PROPRIETARY FUNDS**  
**DECEMBER 31, 2025**

	Business-Type Activities-Enterprise Funds				Totals
	King's Walk Golf Course	Lincoln Golf Course	Choice Health & Fitness	Foundation	
<b>Assets</b>					
Current Assets:					
Cash	\$ 1,327,355	\$ 215,086	\$ 1,469,017	\$ 95,190	\$ 3,106,648
Investments	-	-	-	1,049,837	1,049,837
Accounts Receivable (Net)	22,509	-	67,950	-	90,459
Short Term Lease Receivable	-	-	264,436	-	264,436
Due From Other Funds	-	-	2,457,073	-	2,457,073
Pledges Receivable (net)	-	-	-	239,701	239,701
Interest Receivable	-	-	3,313	-	3,313
Inventory	77,960	3,810	-	-	81,770
Total Current Assets	<u>1,463,205</u>	<u>218,896</u>	<u>4,261,789</u>	<u>1,384,728</u>	<u>7,328,618</u>
Non-Current Assets:					
Advances To Other Funds	-	-	-	1,965,000	1,965,000
Restricted Cash & Investments with Fiscal Agent	-	-	1,505,901	-	1,505,901
Long Term Lease Receivable	-	-	456,541	-	456,541
Pledges Receivable, Net of Current Portion	-	-	-	3,420,972	3,420,972
Capital Assets:					
Land	618,820	21,640	2,609,235	-	3,249,695
Buildings, Systems, and Structures	2,605,546	1,053,987	26,686,858	-	30,346,391
Golf Course	5,703,112	595,680	-	-	6,298,792
Equipment	1,516,121	20,935	558,662	-	2,095,718
Vehicles	21,932	5,000	-	-	26,932
Tractors, Trailers, & Mowers	1,014,815	433,791	-	-	1,448,606
SBITAs	91,521	-	-	-	91,521
Less Accumulated Depreciation & Amortization	<u>(6,302,033)</u>	<u>(1,223,145)</u>	<u>(7,952,789)</u>	<u>-</u>	<u>(15,477,967)</u>
Total Capital Assets (Net of Accumulated Depreciation & Amortization)	<u>5,269,834</u>	<u>907,888</u>	<u>21,901,966</u>	<u>-</u>	<u>28,079,688</u>
Total Non-Current Assets	<u>5,269,834</u>	<u>907,888</u>	<u>23,864,408</u>	<u>5,385,972</u>	<u>35,428,102</u>
Total Assets	<u>6,733,039</u>	<u>1,126,784</u>	<u>28,126,197</u>	<u>6,770,700</u>	<u>42,756,720</u>
<b>Deferred Outflows of Resources</b>					
Deferred Outflows of Resources - NDPERS	37,530	37,530	287,727	-	362,787
Deferred Outflows of Resources - OPEB NDPERS	1,368	1,368	10,491	-	13,227
Total Deferred Outflows of Resources	<u>38,898</u>	<u>38,898</u>	<u>298,218</u>	<u>-</u>	<u>376,014</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF NET POSITION - PROPRIETARY FUNDS - CONTINUED**  
**DECEMBER 31, 2025**

	Business-Type Activities-Enterprise Funds				Totals
	King's Walk Golf Course	Lincoln Golf Course	Choice Health & Fitness	Foundation	
<b>Liabilities</b>					
Current Liabilities:					
Accounts Payable	\$ 1,118	\$ -	\$ -	\$ 63	\$ 1,181
Sales Tax Payable	96	12	4,766	-	4,874
Gift Certificate/Cards Payable	84,465	2,141	21,666	-	108,272
Due to Other Funds	-	-	-	2,457,073	2,457,073
Accrued Payroll	58,969	2,005	52,070	-	113,044
Unearned Revenue	5,742	-	102,579	-	108,321
Compensated Absences	20,233	11,824	114,448	-	146,505
Bonds Payable	-	-	970,000	215,000	1,185,000
SBITA Payable	22,739	-	-	-	22,739
Pledges Payable	-	-	-	239,701	239,701
Accrued Interest Payable	200	-	32,910	19,799	52,909
Total Current Liabilities	<u>193,562</u>	<u>15,982</u>	<u>1,298,439</u>	<u>2,931,636</u>	<u>4,439,619</u>
Non-Current Liabilities:					
Compensated Absences, Net of Current	36,290	6,170	92,295	-	134,755
Bonds Payable, Net of Current	-	-	11,396,787	1,803,690	13,200,477
Net Pension Liability	113,940	113,940	873,536	-	1,101,416
NDPERS OPEB Liability	4,117	4,117	31,565	-	39,799
SBITAs Payable, Net of Current	3,832	-	-	-	3,832
Total Non-Current Liabilities	<u>158,179</u>	<u>124,227</u>	<u>12,394,183</u>	<u>1,803,690</u>	<u>14,480,279</u>
Total Liabilities	<u>351,741</u>	<u>140,209</u>	<u>13,692,622</u>	<u>4,735,326</u>	<u>18,919,898</u>
<b>Deferred Inflows of Resources</b>					
Deferred Inflows of Resources - NDPERS	41,625	41,625	319,122	-	402,372
Deferred Inflows of Resources - OPEB NDPERS	1,207	1,207	9,255	-	11,669
Deferred Inflows of Resources - Leases	-	-	678,486	-	678,486
Total Deferred Inflows of Resources	<u>42,832</u>	<u>42,832</u>	<u>1,006,863</u>	<u>-</u>	<u>1,092,527</u>
<b>Net Position</b>					
Net Investment in Capital Assets	5,243,263	907,888	9,535,179	-	15,686,330
Restricted: Non-expendable - Endowments	-	-	-	214,567	214,567
Restricted for:					
Debt Service	-	-	1,380,427	-	1,380,427
Repairs and Replacement	-	-	125,474	-	125,474
Pledges	-	-	-	1,820,807	1,820,807
Unrestricted	1,134,101	74,753	2,683,850	-	3,892,704
Total Net Position	<u>\$ 6,377,364</u>	<u>\$ 982,641</u>	<u>\$ 13,724,930</u>	<u>\$ 2,035,374</u>	<u>\$ 23,120,309</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN**  
**FUND NET POSITION - PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

	Business-Type Activities - Enterprise Funds				Totals
	King's Walk Golf Course	Lincoln Golf Course	Choice Health & Fitness	Foundation	
<b>Operating Revenues:</b>					
Charges for Sales and Services:					
Sales	\$ 2,102,439	\$ 475,803	\$ 3,916,136	\$ -	\$ 6,494,378
Donations/Sponsorships	-	-	-	184,592	184,592
Total Operating Revenues	<u>2,102,439</u>	<u>475,803</u>	<u>3,916,136</u>	<u>184,592</u>	<u>6,678,970</u>
<b>Operating Expenses:</b>					
Costs of Sales and Services	1,087,126	291,980	2,784,195	90,470	4,253,771
Administration	779,662	189,675	1,589,732	-	2,559,069
Total Operating Expenses	<u>1,866,788</u>	<u>481,655</u>	<u>4,373,927</u>	<u>90,470</u>	<u>6,812,840</u>
Operating Income (Loss) before Depreciation	<u>235,651</u>	<u>(5,852)</u>	<u>(457,791)</u>	<u>94,122</u>	<u>(133,870)</u>
Depreciation and Amortization	<u>396,718</u>	<u>69,444</u>	<u>603,106</u>	<u>-</u>	<u>1,069,268</u>
Operating Income (Loss)	<u>(161,067)</u>	<u>(75,296)</u>	<u>(1,060,897)</u>	<u>94,122</u>	<u>(1,203,138)</u>
<b>Non-Operating Revenues (Expenses):</b>					
Donations/Sponsorships	-	-	125,444	-	125,444
Contributed Capital	223,909	44,029	-	-	267,938
Interest	-	-	90,189	114,213	204,402
Gain on Disposal of Fixed Assets	5,000	-	-	-	5,000
Interest Expense	(1,167)	-	(411,522)	(78,455)	(491,144)
Total Non-Operating Revenue (Expenses)	<u>227,742</u>	<u>44,029</u>	<u>(195,889)</u>	<u>35,758</u>	<u>111,640</u>
Income (Loss) Before Transfers	<u>66,675</u>	<u>(31,267)</u>	<u>(1,256,786)</u>	<u>129,880</u>	<u>(1,091,498)</u>
Transfers In	150,000	125,000	1,834,000	107,297	2,216,297
Transfers Out	-	-	-	(316,732)	(316,732)
Total Transfers	<u>150,000</u>	<u>125,000</u>	<u>1,834,000</u>	<u>(209,435)</u>	<u>1,899,565</u>
Changes in Net Position	216,675	93,733	577,214	(79,555)	808,067
Total Net Position - Beginning	<u>6,160,689</u>	<u>888,908</u>	<u>13,147,716</u>	<u>2,114,929</u>	<u>22,312,242</u>
Total Net Position - Ending	<u>\$ 6,377,364</u>	<u>\$ 982,641</u>	<u>\$ 13,724,930</u>	<u>\$ 2,035,374</u>	<u>\$ 23,120,309</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

	Business-Type Activities - Enterprise Funds				
	King's Walk Golf Course	Lincoln Golf Course	Choice Health & Fitness	Foundation	Totals
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Receipts from Customers and Users	\$ 2,104,870	\$ 476,469	\$ 4,165,872	\$ 486,599	\$ 7,233,810
Payments to Suppliers	(1,084,888)	(291,081)	(2,782,483)	(96,375)	(4,254,827)
Payments to Employees	(776,381)	(199,884)	(1,945,839)	-	(2,922,104)
Net Cash Provided (Used) by Operating Activities	<u>243,601</u>	<u>(14,496)</u>	<u>(562,450)</u>	<u>390,224</u>	<u>56,879</u>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>					
Due from other Funds	-	-	167,133	-	167,133
Due to other Funds	-	-	-	(167,133)	(167,133)
Transfers from other Funds	150,000	125,000	1,834,000	107,297	2,216,297
Transfer to other Funds	-	-	-	(316,732)	(316,732)
Net Cash Provided (Used) by Non-Capital and Related Financing Activities	<u>150,000</u>	<u>125,000</u>	<u>2,001,133</u>	<u>(376,568)</u>	<u>1,899,565</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Principal Paid on Bonds Payable	-	-	(940,000)	(205,000)	(1,145,000)
Proceeds from Advances To Other Funds	-	-	-	205,000	205,000
Principal Paid on SBITA Liabilities	(22,067)	-	-	-	(22,067)
Capital Donations	223,909	44,029	125,444	-	393,382
Purchases of Capital Assets	(472,529)	(72,733)	(80,705)	-	(625,967)
Interest Paid on Debt	(1,333)	-	(423,125)	(87,177)	(511,635)
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(267,020)</u>	<u>(28,704)</u>	<u>(1,318,386)</u>	<u>(87,177)</u>	<u>(1,701,287)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>					
Interest and Dividends Received (Paid)	-	-	91,498	114,213	205,711
Net Cash Provided (Used) by Capital Investing Activities	<u>-</u>	<u>-</u>	<u>91,498</u>	<u>114,213</u>	<u>205,711</u>
Net Increase (Decrease) in Cash and Cash Equivalents	126,581	81,800	211,795	40,692	460,868
Cash and Investments, January 1	1,200,774	133,286	2,763,123	1,104,335	5,201,518
Cash and Investments, December 31	<u>\$ 1,327,355</u>	<u>\$ 215,086</u>	<u>\$ 2,974,918</u>	<u>\$ 1,145,027</u>	<u>\$ 5,662,386</u>
<b>Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:</b>					
Operating Income (Loss)	\$ (161,067)	\$ (75,296)	\$ (1,060,897)	\$ 94,122	\$ (1,203,138)
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:					
Depreciation and Amortization Expense	396,718	69,444	603,106	-	1,069,268
Effects on Operating Cash Flows Due to Changes in:					
Accounts Receivable	3,185	-	(2,607)	-	578
Short Term Lease Receivable	-	-	(11,913)	-	(11,913)
Long Term Lease Receivable	-	-	264,436	-	264,436
Pledges Receivable	-	-	-	302,007	302,007
Inventories	(6,403)	899	-	-	(5,504)
NDPERS Deferred Pension/OPEB Outflows	16,412	16,412	125,821	-	158,645
Prepaid Expense	8,201	-	-	-	8,201
Accounts Payable	440	-	(38)	(21)	381
Gift Certificate/Cards Payable	(1,432)	666	(180)	-	(946)
Accrued Payroll	11,737	272	2,267	-	14,276
Pledges Payable	-	-	-	(5,884)	(5,884)
Compensated Absences	3,096	1,071	(7,423)	-	(3,256)
Deferred Leases inflows	-	-	(262,373)	-	(262,373)
NDPERS Net Pension/OPEB Liability	(12,229)	(12,229)	(93,760)	-	(118,218)
NDPERS Deferred Pension/OPEB Inflows	(15,735)	(15,735)	(120,639)	-	(152,109)
Unearned Revenue	678	-	1,750	-	2,428
Total Adjustments	<u>404,668</u>	<u>60,800</u>	<u>498,447</u>	<u>296,102</u>	<u>1,260,017</u>
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>\$ 243,601</u>	<u>\$ (14,496)</u>	<u>\$ (562,450)</u>	<u>\$ 390,224</u>	<u>\$ 56,879</u>
<b>Reconciliation of Cash and Investments</b>					
Cash	\$ 1,327,355	\$ 215,086	\$ 1,469,017	\$ 95,190	\$ 3,106,648
Investments	-	-	-	1,049,837	1,049,837
Restricted Cash	-	-	1,505,901	-	1,505,901
	<u>\$ 1,327,355</u>	<u>\$ 215,086</u>	<u>\$ 2,974,918</u>	<u>\$ 1,145,027</u>	<u>\$ 5,662,386</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**DECEMBER 31, 2025**

	<u>Pension Trust Fund</u>
<b>ASSETS</b>	
Cash and Investment Funds	<u>\$ 10,318,318</u>
<b>NET POSITION</b>	
Held in Trust for Pension Benefits and Other Purposes	<u>\$ 10,318,318</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

	<u>Pension Trust Fund</u>
<b>ADDITIONS</b>	
Contributions:	
Employer	\$ 450,000
Plan Members	<u>43,953</u>
Total Contributions	<u>493,953</u>
Investment Earnings:	
Investment Income	677,759
Net Change in the Fair Value of Investments	678,469
Administrative Expenses	<u>(25,765)</u>
Net Investment Earnings (Losses)	<u>1,330,463</u>
Total Additions	<u>1,824,416</u>
<b>DEDUCTIONS</b>	
Benefits Paid	<u>690,826</u>
Total Deductions	<u>690,826</u>
Change in Net Position	1,133,590
Net Position - Beginning	<u>9,184,728</u>
Net Position - Ending	<u>\$ 10,318,318</u>

See Notes to the Basic Financial Statements

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**DECEMBER 31, 2025**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Park District of the City of Grand Forks (District) operates with its Board of Commissioners elected at large, authorized to levy taxes, issue debt, budget, and designate management. The District provides the following services: parks, recreation, forestry, and general administrative services.

**A. Reporting Entity**

The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from it. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the basic statements because of the significance of their operations or financial relationships to the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and the District is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or if there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the District. The Grand Forks Parks and Recreation Foundation (Foundation), a separate legal entity, of the District meets the criteria and is included as a blended component unit.

**B. Basis of Presentation**

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide and Fund Financial Statements*

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segments. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
DECEMBER 31, 2025

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus/Basis of Accounting**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

The *General Fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Debt Service Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The *Capital Projects Fund* is used to account for the proceeds of specific revenue resources that are legally restricted to expenditures for acquiring sites, constructing, and equipping new facilities and renovating existing facilities.

The District reports the following major proprietary funds:

The *King's Walk Golf Course Fund* accounts for the activities of King's Walk Golf Course.

The *Lincoln Golf Course Fund* accounts for the activities of Lincoln Golf Course.

The *Choice Health & Fitness Fund* accounts for the activities of Choice Health & Fitness.

The *Foundation Fund* accounts for the contributions to promote healthful lifestyles in our community through the development and enhancement of parks, playgrounds, recreational facilities, programs, and activities for all people in Grand Forks, regardless of age, physical ability, or economic position.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
DECEMBER 31, 2025

Additionally, the District reports the following fiduciary fund type:

The *Pension Trust Fund* accounts for the activities of the single employer defined benefit pension plan.

**D. Budgetary Data**

The budget for each governmental fund is prepared on the same basis of accounting as the financial statements.

The budget is adopted through passage of a resolution. Management can authorize the transfer of budgeted amounts within any fund. Any revision that alters total expenditures of any fund must be approved by the Board of Commissioners.

The Board of Commissioners shall give preliminary approval of the District budget and give first reading of the annual appropriation ordinance by August 10 of each year. The Board of Commissioners will hold public hearings and may subtract from or change appropriations. Any changes in the budget must be with the revenues and reserves estimated as available by the Director of Finance & Administration or the revenue estimates must be changed by an affirmative vote of a majority of the Board of Commissioners.

Supplemental appropriations must be passed by ordinance by the Board of Commissioners at fund level and may only be done within additional revenues or reserves that were not anticipated at the time of original adoption of the annual budget and appropriation ordinance.

It is the responsibility of the District to administer the budget in accordance with instructions of the Board of Commissioners. Strict management of the budget in accordance with the purchasing policies, ordinances, and goals established by the Board of Commissioners, will be honored by District management. Any budget transfer between funds requires Board of Commissioners action. District management will not authorize expenditures exceeding the total appropriations set forth in the final budget, unless approved by separate action of the Board of Commissioners.

The final budget must be adopted on or before October 7. The budget must be submitted to the county auditor by October 10. The budget may be amended during the year, except no amendment changing the taxes levied can be made after October 10.

All budgeted appropriations lapse at the end of the fiscal year.

**E. Cash**

The cash balances from all funds are pooled and invested. All certificates of deposit, no matter what the maturity date, and all highly liquid investments (including restricted assets) with maturity of three months or less, when purchased are considered cash equivalents and treated as such in the statement of cash flows.

**F. Fair Value Measurements**

The District accounts for all assets and liabilities that are being measured and reported on a fair value basis, in accordance with GAAP. GAAP defines fair value, establishes a framework for measuring fair value, and expands disclosure about fair value measurements.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
DECEMBER 31, 2025

When fair value measurements are required, various data is used in determining those values. This statement requires that assets and liabilities that are carried at fair value must be classified and disclosed in the following levels based on the nature of the data used.

- Level 1: Quoted market prices in active markets for identical assets or liabilities.
- Level 2: Observable market-based inputs or unobservable inputs that are corroborated by market data.
- Level 3: Unobservable inputs that are not corroborated by market data.

**G. Receivables and Payables**

Receivables are stated on the balance sheet at estimated realizable values after provision for estimated uncollectible accounts. Management determines the allowance for uncollectible accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of the interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

**H. Inventory**

All inventories are stated at cost, determined on an average-cost basis.

**I. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, equipment, and subscription-based information technology arrangements of the District are depreciated/amortized using the straight-line method over the following estimated useful lives:

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

<u>Assets</u>	<u>Years</u>
Buildings, Systems, and Structures	20-50
Golf Course	15-50
Equipment	5-10
Subscription-Based Information Technology Arrangements	5-10
Leases	5-10
Vehicles	5
Tractors, Trailers, and Mowers	5-15

**J. Leases**

The District is a lessor for noncancellable leases of land and buildings. The District recognizes a lease receivable and a deferred inflow of resources in the financial statements.

At the commencement of a lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term.

Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the District determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The District uses its estimated incremental borrowing rate as the discount rate for leases. The District has made an accounting policy election to use a risk free rate based on US Treasury T-bill rate as of the lease commencement.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The District monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**K. Subscription-Based Information Technology Arrangements (SBITA)**

Subscription-Based Information Technology Arrangements (SBITA) are contracts that conveys control of the right to use another party's IT software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

The determination of whether a SBITA asset and liability are to be recorded in the financial statements is made at inception by evaluating the maximum possible term of the SBITA.

A SBITA contract with an initial term of more than 12 months, or that contain an option to extend the contract more than 12 months that is reasonably expected to be exercised by the District, are recognized based on the present value of subscription payments over the contract term discounted using the interest rate implicit in the lease. In cases where the implicit rate is not readily determinable, the District uses its incremental borrowing rate based on the information available at the SBITA contract

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
DECEMBER 31, 2025

commencement date. The District has made an accounting policy election to use a risk free rate based on US Treasury T-bill rate as of the SBITA contract commencement.

The District continues to recognize short-term SBITA subscription payments as outflows of resources (expenditure) based on the payment provision of the SBITA contract. Short-term SBITA contracts have a maximum possible term under the SBITA contract of 12 months (or less), including any options to extend, regardless of their probability of being exercised.

The amortizable life of SBITA assets are limited to the shorter of the expected agreement term or the useful life of the underlying asset.

#### **L. Property Taxes**

Property tax levies are set by the Board of Commissioners in October each year and are certified to Grand Forks County for collection in the following year. In North Dakota, counties act as collection agents for all property tax. Taxes are remitted monthly to the District.

The County spreads all levies over taxable property. Property taxes are attached as an enforceable lien on the real estate and become due on January 1 of the year following the assessment date.

A five (5) percent reduction on the taxes is allowed if the taxes are paid in full by February 15. Penalty and interest are added on March 1 if the first half of the taxes is not paid. Additional penalty and interest are added October 15 to those taxes that are not paid.

Property tax revenues are recognized when they become available. All other taxes are fully offset by deferred revenue because they are not known to be available to finance current expenditures.

#### **M. Compensated Absences**

All full-time employees of the District are covered by a compensated absences policy including vacation and sick leave. Unused vacation vests immediately and can be accumulated to a maximum of 224 hours with a maximum carryover of 224 hours to the next calendar year. If termination of employment occurs, employees receive 100 percent of their unused vacation pay at their rate of pay on the date of termination. Unused sick leave may be accumulated to an unlimited amount. If termination of employment occurs after five years of employment, employees receive 50 percent of their unused sick pay up to a maximum of 720 hours at their rate of pay on the date of termination.

The District accounts for compensated absences using a days-used approach. This approach consists of gathering the historical usage of compensated absences used to determine both a liability related to leave to be used as time off and leave to be settled in cash upon termination of employment. Salary-related employer payments are included in the calculation of the compensated absence liability.

#### **N. Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

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NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
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In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discount on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**O. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**P. Fund Balance**

GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints and the purposes for which resources can be used:

*Nonspendable* – consists of amounts that are not in spendable form, such as inventory and prepaid items.

*Restricted* – consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by law through constitutional provisions or enabling legislation.

*Committed* – consists of internally imposed constraints. These constraints are established by formal action of the Board of Commissioners.

*Assigned* – consists of internally imposed constraints. These constraints reflect the specific purpose for which it is the District's intended use. These constraints are established by the Board of Commissioners. Pursuant to Board resolution, the District's Executive Director and Director of Finance & Administration are authorized to establish assignments of fund balance.

*Unassigned* – is the residual classification for the general fund and also reflects negative residual amounts in other funds.

When committed, assigned, or unassigned resources are available for use, it is the District's policy to use resources in the following order; 1) committed, 2) assigned, and 3) unassigned.

**Q. Net Position**

GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, provides guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in accordance with Concepts Statement No. 4, *Elements of Financial Statements*.

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the District's financial statements. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
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assets. Restricted Net Position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted Net Position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, and then use unrestricted resources as they are needed.

**R. Net Position Flow Assumption**

Sometimes the District will fund outlays for a particular purpose for both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**S. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resource (expense/expenditure) until then. The District has three items reported on the statement of net position as Deferred Outflows of Resources which represents actuarial differences within NDPERS OPEB, NDPERS Pension Plan and the Single Employer Plan as well as amounts paid to the plans after the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has four types of items, three of which arise only under a modified accrual basis of accounting, that qualify for reporting in this category. Accordingly, *unavailable revenue - property taxes*, *unavailable revenue - events*, and *unavailable revenue - contracts and sponsorships* are reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The item *deferred inflows of resources - leases*, is reported as a deferred inflow of resource for both the Balance Sheet - Governmental Funds and the Statement of Net Position as these amounts represent future inflows of lease receivables. The District also has two items reported on the statement of net position as Deferred Inflows of Resources which represents actuarial differences within NDPERS OPEB, and NDPERS Pension Plan.

**T. Sales Taxes**

Sales taxes collected from customers and remitted to taxing authorities are excluded from revenues and cost of sales, respectively.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
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**U. Pensions**

For purposes of measuring the net pension liability and asset, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and the Single Employer Pension Plan and additions to/deductions from NDPERS and Single Employer Pension Plan fiduciary net position have been determined on the same basis as they are reported by NDPERS and Single Employer Pension Plan except that NDPERS' fiscal year is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**V. NDPERS - Other Postemployment Benefits (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of NDPERS and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**W. Unearned Revenue**

Unearned revenues represent resources that have been received but are not yet earned.

**X. Pledge Receivable**

Unconditional promises to give are recognized as revenues or gains in the period received as assets, decreases of liabilities, or expenses depending on the form of the benefits received. Conditional promises to give are recognized when the conditions on which they depend are substantially met. Unconditional promises expected to be collected in future years are recorded at the present value of expected future cash flows. The cash flows are discounted at a discount rate commensurate with the risks involved, at the date the promise was made. The rate used was 4% at year end. When considered necessary, an allowance is recorded based on management's estimate of collectability including such factors as prior collection history, type of contribution, and the nature of fund-raising activity.

**Y. Income Taxes**

The Foundation is organized as a North Dakota non-profit corporation and is exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code.

The Foundation's policy is to evaluate the likelihood that its uncertain tax positions will prevail upon examination based on the extent to which those positions have substantial support within the Internal Revenue Code and Regulations, Revenue Rulings, court decisions, and other evidence. It is the opinion of management that the Foundation has no significant uncertain tax positions that would be subject to change upon examination. The federal income tax returns of the Foundation are subject to examination by the IRS, generally for three years after they were filed.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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**NOTE 2 CASH**

**A. Deposits**

In accordance with North Dakota laws, the District maintains deposits at depositories authorized by the Board of Commissioners. The depositories are members of the Federal Reserve System.

North Dakota laws require that all public deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal at least 110% of the deposits not covered by insurance or bonds.

Authorized collateral includes the legal investments described below, as well as certain first mortgage notes, and certain other state or local government obligations. North Dakota laws require that securities pledged as collateral be held in safekeeping by the District or in a financial institution other than that furnishing the collateral.

At December 31, 2025, the carrying amount of the District's bank deposits was \$9,221,901 and the bank balance was \$9,409,889 of which all was covered by Federal Depository Insurance or collateral held in safekeeping in the District's name. In addition, there is \$1,505,901 held with fiscal agent as restricted cash for bond covenants. The balance consists entirely of cash. The cash is held at the Bank of New York Mellon and is covered by FDIC coverage.

**B. Investments**

As of December 31, 2025, \$10,206,053 of the District's pension trust funds were invested with the North Dakota State Investment Board and \$112,265 of the pension trust funds were invested with Aetna Life Insurance Company. Both the North Dakota State Investment Board and Aetna Life Insurance Company are external investment pools.

As of December 31, 2025, the District, through the Foundation, had the following investments:

<u>Investment Type</u>	Quoted Prices in Active Markets for Identical Assets (Level 1)
Equity Securities:	
Basic Materials	\$ 2,606
Consumer Cyclical	4,444
Consumer Non-Cyclical	13,022
Energy	2,776
Financial	17,110
Health Care	11,940
Industrials	14,422
Mutual Fund - Equity	133,879
Mutual Funds - International	93,231
Technology	54,382
Telecommunications	13,996
Utility	2,391
Mutual Funds	343,559
Real Estate	11,890
Total	<u>\$ 719,648</u>

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**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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The remaining \$330,189 of investments are invested in Certificates of Deposits.

**Investments – Pension Funds**

All investments of the fund are deposited with the North Dakota State Investment Board (NDSIB). The District is responsible for establishing the investment policy for the fund assets, which includes setting investment goals and specifying the percentage of assets to be invested in various types of investments. The investment goals are viewed over the long term. The District recognized the plan's performance objectives, benefit projections, and capital market expectation when it determined the asset allocation. The NDSIB is responsible for managing the plan's investments in accordance with the investment policy.

	Level 1	Level 2	Level 3	Total
Global Equities	\$ 5,626,540	\$ -	\$ -	\$ 5,626,540
Global Fixed Income	-	2,685,698	-	2,685,698
	\$ 5,626,540	\$ 2,685,698	\$ -	\$ 8,312,238

Investments measured at the net asset value (NAV):

Pension Investments:	
Real Assets NAV:	\$ 1,813,478
Redemption Frequency:	Quarterly, Not Eligible
Redemption Notice Period:	30-90 days

The remaining \$192,602 of the pension investments were cash deposits.

**Permitted Investments for Restricted Investments**

The 2015 Taxable Wellness Center Revenue Bonds Indenture restricts investments to the following:

- a) Governmental Obligations;
- b) bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by any of the following federal agencies and provided such obligations are backed by the full faith and credit of the United States of America (and, in the case of stripped securities, only those stripped securities stripped by the federal agency itself): U.S. Export-Import Bank (Eximbank), as to direct obligations or fully guaranteed certificates of beneficial ownership; Federal Financing Bank; Federal Housing Administration Debentures (FHA); General Services Administration, as to participation certificates; U.S. Maritime Administration, as to Guaranteed Title XI financing; and U.S. Department of Housing and Urban Development (HUD), as to project notes, local authority bonds, new communities debentures-U.S. government guaranteed debentures, and U.S. public housing notes and bonds (as to U.S. government guaranteed public housing notes and bonds);
- c) bonds, debentures, notes or other evidence of indebtedness issued or guaranteed by any of the following government agencies of the United States of America (non-full faith and credit agencies, and, in the case of stripped securities, only those stripped securities stripped by the federal agency itself): Federal Home Loan Bank System, as to senior debt obligations; Student Loan Marketing Association (SLMA or "Sallie Mae"), as to senior debt obligations; Resolution Funding Corp. (REFCORP) obligations; and Farm Credit System, as to consolidated system-wide bonds and notes;
- d) direct and general obligations or of bonds or notes issued by, any state of the United States of America or any municipality or political subdivision of any such state, which obligations are rated in one of the two highest rating categories of either S&P or Moody's, or, upon the discontinuance of

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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either or both of such services, any other nationally recognized rating service approved by the Trustee;

- e) commercial paper which matures not more than two hundred seventy (270) days after the date of purchase rated, at the time of purchase in the single highest classification, "A-I+" by S&P or "P-I" by Moody's, or, upon the discontinuance of either or both of such services, any other nationally recognized rating service approved by the Trustee;
- f) certificates of deposit secured at all times by collateral described in (a) and/or (b) above; provided that such certificates must be issued by commercial banks, savings and loan or mutual savings banks. Such collateral must be held by a third party and the owner must have a perfected security interest in the collateral, including those of the Trustee and its affiliates;
- g) certificates of deposit, savings accounts or deposit account which is fully insured by FDIC, including those of the Trustee and its affiliates;
- h) Investment Agreements, including guaranteed investment contracts entered into with a provider which has an unsecured, uninsured and unguaranteed obligation rating of "Prime -1 "or "A3" or better by Moody's and "A-I" or "A" or better by S&P, or upon discontinuance of either or both of such services, any other nationally recognized rating service approved by the Trustee;
- i) obligations of any state of the United States, any political subdivision thereof or any agency or instrumentality thereof, if such obligations are secured by Governmental Obligations the principal of and interest on which will be sufficient to pay when due the principal and interest on such obligations;
- j) shares or certificates in any short-term investment fund which is maintained by the Trustee and which fund invests solely in Governmental Obligations;
- k) federal funds or bankers acceptances with a maximum term of one (1) year of any bank which has an unsecured, uninsured and unguaranteed obligation rating of "Prime-I " or "A3" or better by Moody's and "A-I" or "A" or better by S&P, or upon discontinuance of either or both of such services, any other nationally recognized rating service approved by the Trustee; and
- l) deposits of the Bank of North Dakota which, as provided by Section 6-09-10 of the North Dakota Century Code, are guaranteed by the State.

### **Interest Rate Risk**

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changing interest rates.

### **Credit Risk**

In accordance with North Dakota Century Code, the District allows the following investments:

- a) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
- b) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- c) Certificates of Deposit fully insured by the Federal Deposit Insurance Corporation or the state.
- d) Obligations of the state.

### **Concentration of Credit Risk**

The District places no limit on the amount the District may invest in any one issuer.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

**NOTE 3 CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2025 was as follows:

	Balance 01/01/25	Additions	Deletions	Transfers/ Adjustments	Balance 12/31/25
<b>Governmental Activities</b>					
Capital Assets Not Being Depreciated:					
Land	\$ 4,254,623	\$ -	\$ -	\$ -	\$ 4,254,623
Land Improvements	15,592,758	47,499	-	-	15,640,257
Construction in Progress	183,513	86,057	(143,186)	-	126,384
Total Capital Assets Not Being Depreciated	<u>20,030,894</u>	<u>133,556</u>	<u>(143,186)</u>	<u>-</u>	<u>20,021,264</u>
Capital Assets Being Depreciated:					
Buildings, Systems, and Structures	46,150,123	1,754,108	(158,991)	(31,236)	47,714,004
Equipment	2,797,998	342,734	(88,852)	31,236	3,083,116
Vehicles	1,992,996	45,687	(39,700)	-	1,998,983
Tractors, Trailers, and Mowers	2,071,610	153,069	(86,311)	(20,384)	2,117,984
Total Capital Assets Being Depreciated	<u>53,012,727</u>	<u>2,295,598</u>	<u>(373,854)</u>	<u>(20,384)</u>	<u>54,914,087</u>
Less Accumulated Depreciation:					
Buildings, Systems, and Structures	(18,218,812)	(1,261,350)	158,991	10,586	(19,310,585)
Equipment	(2,077,464)	(131,934)	87,085	(10,586)	(2,132,899)
Vehicles	(1,336,450)	(129,278)	39,700	-	(1,426,028)
Tractors, Trailers, and Mowers	(1,379,390)	(166,938)	86,311	20,384	(1,439,633)
Total Accumulated Depreciation	<u>(23,012,116)</u>	<u>(1,689,500)</u>	<u>372,087</u>	<u>20,384</u>	<u>(24,309,145)</u>
Total Capital Assets Being Depreciated, Net	<u>30,000,611</u>	<u>606,098</u>	<u>(1,767)</u>	<u>-</u>	<u>30,604,942</u>
Lease Assets	<u>-</u>	<u>33,474</u>	<u>-</u>	<u>-</u>	<u>33,474</u>
Less Accumulated amortization for					
Lease Assets	<u>-</u>	<u>(6,509)</u>	<u>-</u>	<u>-</u>	<u>(6,509)</u>
Total Leased Assets being amortized, net	<u>-</u>	<u>26,965</u>	<u>-</u>	<u>-</u>	<u>26,965</u>
Subscription-Based Information Technology Arrangements	<u>61,545</u>	<u>89,621</u>	<u>-</u>	<u>-</u>	<u>151,166</u>
Less Accumulated amortization for					
Subscription-Based Information Technology Arrangements	<u>(5,129)</u>	<u>(30,473)</u>	<u>-</u>	<u>-</u>	<u>(35,602)</u>
Total Subscription-Based Information Technology Arrangement Assets being amortized, net	<u>56,416</u>	<u>59,148</u>	<u>-</u>	<u>-</u>	<u>115,564</u>
Governmental Capital Assets, Net	<u>\$ 50,087,921</u>	<u>\$ 825,767</u>	<u>\$ (144,953)</u>	<u>\$ -</u>	<u>\$ 50,768,735</u>

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

	Balance 01/01/25	Additions	Deletions	Transfers/ Adjustments	Balance 12/31/25
<b>Business-Type Activities</b>					
Capital Assets Not Being Depreciated:					
Land	\$ 3,249,695	\$ -	\$ -	\$ -	\$ 3,249,695
Total Capital Assets Not Being Depreciated	3,249,695	-	-	-	3,249,695
Capital Assets Being Depreciated:					
Buildings, Systems, and Structures	30,078,453	267,938	-	-	30,346,391
Golf Course	6,298,792	-	-	-	6,298,792
Equipment	2,022,840	137,364	(64,484)	-	2,095,720
Vehicles	26,932	-	-	-	26,932
Tractors, Trailers, and Mowers	1,256,740	220,677	(49,195)	20,384	1,448,606
Total Capital Assets Being Depreciated	39,683,757	625,979	(113,679)	20,384	40,216,441
Less Accumulated Depreciation:					
Buildings, Systems, and Structures	(8,585,457)	(648,807)	-	-	(9,234,264)
Golf Course	(3,336,506)	(127,664)	-	-	(3,464,170)
Equipment	(1,550,860)	(161,284)	64,484	-	(1,647,660)
Vehicles	(26,932)	-	-	-	(26,932)
Tractors, Trailers, and Mowers	(960,001)	(110,393)	49,195	(20,384)	(1,041,583)
Total Accumulated Depreciation	(14,459,756)	(1,048,148)	113,679	(20,384)	(15,414,609)
Total Capital Assets Being Depreciated, Net	25,224,001	(422,169)	-	-	24,801,832
Subscription-Based Information Technology Arrangements					
	91,521	-	-	-	91,521
Less Accumulated amortization for Subscription-Based Information Technology Arrangements					
	(42,240)	(21,120)	-	-	(63,360)
Total Subscription-Based Information Technology Arrangement Assets being amortized, net	49,281	(21,120)	-	-	28,161
Business-Type Activities Capital Assets, Net	\$ 28,522,977	\$ (443,289)	\$ -	\$ -	\$ 28,079,688

Depreciation and amortization expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
Park Operations	\$ 1,672,229
Forestry	54,253
Total Depreciation Expense - Governmental Activities	\$ 1,726,482
Business-Type Activities:	
King's Walk Golf Course	\$ 396,718
Lincoln Golf Course	69,444
Choice Health & Fitness	603,106
Total Depreciation and Amortization Expense	\$ 1,069,268
- Business-Type Activities	\$ 1,069,268

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

**NOTE 4 CONTRACT AND SPONSORSHIPS RECEIVABLE**

Annually the District enters into contracts with various sponsors for advertising within the District locations. Contract and sponsorships receivable will be received in periodic installments in accordance with the individual contracts through December 31, 2030 as follows:

2026	\$	1,157,332
2027		324,599
2028		207,989
2029		160,274
2030		<u>34,774</u>
	<u>\$</u>	<u>1,884,968</u>

**NOTE 5 PLEDGES RECEIVABLE**

Pledges receivable consist of unconditional promises to give from individuals, businesses, and private foundations. These contributions are restricted for construction of Choice Health & Fitness, Blue Line Club IcePlex, ICON Sports Center, Kraft Field Improvements, Terry Paukert Tennis Complex and Veterans Memorial Park and are due according to the following schedule:

Receivable in less than one year	\$	479,490
Receivable in one to five years		1,713,589
Receivable in more than five years		<u>1,467,594</u>
	<u>\$</u>	<u>3,660,673</u>

Unconditional promises to give due in more than one year are reflected at the present value of estimated future cash flows using a discount rate of 4%. The unamortized discount for promises due in more than one year was \$796,788 at December 31, 2025.

Management estimates an allowance for uncollectible pledges to be \$132,341 at December 31, 2025.

**NOTE 6 LONG-TERM DEBT**

The District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit and unlimited taxing powers of the District.

The District issues refunding improvement bonds to provide funds for improvements within the District. Refunding improvement bonds are payable from special assessments levied against benefited properties, and, in certain instances, ad valorem taxes levied against all taxable property within the District.

The District has entered into a contract payable with the City of Grand Forks for tapping fees associated with District property.

The District also issues revenue bonds where it pledges income derived from the acquired or constructed assets to pay debt service.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
DECEMBER 31, 2025

The Foundation issued Lease Revenue Bond Series 2013B to provide permanent financing for ICON Sports Center. The Foundation will lease ICON Sports Center to the District pursuant to the lease agreement.

	<u>Date of Issue</u>	<u>Original Amount</u>	<u>Interest Rate</u>	<u>Maturity Date</u>	<u>Balance 12/31/25</u>
<b><u>Governmental Activities:</u></b>					
Refunding Improvement Bonds, Series 2021A	4/30/2021	\$ 2,970,000	5.00%	5/1/2027	\$ 890,000
Refunding Improvement Bonds, Series 2021B	4/30/2021	5,505,000	2.00%	5/1/2031	4,420,000
Contracts Payable - City of Grand Forks	6/6/2017	590,461	3.00%	12/31/2041	377,896
Subscription-Based Information Technology Arrangement Liability	10/1/2024	61,545	3.00%	9/30/2027	20,507
Subscription-Based Information Technology Arrangement Liability	9/1/2025	87,122	3.00%	9/1/2028	80,395
Leases	6/4/2025	20,774	3.00%	3/4/2028	20,774
Total Governmental Activities		<u>\$ 9,234,902</u>			<u>\$ 5,809,572</u>

	<u>Date of Issue</u>	<u>Original Amount</u>	<u>Interest Rate</u>	<u>Maturity Date</u>	<u>Balance 12/31/25</u>
<b><u>Business-Type Activities:</u></b>					
Lease Revenue Bonds, Series 2013B	12/12/2013	\$ 6,845,000	3.00%-4.25%	10/1/2033	\$ 1,965,000
Wellness Center Revenue Refunding Bonds, Series 2015	4/28/2015	20,975,000	2.00%-3.50%	12/1/2036	12,265,000
Subscription-Based Information Technology Arrangement Liability	1/1/2023	91,521	3.00%	5/1/2027	26,571
Total Business-Type Activities		<u>\$ 27,911,521</u>			<u>\$ 14,256,571</u>

**Pledged Revenues**

The District's revenues in Choice Health & Fitness as noted as charges for sales, donations, and interest income are pledged for Taxable Wellness Center Revenue Bonds, Series 2015. The Bonds and any additional bonds are payable from and secured by a pledge and lien in (i) the revenues derived from operations of the District's revenue producing facilities, (ii) the pledged revenues, as defined, and (iii) investment income derived from the funds created under the Indenture, all as defined and provided in the Indenture.

Annual debt service requirements to maturity for bonds are as follows:

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

<b>Governmental Activities</b>						
Year Ending December 31,	Refunding Improvement Bonds, Series 2021A		Refunding Improvement Bonds, Series 2021B		City of Grand Forks Contracts Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
	2026	\$ 585,000	\$ 29,875	\$ 285,000	\$ 85,550	\$ 23,618
2027	305,000	7,625	540,000	77,300	23,618	10,628
2028	-	-	935,000	62,550	23,618	9,920
2029	-	-	955,000	43,650	23,618	9,211
2030	-	-	970,000	24,400	23,618	8,503
2031-2035	-	-	735,000	7,350	118,090	31,884
2036-2040	-	-	-	-	118,090	14,171
2041	-	-	-	-	23,626	708
	<u>\$ 890,000</u>	<u>\$ 37,500</u>	<u>\$ 4,420,000</u>	<u>\$ 300,800</u>	<u>\$ 377,896</u>	<u>\$ 96,362</u>

<b>Governmental Activities</b>						
Year Ending December 31,	Subscription-Based Information					
	Technology Arrangements		Leases		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 48,537	\$ 3,195	\$ 10,188	\$ 812	\$ 952,343	\$ 130,769
2027	30,620	1,401	10,586	414	909,824	97,368
2028	21,745	297	-	-	980,363	72,767
2029	-	-	-	-	978,618	52,861
2030	-	-	-	-	993,618	32,903
2031-2035	-	-	-	-	853,090	39,234
2036-2040	-	-	-	-	118,090	14,171
2041	-	-	-	-	23,626	708
	<u>\$ 100,902</u>	<u>\$ 4,893</u>	<u>\$ 20,774</u>	<u>\$ 1,226</u>	<u>\$ 5,809,572</u>	<u>\$ 440,781</u>

<b>Business-Type Activities</b>						
Year Ending December 31,	Lease Revenue Bonds, Series 2013B		Wellness Center Revenue Refunding Bonds, Series 2015		Subscription-Based Information Technology Arrangements	
	Principal	Interest	Principal	Interest	Principal	Interest
	2026	\$ 215,000	\$ 80,002	\$ 970,000	\$ 394,925	\$ 22,739
2027	220,000	72,208	995,000	365,825	3,832	68
2028	230,000	63,408	1,020,000	335,975	-	-
2029	240,000	54,208	1,050,000	305,375	-	-
2030	250,000	44,608	1,075,000	273,875	-	-
2031-2035	810,000	69,572	5,870,000	826,794	-	-
2036	-	-	1,285,000	44,975	-	-
	<u>\$ 1,965,000</u>	<u>\$ 384,006</u>	<u>\$ 12,265,000</u>	<u>\$ 2,547,744</u>	<u>\$ 26,571</u>	<u>\$ 729</u>

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

Year Ending December 31,	Total	
	Principal	Interest
2026	\$ 1,207,739	\$ 475,588
2027	1,218,832	438,101
2028	1,250,000	399,383
2029	1,290,000	359,583
2030	1,325,000	318,483
2031-2035	6,680,000	896,366
2036	1,285,000	44,975
	<u>\$ 14,256,571</u>	<u>\$ 2,932,479</u>

**Changes in Long-Term Liabilities**

Long-term liability activity for the year ended December 31, 2025, was as follows:

	Balance 1/1/2025	Issued	Retired	Balance 12/31/2025	Due Within One Year
<i>Governmental Activities:</i>					
Bonds Payable:					
Bonds	\$ 6,150,000	\$ -	\$ (840,000)	\$ 5,310,000	\$ 870,000
Unamortized Bond Premium	394,451	-	(109,802)	284,649	-
Contract Payable	401,514	-	(23,618)	377,896	23,618
Net Pension Liability:					
Single Employer Plan	1,971,820	-	(904,010)	1,067,810	-
NDPERS	2,964,628	-	(268,059)	2,696,569	-
Net OPEB Liability	118,813	-	(21,374)	97,439	-
Subscription-Based Information					
Technology Arrangements	40,305	87,122	(26,525)	100,902	48,537
Leases	-	20,774	-	20,774	10,188
Compensated Absences	417,044	363,228	(318,203)	462,069	318,000
	<u>\$ 12,458,575</u>	<u>\$ 471,124</u>	<u>\$ (2,511,591)</u>	<u>\$ 10,418,108</u>	<u>\$ 1,270,343</u>
Governmental Activities Long-Term Liabilities					
	<u>\$ 12,458,575</u>	<u>\$ 471,124</u>	<u>\$ (2,511,591)</u>	<u>\$ 10,418,108</u>	<u>\$ 1,270,343</u>
<i>Business Type Activities:</i>					
Bonds Payable:					
Revenue Bonds	\$ 15,375,000	\$ -	\$ (1,145,000)	\$ 14,230,000	\$ 1,185,000
Unamortized Bond Premium	171,658	-	(16,181)	155,477	-
Net Pension Liability:					
NDPERS	1,210,904	-	(109,488)	1,101,416	-
Net OPEB Liability	48,529	-	(8,730)	39,799	-
Subscription-Based Information					
Technology Arrangements	48,638	-	(22,067)	26,571	22,739
Compensated Absences	284,516	143,249	(146,505)	281,260	146,505
	<u>\$ 17,139,245</u>	<u>\$ 143,249</u>	<u>\$ (1,447,971)</u>	<u>\$ 15,834,523</u>	<u>\$ 1,354,244</u>
Business-Type Activities Long-Term Liabilities					
	<u>\$ 17,139,245</u>	<u>\$ 143,249</u>	<u>\$ (1,447,971)</u>	<u>\$ 15,834,523</u>	<u>\$ 1,354,244</u>

State statutes limit the amount of general obligation indebtedness that is supported by tax levies; the District may issue up to one percent or less of the total assessed valuation of taxable property. The current value of the District's indebtedness is 0.17% of the total assessed value of taxable property.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

**NOTE 7 LEASES**

The District governmental funds lease various buildings and land to other entities for specific purposes, the terms of those leases are as follows:

<u>Lease Type</u>	<u>Commencing</u>	<u>Terminating</u>	<u>Payment Frequency</u>	<u>Payment amount</u>
Land	8/1/2022	8/1/2042	Annual	\$1,000 - \$1,250
Land	3/21/2014	3/21/2039	Monthly	\$920 - \$1,400
Building	10/1/2024	9/30/2026	Annual	\$10,000

	<u>Year Ended</u> <u>12/31/2025</u>
<b>Lease Revenue</b>	
Building	\$ 4,792
Land	<u>11,753</u>
Total Lease Revenue	16,545
Interest Revenue	<u>5,737</u>
Total	<u>\$ 22,282</u>

<b>Maturity Analysis</b>	<u>Principal</u>	<u>Interest</u>	<u>Total Receipts</u>
2026	\$ 19,332	\$ 5,614	\$ 24,946
2027	9,044	4,902	13,946
2028	9,319	4,627	13,946
2029	11,207	4,326	15,533
2030	11,874	3,976	15,850
2031-2035	69,135	14,132	83,267
2036-2040	<u>56,380</u>	<u>3,040</u>	<u>59,420</u>
Total	<u>\$ 186,291</u>	<u>\$ 40,617</u>	<u>\$ 226,908</u>

The District proprietary funds lease various buildings to other entities for specific purposes, the terms of those leases are as follows:

<u>Lease Type</u>	<u>Commencing</u>	<u>Terminating</u>	<u>Payment Frequency</u>	<u>Payment amount</u>
Building	8/1/2022	7/31/2028	Annual	\$68,000 - \$80,000
Building	11/1/2023	10/30/2028	Monthly	\$17,107 - \$17,722

	<u>Year Ended</u> <u>12/31/2025</u>
<b>Lease Revenue</b>	
Building	<u>\$ 260,623</u>
Total Lease Revenue	260,623
Interest Revenue	<u>25,454</u>
Total	<u>\$ 286,077</u>

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

<b>Maturity Analysis</b>	<u>Principal</u>	<u>Interest</u>	<u>Total Receipts</u>
2026	\$ 264,436	\$ 19,081	\$ 283,517
2027	281,731	10,937	292,668
2028	174,810	2,413	177,223
Total	<u>\$ 720,977</u>	<u>\$ 32,431</u>	<u>\$ 753,408</u>

**NOTE 8 RESTRICTED RESERVES**

Wellness Center Revenue Refunding Bond, Series 2015 requires a reserve for future repairs and replacements. The Bond also requires reserve amounts based on future debt requirements. As of December 31, 2025, the reserve account was properly funded with an ending balance of \$1,505,901.

**NOTE 9 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

The composition of interfund balances as of December 31, 2025, is as follows:

Due from / to other funds:

<u>Receivable</u>	<u>Payable</u>	<u>Amount</u>
Choice Health & Fitness	Foundation	\$ 2,457,073

The interfund balance between Choice Health & Fitness and the Foundation relates to pledges within the Foundation that will be paid to Choice Health & Fitness once they are collected.

Advances to / from:

<u>Advances From</u>	<u>Advances To</u>	<u>Amount</u>
Foundation	Capital Projects Fund	\$ 1,965,000

The Foundation issued Lease Revenue Bond Series 2013B, to provide permanent financing for improvements at the District facilities. The debt service will be paid by the Foundation from transfers from the Capital Projects Fund. The future payments and receipts for the advances are as follows:

Year Ending <u>December 31,</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 215,000	\$ 80,002
2027	220,000	72,208
2028	230,000	63,408
2029	240,000	54,208
2030	250,000	44,608
2031-2033	810,000	69,572
	<u>\$ 1,965,000</u>	<u>\$ 384,006</u>

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

Interfund transfers were as follows:

Fund	Transfer In	Transfer Out
General Fund	\$ 105,045	\$ 3,581,000
Capital Projects Fund	2,447,566	871,176
Lincoln Golf Course	125,000	-
King's Walk Golf Course	150,000	-
Choice Health & Fitness	1,834,000	-
Foundation	107,297	316,732
Total	<u>\$ 4,768,908</u>	<u>\$ 4,768,908</u>

In accordance with the agreement between the Foundation and the Capital Projects Fund, the Capital Projects fund transferred \$87,177 to the Foundation for the current year interest payment on the Series 2013B debt issuance. The Foundation transferred pledges collected by donors to the Capital Project Fund and Choice Health & Fitness. The remaining interfund transfers are to cover expenditures paid in one fund on behalf of another fund.

**NOTE 10 FUND BALANCE**

**Minimum Fund Balance Policy**

The Board of Commissioners has formally adopted a fund balance policy for the General Fund. The policy establishes the District will strive to maintain a minimum general fund balance (unassigned, assigned, and committed only) of 25% of the operating expenditures.

**Deficit Fund Balance**

At December 31, 2025, the Capital Projects Fund had a deficit fund balance of \$1,083,584. This deficit will be eliminated with future transfers in and property tax revenues.

**NOTE 11 ENDOWMENT**

The Foundation's endowment consists of funds established for a variety of purposes in support of the Foundation. As required by accounting principles generally accepted in the United States of America, net assets associated with the endowment funds are classified and reported based on the existence or absence of donor-imposed restrictions.

The Board of Directors of the Foundation has interpreted the North Dakota Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, the Foundation classifies as permanently restricted net assets (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument.

In accordance with UPMIFA, the Foundation considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

1. The duration and preservation of the endowment fund.
2. The purposes of the Foundation and the donor-restricted endowment fund.
3. General economic conditions.
4. The possible effect of inflation or deflation.
5. The expected total return from income and appreciation of investments.
6. Other resources of the Foundation.
7. The investment policies of the Foundation.

**Description of Amounts Classified as Non-expendable (Endowment Only) as of December 31, 2025**

Non-expendable Donations:

The portion of perpetual endowment funds that is required to be retained permanently by donor stipulation	<u>\$ 214,667</u>
Total endowment funds classified as non-expendable	<u><u>\$ 214,567</u></u>

**Return Objectives and Risk Parameters**

The Foundation has adopted investment and spending policies for endowment assets that attempt to provide a predictable stream of funding to programs supported by its endowment while seeking to maintain the purchasing power of the endowment assets. Endowment assets include those assets of donor-restricted funds that the Foundation must hold in perpetuity. Under this policy, as approved by the Board of Directors, the endowment assets are invested in a manner that is intended to produce results that allow for distributions of dividends and interest income while maintaining the purchasing power of the investment portfolio. Actual returns in any given year may vary from this amount.

**Strategies Employed for Achieving Objectives**

To satisfy its long-term rate-of-return objectives, the Foundation relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The Foundation targets a diversified asset allocation to achieve its long-term return objectives within prudent risk constraints.

**Spending Policy and How the Investment Objectives Relate to Spending Policy**

The Foundation has a policy of distributing the dividend and interest income annually to the beneficiaries while maintaining the purchasing power of the investment portfolio. Accordingly, over the long-term, the Foundation expects the current spending policy to allow its endowment to grow at an average of inflation. This is consistent with the Foundation's objective to maintain the purchasing power of the endowment assets held in perpetuity.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

**NOTE 12 UNEARNED REVENUE**

Unearned revenue has been recorded in the funds for the following:

	Governmental Activities	Business-Type Activities
Prepaid Scheduled Ice Time	\$ 123,423	\$ -
Advanced Deposits	-	108,321
Total	\$ 123,423	\$ 108,321

**NOTE 13 UNAVAILABLE REVENUE**

Unavailable revenue has been recorded in the governmental funds for the following:

	Governmental Activities
Taxes Receivable	\$ 160,943
Sponsorship Receivable	2,074,121
Other	26,610
Total	\$ 2,261,674

Sponsorship receivable consists of sponsorships paid and contracts signed for the years following December 31, 2025.

**NOTE 14 DEFINED BENEFIT PENSION PLAN – SINGLE EMPLOYER**

**A. Plan Description**

Substantially all full-time employees of the District were eligible to belong to a pension plan administered by the District. Effective January 1, 2010, the plan was closed to new employees. New employees are eligible to be part of NDPERS. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the closed plan rests with the Board of Commissioners of the District.

**Eligibility**

All employees became a member of the pension plan at the time they started employment with the District, if the following conditions were met:

1. All employees of the District were eligible to participate in the plan if they were employed prior to age 60.
2. All employees hired after 7/1/1973 were required to join the pension plan provided they were employed prior to age 60.
3. An employee became a contributing participant on the first day of the month after one year of service. However, the employee receives credit for this past one year in calculating years of service in the plan.
4. Past service benefit is limited to ten years prior to 7/1/1973.

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NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
DECEMBER 31, 2025

“Rule of 90” is a combination of years of service and age that equal 90 years. Participants qualifying for the “Rule of 90” are eligible for full-retirement benefits based on current pension formula.

The Board of Commissioners approved adopting an Early Retirement Benefit plan under the rule of 90. If an employee chooses to retire after reaching the rule of 90, that employee will be eligible to receive 12.5% of the final monthly salary, which will be paid monthly over a four-year period, or until they reach age 65, whichever comes first. If an employee does not choose to retire after reaching the rule of 90, that employee may continue to work and remain in the pension plan until he or she chooses to retire.

**Pension and Death Benefits**

The Pension Plan provides retirement benefits as well as death benefits. All benefits vest after 5 years of vesting service. Retirement benefits at normal retirement date are as follows:

- a. 2% of monthly earnings at 7/1/1973, times years of past benefit service (maximum 10 years); plus.
- b. 2% of final average monthly earnings up to monthly covered compensation, times future benefit service.

Benefit and contribution provisions are established by District resolution and may be amended only by the Board of Commissioners.

**Employees Covered by Benefit Terms**

At December 31, 2025, the following employees were covered by the benefit terms:

Inactive Employees or beneficiaries currently receiving benefits	26
Inactive Employees entitled to but not yet receiving benefits	7
Active Employees	<u>13</u>
	<u>46</u>

**Member Contributions**

Contributions to the plan are required as follows:

All participants contribute 3.7% or 5.9% of monthly earnings, depending on years of service.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2025, the District reported a liability of \$1,067,810 for the net pension liability. The net pension liability was measured as of December 31, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2025 and rolled forward to December 31, 2025.

For the year ended December 31, 2025, the District recognized pension expense of \$249,789. At December 31, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between projected and actual investment earnings	\$ -	\$ 389,265
Total	\$ -	\$ 389,265

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension Expense
Year ending December 31:	Amount
2026	\$ 136,734
2027	(221,031)
2028	(160,500)
2029	(144,468)

**Actuarial Assumptions**

The total pension liability in the January 1, 2025 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.0%
Salary increases	2.0%
Investment rate of return	7.0%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Pub-2016 Mortality Table.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Stocks	27.00%	6.40%
International Stocks	20.00%	7.20%
Private Equity	7.50%	8.40%
Domestic Fixed Income	25.50%	2.60%
Global Real Assets	20.00%	6.50%

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**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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**Discount Rate**

The discount rate used to measure the total pension liability was 7.0 percent as of December 31, 2025. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at rates equal to those based on the January 1, 2025 Actuarial Valuation Report.

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Position Liability (a)	Plan Fiduciary Net Position (b)	Net Position Liability (a) - (b)
	Balances at 1/1/2025	\$ 11,156,548	\$ 9,184,728
Changes for the Year:			
Service Cost	9,620	-	9,620
Interest	757,452	-	757,452
Contributions - Employer	-	450,000	(450,000)
Contributions - Employee	-	43,953	(43,953)
Net Investment Income	-	1,357,432	(1,357,432)
Differences Between Expected and Actual Experience	190,516	-	190,516
Changes of Assumptions	(37,183)	-	(37,183)
Benefit Payments, Including Refunds of Employee Contributions	(690,827)	(690,827)	-
Administrative Expenses	-	(26,970)	26,970
Net Changes	<u>229,578</u>	<u>1,133,588</u>	<u>(904,010)</u>
Balances at 12/31/2025	<u>\$ 11,386,126</u>	<u>\$ 10,318,316</u>	<u>\$ 1,067,810</u>

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the District's net pension liability calculated using the discount rate of 7.0 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.0 percent) or 1 percentage point higher (8.0 percent) than the current rate:

	1% Decrease in Discount Rate (6.0%)	Discount Rate (7.0%)	1% Increase in Discount Rate (8.0%)
District's proportionate share of the Single Employer net pension liability: \$	2,178,341	\$ 1,067,810	\$ 114,780

**NOTE 15 DEFINED BENEFIT PENSION PLAN – STATEWIDE**

**North Dakota Public Employees' Retirement System - Main System - (NDPERS)**

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies, and various participating political subdivisions. NDPERS provides for pension, death, and disability benefits. The cost to administer the plan is

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of eleven members. The Governor is responsible for appointing three other members in addition to the Chairman of the Board. Four members are appointed by legislative management, and the remaining three Board members are elected from active employees currently contributing to PERS.

### **Pension Benefits**

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016, the Rule of 85 was replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. For members hired on or after January 1, 2020, the 2.00% multiplier was replaced with a 1.75% multiplier. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

### **Refunds of Member Account Balance**

Upon termination, if a member of the NDPERS Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
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**Member and Employer Contributions**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 8.12% of covered compensation. For members hired on or after January 1, 2020 member contribution rates are 7% and employer contribution rates are 9.26% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

- 1 to 12 months of service – Greater of one percent of monthly salary or \$25
- 13 to 24 months of service – Greater of two percent of monthly salary or \$25
- 25 to 36 months of service – Greater of three percent of monthly salary or \$25
- Longer than 36 months of service – Greater of four percent of monthly salary or \$25

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2025, the District reported a liability of \$3,797,984 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At June 30, 2025, the District's proportion was 0.23888%. At June 30, 2024, the District's proportion was 0.22325%.

For the year ended December 31, 2025, the District recognized pension expense of (\$102,635). At December 31, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 205,195	\$ -
Changes in actuarial assumptions	394,486	1,051,888
Difference between projected and actual investment earnings	-	335,599
Changes in proportion	517,870	-
Contributions paid to NDPERS subsequent to the measurement date	133,437	-
<b>Total</b>	<b>\$ 1,250,988</b>	<b>\$ 1,387,487</b>

\$133,437 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

Year ending December 31:	Pension Expense Amount
2026	\$ 155,306
2027	(252,984)
2028	(77,984)
2029	(94,274)

**Actuarial Assumptions**

The total pension liability in the July 1, 2025 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.5% to 17.75% including inflation
Investment rate of return	6.5%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the Sex-distinct Pub-2010 table for General Employees, with scaling based on actual experience. Respective corresponding tables were used for healthy retirees, disabled retirees, and active members. Mortality rates are projected from 2010 using the MP-2021 scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	31.90%	5.03%
International Equity	19.10%	6.10%
Private Equity	7.00%	8.30%
Domestic Fixed Income	23.00%	2.32%
Global Real Assets	19.00%	5.47%

**Discount Rate**

For NDPERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the NDPERS plan, the use of a municipal bond rate is required.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 6.5%; the municipal bond rate is 5.2%; and the resulting Single Discount Rate is 6.5%.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.5 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.5 percent) or 1 percentage point higher (7.5 percent) than the current rate:

	1% Decrease in Discount Rate (5.5%)	Discount Rate (6.5%)	1% Increase in Discount Rate (7.5%)
District's proportionate share of the NDPERS net pension liability:	\$ 5,665,204	\$ 3,797,984	\$ 2,246,941

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

**NOTE 16 NDPERS OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019, the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The Retiree Health Insurance Credit Fund (RHIC) is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
DECEMBER 31, 2025

**OPEB Benefits**

The employer contribution for the PERS, the HPRS, and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the RHIC Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "*prefunded credit applied*" on the Statement of Changes in Plan Net Position for the OPEB trust funds. Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There were no other benefit changes during the year.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. Effective August 1, 2019 the benefit may be used for any eligible health, prescription drug plan, dental, vision, or long-term care plan premium expense. The benefits are equal to \$5.00 for each of the employee's or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At December 31, 2025, the District reported a liability of \$137,238 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2025, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net OPEB liability was based on the District's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At June 30, 2025, the District's proportion was 0.20865%, which was an increase of 0.01498% from its proportion measured as of June 30, 2024.

For the year ended December 31, 2025, the District recognized OPEB expense of \$26,009. At December 31, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 703	\$ 1,995
Changes in actuarial assumptions	11,898	11,814
Difference between projected and actual earnings on OPEB plan investments	-	26,431
Changes in proportion and differences between employer contributions and proportionate share of contributions	11,645	-
Employer Contributions subsequent to the measurement date	21,365	-
Total	\$ 45,611	\$ 40,240

\$21,365 reported as deferred outflows of resources related to OPEB resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

Year ending December 31:	Pension Expense Amount
2026	\$ 13,464
2027	(14,411)
2028	(9,411)
2029	(5,636)

**Actuarial assumptions.** The total OPEB liability in the July 1, 2025 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	Not applicable
Investment rate of return	5.75%, net of investment expenses
Cost-of-living adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the MortalityPub-2010 Healthy Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 107% for males and 101% for females. Pub-2010 Disabled Retiree Mortality table (for General Employees), sex-distinct, with rates multiplied by 117% for males and 113% for females. Pub-2010 Employee Mortality table (for General Employees), sex-distinct, with rates multiplied by 87% for males and 88% for females. Mortality rates are projected from 2010 using the MP-2021 scale.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2025 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Large Cap Domestic Equities	37.00%	4.00%
Small Cap Domestic Equities	7.00%	6.00%
Domestic Fixed Income	27.00%	3.29%
International Equities	29.00%	7.00%

**Discount rate.** The discount rate used to measure the total OPEB liability was 5.75%. The projection of cash flows used to determine the discount rate assumed plan member and statutory rates described in this report. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

***Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate.***

The following presents the net OPEB liability of the Plans as of June 30, 2025, calculated using the discount rate of 5.75%, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.75 percent) or 1-percentage-point higher (6.75 percent) than the current rate:

	1% Decrease in Discount Rate (4.75%)	Discount Rate (5.75%)	1% Increase in Discount Rate (6.75%)
District's proportionate share of the net OPEB liability:	\$ 202,804	\$ 137,238	\$ 81,959

**NOTE 17 DEFERRED COMPENSATION PLAN AND TRUST**

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to eligible District employees, permits them to defer a portion of their salary until future years. There are two types of deferrals, pre-tax deferrals and Roth post-tax deferrals. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are (until paid or made available to the employee or other beneficiary) solely the property and rights of the employees. Accordingly, the plan/trust assets have been excluded from the District's reported assets.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED  
DECEMBER 31, 2025

**NOTE 18 RISK MANAGEMENT**

In the normal course of the business, the District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. Claims resulting from these risks did not exceed insurance coverage in any of the past three years.

**NOTE 19 MEMBERSHIP SHARING WITH ALTRU FAMILY YMCA**

The District is a party in an agreement with the Altru Family YMCA, in which Choice Health & Fitness shares membership revenues based on an agreement which expires December 31, 2027. For the year ended December 31, 2025 the District paid the Altru Family YMCA \$215,357 under this agreement.

**NOTE 20 SHARED USE AGREEMENT**

The District has entered into a shared use agreement with a local school district in a mutually beneficial agreement to utilize land and facilities. The agreement allows for both entities to use specific properties owned by either entity for the benefit of local children. The agreement calls for net fees being paid to the District in the amount of \$165,850 for the year ended December 31, 2025.

**NOTE 21 COMMITMENTS**

The District has entered into a contract for a dog statue at Veterans Memorial Park. As of December 31, 2025, the District has a commitment of \$37,000 for the project.

**NOTE 22 NEW PRONOUNCEMENTS**

GASB Statement No. 103, *Financial Reporting Model Improvements*, revises the requirements for management's discussion and analysis with the goal of making it more readable and understandable, requires unusual or infrequent items to be presented separately, defines operating and nonoperating revenues, includes a new section for noncapital subsidies for proprietary funds' statement of revenues, expenses and changes in net position, removes the option to disclose major component information in the notes and requires them to be shown individually or in combine financial statements following the fund financial statements and requires budgetary comparisons to be presented as RSI with new columns for variances between original-to-final budget and final budget-to-actual results. This statement is effective for fiscal years beginning after June 15, 2025.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*, establishes requirements for certain types of capital assets to be disclosed separately in the capital assets note. These items include disclosing separately lease assets, intangible right-to-use assets, subscription assets and intangible assets. In addition, additional disclosures will be required for capital assets held for sale. This statement is effective for fiscal years beginning after June 15, 2025. Earlier application is encouraged.

GASB Statement No. 105, *Subsequent Events*, defines subsequent events as transactions or other events occurring after the financial statement date but before the statements are available for issuance. Financial statements are considered available for issuance when they are complete in accordance with generally accepted accounting principles and have received all required approvals. The Statement also requires disclosure of the date through which subsequent events were evaluated and clarifies the distinction between recognized and nonrecognized subsequent events, including related note disclosure requirements. This statement is effective for fiscal years beginning after June 15, 2026. Earlier application is encouraged.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - CONTINUED**  
**DECEMBER 31, 2025**

Management has not yet determined what effect these statements will have on the entity's financial statements.

**NOTE 23 SUBSEQUENT EVENTS**

No significant events occurred subsequent to the District's year end. Subsequent events have been evaluated through March 25, 2026, which is the date these financial statements were available to be issued.

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**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**SCHEDULE OF DISTRICT'S CONTRIBUTIONS TO NDPERS AND SINGLE EMPLOYER PLANS**  
**LAST 10 YEARS**

Year Ended	Actuarial Determined or Statutorily Required Contributions	District's Contributions	Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a % of Covered Payroll
<b>Single Employer Plan</b>					
2016	\$ 276,944	\$ 210,000	\$ (66,944)	\$ 1,347,615	15.58%
2017	288,286	210,000	(78,286)	1,305,429	16.09%
2018	238,562	318,000	79,438	1,211,584	26.25%
2019	390,073	318,000	(72,073)	1,229,825	25.86%
2020	368,592	402,000	33,408	1,129,495	35.59%
2021	317,313	402,000	84,687	1,040,192	38.65%
2022	168,520	318,000	149,480	927,771	34.28%
2023	405,481	150,000	(255,481)	719,031	20.86%
2024	436,567	450,000	13,433	783,846	57.41%
2025	389,475	450,000	60,525	730,736	61.58%
<b>NDPERS</b>					
2016	\$ 120,358	\$ 120,358	\$ -	\$ 1,690,424	7.12%
2017	129,449	129,449	-	1,818,101	7.12%
2018	137,219	137,219	-	1,927,227	7.12%
2019	145,488	145,488	-	2,043,367	7.12%
2020	154,905	154,905	-	2,175,632	7.12%
2021	159,748	159,748	-	2,243,654	7.12%
2022	171,317	171,317	-	2,406,136	7.12%
2023	188,683	188,683	-	2,650,041	7.12%
2024	245,316	245,316	-	3,445,453	7.12%
2025	269,342	269,342	-	3,782,899	7.12%

The amounts presented for each fiscal year were determined as of the District's year end which is December 31.

The single employer pension plan does not have statutorily required contributions; contributions are made based on recommendations from the actuarial study performed annually.

See Notes to the Required Supplementary Information

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**SCHEDULE OF DISTRICT'S AND NON-EMPLOYER PROPORTIONATE SHARE OF THE NET NDPERS PENSION LIABILITY**  
**LAST 10 YEARS**

Year Ended	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
NDPERS					
2016	0.156803%	\$ 1,528,198	\$ 1,580,206	96.71%	70.46%
2017	0.166376%	2,674,208	1,698,443	157.45%	61.98%
2018	0.179905%	3,036,093	1,848,194	164.27%	62.80%
2019	0.187042%	2,192,268	1,945,558	112.68%	71.66%
2020	0.178760%	5,623,671	1,971,884	285.19%	48.91%
2021	0.182400%	1,901,104	2,175,632	87.38%	78.26%
2022	0.197120%	5,677,043	2,288,183	248.10%	54.47%
2023	0.210247%	4,054,093	2,571,050	157.68%	65.31%
2024	0.223248%	4,175,532	2,928,565	142.58%	68.02%
2025	0.238879%	3,797,984	3,445,453	110.23%	73.63%

The amounts presented for each fiscal year were determined as of the measurement date of the District's net pension liability which is June 30 of the previous fiscal year for NDPERS.

See Notes to the Required Supplementary Information

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**SCHEDULE OF CHANGES IN THE DISTRICT'S NET PENSION LIABILITY AND RELATED RATIOS – SINGLE EMPLOYER PLAN**  
**LAST 10 YEARS**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Total Pension Liability</b>										
Service Cost	\$ 9,620	\$ 38,770	\$ 48,305	\$ 56,809	\$ 63,470	\$ 60,915	\$ 69,068	\$ 55,532	\$ 51,356	\$ 53,042
Interest	757,452	750,522	733,123	734,469	730,065	692,880	678,667	701,298	639,065	613,350
Differences Between Expected and Actual Experience	190,516	40,578	203,515	(46,542)	(145,334)	256,193	(63,683)	(395,310)	47,709	177,548
Changes of Assumptions	(37,183)	(38,880)	-	-	(2,777)	(19,492)	(22,897)	665,934	743,710	-
Benefit Payments, Including Refunds of Employee Contributions	(690,827)	(634,847)	(818,841)	(692,080)	(459,621)	(464,059)	(435,840)	(353,667)	(496,980)	(544,647)
<b>Net Changes</b>	229,578	156,143	166,102	52,656	185,803	526,437	225,315	673,787	984,860	299,293
<b>Total Pension Liability - Beginning</b>	<u>11,156,548</u>	<u>11,000,405</u>	<u>10,834,303</u>	<u>10,781,647</u>	<u>10,595,844</u>	<u>10,069,407</u>	<u>9,844,092</u>	<u>9,170,305</u>	<u>8,185,445</u>	<u>7,886,152</u>
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 11,386,126</u>	<u>\$ 11,156,548</u>	<u>\$ 11,000,405</u>	<u>\$ 10,834,303</u>	<u>\$ 10,781,647</u>	<u>\$ 10,595,844</u>	<u>\$ 10,069,407</u>	<u>\$ 9,844,092</u>	<u>\$ 9,170,305</u>	<u>\$ 8,185,445</u>
<b>Total Fiduciary Net Position</b>										
Contributions - Employer	\$ 450,000	\$ 450,000	\$ 150,000	\$ 318,000	\$ 402,000	\$ 402,000	\$ 318,000	\$ 318,000	\$ 210,000	\$ 210,000
Contributions - Employee	43,953	43,340	50,123	56,238	62,178	67,435	65,266	68,781	69,545	74,628
Net Investment Income	1,357,432	681,248	871,193	(1,108,090)	1,373,896	944,632	1,148,064	(222,691)	987,588	392,405
Benefit Payments, Including Refunds of Employee Contributions	(690,827)	(634,847)	(818,841)	(692,080)	(459,621)	(464,059)	(435,840)	(353,667)	(496,980)	(544,647)
Administrative Expenses	(26,970)	(25,245)	(27,381)	(25,163)	(32,625)	(29,551)	(24,777)	(11,652)	(15,570)	(13,466)
<b>Net Changes in Plan Fiduciary Net Position</b>	1,133,588	514,496	225,094	(1,451,095)	1,345,828	920,457	1,070,713	(201,229)	754,583	118,920
<b>Plan Fiduciary Net Position - Beginning</b>	<u>9,184,728</u>	<u>8,670,232</u>	<u>8,445,138</u>	<u>9,896,233</u>	<u>8,550,405</u>	<u>7,629,948</u>	<u>6,559,235</u>	<u>6,760,464</u>	<u>6,005,881</u>	<u>5,886,961</u>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 10,318,316</u>	<u>\$ 9,184,728</u>	<u>\$ 8,670,232</u>	<u>\$ 8,445,138</u>	<u>\$ 9,896,233</u>	<u>\$ 8,550,405</u>	<u>\$ 7,629,948</u>	<u>\$ 6,559,235</u>	<u>\$ 6,760,464</u>	<u>\$ 6,005,881</u>
<b>District's Net Pension Liability - Ending (a) - (b)</b>	<u>\$ 1,067,810</u>	<u>\$ 1,971,820</u>	<u>\$ 2,330,173</u>	<u>\$ 2,389,165</u>	<u>\$ 885,414</u>	<u>\$ 2,045,439</u>	<u>\$ 2,439,459</u>	<u>\$ 3,284,857</u>	<u>\$ 2,409,841</u>	<u>\$ 2,179,564</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	90.62%	82.33%	78.82%	77.95%	91.79%	80.70%	75.77%	66.63%	73.72%	73.37%
<b>Covered Employee Payroll</b>	\$ 730,736	\$ 783,846	\$ 719,031	\$ 927,771	\$ 1,040,192	\$ 1,129,495	\$ 1,229,825	\$ 1,211,584	\$ 1,211,584	\$ 1,305,429
<b>District's Net Pension Liability as a Percentage of Covered Employee Payroll</b>	146.13%	251.56%	324.07%	257.52%	85.12%	181.09%	198.36%	271.12%	198.90%	166.96%

See Notes to the Required Supplementary Information

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**SCHEDULE OF DISTRICT'S CONTRIBUTIONS TO NDPERS OPEB PLAN**  
**LAST 10 YEARS**

**Schedule of Employer Contributions NDPERS**

Year Ended	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contribution	Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a % of Covered Payroll
2018	\$ 21,970	\$ 21,970	-	\$ 1,927,227	1.14%
2019	23,294	23,294	-	2,043,367	1.14%
2020	24,802	24,802	-	2,175,632	1.14%
2021	25,578	25,578	-	2,243,654	1.14%
2022	27,430	27,430	-	2,406,136	1.14%
2023	30,210	30,210	-	2,650,041	1.14%
2024	39,278	39,278	-	3,445,453	1.14%
2025	43,125	43,125	-	3,782,899	1.14%

The amounts presented for each fiscal year were determined as of the District's year end which is December 31.

The District implemented GASB Statement No. 75 for its year ended December 31, 2018. Information for the prior years is not available.

See Notes to the Required Supplementary Information

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**SCHEDULE OF DISTRICT'S SHARE OF THE NDPERS OPEB LIABILITY**  
**LAST 10 YEARS**

**Schedule of Employer's Share of OPEB Liability NDPERS**

Year Ended	District's Proportion of the Net OPEB Liability (Asset)	District's Proportionate Share of the Net OPEB Liability (Asset)	District's Covered Payroll	District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2018	0.168906%	\$ 133,025	\$ 1,848,194	7.20%	61.89%
2019	0.174355%	140,040	1,945,558	7.20%	63.13%
2020	0.169934%	142,948	1,937,198	7.38%	63.38%
2021	0.171064%	95,141	1,865,039	5.10%	76.63%
2022	0.184193%	221,089	1,901,620	11.63%	56.28%
2023	0.193138%	193,091	1,941,387	9.95%	62.74%
2024	0.193671%	167,343	2,007,798	8.33%	68.35%
2025	0.208648%	137,238	2,167,663	6.33%	75.94%

The amounts presented for each fiscal year were determined as of the measurement date of the District's other postemployment benefit liability which is June 30 of the previous fiscal year for NDPERS.

The District implemented GASB Statement No. 75 for its year ended December 31, 2018. Information for the prior years is not available.

See Notes to the Required Supplementary Information

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

	Original and Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>			
Local Property Taxes	\$ 7,824,100	\$ 7,823,852	\$ (248)
State Revenues	1,180,000	1,252,505	72,505
Program Income	1,405,000	1,520,423	115,423
Investment Earnings	320,000	504,122	184,122
Sponsorship	333,000	400,823	67,823
Donations	100	-	(100)
Miscellaneous	19,000	125,464	106,464
	<u>11,081,200</u>	<u>11,627,189</u>	<u>545,989</u>
<b>EXPENDITURES</b>			
Current:			
Park Operations	6,182,800	6,003,475	179,325
Forestry	1,342,000	1,333,758	8,242
Recreation	854,400	801,720	52,680
Capital Outlay:			
Capital and Betterment	1,174,500	944,206	230,294
Debt Service:			
Principal Retirement	23,600	50,143	(26,543)
Interest Charges	12,100	14,326	(2,226)
	<u>9,589,400</u>	<u>9,147,628</u>	<u>441,772</u>
Excess (Deficiency) of Revenues over Expenditures	<u>1,491,800</u>	<u>2,479,561</u>	<u>987,761</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Sale of Capital Assets	35,000	36,002	1,002
Issuance of SBITAS	-	87,122	87,122
Issuance of Leases	-	20,774	20,774
Transfers In	265,000	105,045	(159,955)
Transfers Out	(3,085,000)	(3,581,000)	(496,000)
	<u>(2,785,000)</u>	<u>(3,332,057)</u>	<u>(547,057)</u>
Net Change in Fund Balances	(1,293,200)	(852,496)	440,704
Fund Balances - Beginning of Year	<u>4,581,884</u>	<u>4,581,884</u>	<u>-</u>
Fund Balances - End of Year	<u>\$ 3,288,684</u>	<u>\$ 3,729,388</u>	<u>\$ 440,704</u>

See Notes to the Required Supplementary Information

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

**NOTE 1 BUDGETARY DATA**

The budget for each governmental fund is prepared on the same basis of accounting as the financial statements.

The budget is adopted through passage of a resolution. Management can authorize the transfer of budgeted amounts within any fund. Any revision that alters total expenditures of any fund must be approved by the Board of Commissioners.

The Board of Commissioners shall give preliminary approval of the District budget and give first reading of the annual appropriation ordinance by August 10 of each year. The Board of Commissioners will hold public hearings and may subtract from or change appropriations. Any changes in the budget must be with the revenues and reserves estimated as available by the Director of Finance & Administration or the revenue estimates must be changed by an affirmative vote of a majority of the Board of Commissioners.

Supplemental appropriations must be passed by ordinance by the Board of Commissioners at fund level and may only be done within additional revenues or reserves that were not anticipated at the time of original adoption of the annual budget and appropriation ordinance.

It is the responsibility of the District to administer the budget in accordance with instructions of the Board of Commissioners. Strict management of the budget in accordance with the purchasing policies, ordinances, and goals established by the Board of Commissioners, will be honored by the Board of Commissioners. Any budget transfer between funds requires Board of Commissioners action. The Board of Commissioners will not authorize expenditures exceeding the total appropriations set forth in the final budget, unless approved by separate action of the Board of Commissioners.

The final budget must be adopted on or before October 7. The budget must be submitted to the county auditor by October 10. The budget may be amended during the year, except no amendment changing the taxes levied can be made after October 10.

All budgeted appropriations lapse at the end of the fiscal year.

**NOTE 2 CHANGES OF ASSUMPTIONS AND BENEFIT TERMS**

**NDPERS PENSION**

*Changes of benefit terms.*

In 2023, House Bill 1040 was passed, which closes the Main System to employees newly enrolled into the system on January 1, 2025 and later. The state employer contribution for 2026 and later was changed to be the amount sufficient to fund the Main System on an actuarial basis, with the amortization of the unfunded liability determined on a level percent of payroll basis over a closed period beginning on January 1, 2026 and ending June 30, 2056.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED  
FOR THE YEAR ENDED DECEMBER 31, 2025

***Changes of assumptions.***

The actuarial assumptions used in the actuarial valuation as of July 1, 2025 were based on an experience review for the period from July 1, 2019 to July 1, 2024, and were adopted for first use commencing with the actuarial valuation as of July 1, 2025.

**OPEB**

***Changes of benefit terms.***

Beginning January 1, 2020, members first enrolled in the NDPERS Main System and the Defined Contribution Plan on or after that date will not be eligible to participate in RHIC. Therefore, RHIC will become for the most part a closed plan. There have been no other changes in plan provisions since the previous actuarial valuation as of July 1, 2024.

***Changes of assumptions.***

The actuarial assumptions used in the actuarial valuation as of July 1, 2025 were based on an experience review for the period from July 1, 2019 to July 1, 2024, and were adopted for first use commencing with the July 1, 2025 actuarial valuation. The following assumptions were changed: price inflation, salary increase rates, retirement rates, turnover rates, disability rates, RHIC participation rates, and mortality rates.

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**COMBINING BALANCE SHEET – GENERAL FUND**  
**DECEMBER 31, 2025**

	General Fund	Forestry Fund	Recreation Fund	Total General Funds
<b>Assets</b>				
Cash	\$ 3,176,261	\$ 740,548	\$ 375,491	\$ 4,292,300
Accounts Receivable	323,275	-	-	323,275
Taxes Receivable	99,547	26,043	9,091	134,681
Contract and Sponsorships Receivable	1,884,968	-	-	1,884,968
Interest Receivable	565	-	-	565
Short Term Lease Receivable	19,332	-	-	19,332
Long Term Lease Receivable	<u>166,959</u>	<u>-</u>	<u>-</u>	<u>166,959</u>
Total Assets	<u>\$ 5,670,907</u>	<u>\$ 766,591</u>	<u>\$ 384,582</u>	<u>\$ 6,822,080</u>
<b>Liabilities</b>				
Accounts Payable	\$ 463,287	\$ -	\$ -	\$ 463,287
Unearned Revenue	123,423	-	-	123,423
Sales Tax Payable	-	-	266	266
Gift Certificate/Card Payable	18,083	-	-	18,083
Accrued Payroll	<u>71,451</u>	<u>19,798</u>	<u>13,853</u>	<u>105,102</u>
Total Liabilities	<u>676,244</u>	<u>19,798</u>	<u>14,119</u>	<u>710,161</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue - Property Taxes	88,220	23,079	8,057	119,356
Unavailable Revenue - Events	-	-	26,610	26,610
Unavailable Revenue - Contracts and Sponsorships	2,074,122	-	-	2,074,122
Deferred Inflows of Resources - Leases	<u>162,443</u>	<u>-</u>	<u>-</u>	<u>162,443</u>
Total Deferred Inflows of Resources	<u>2,324,785</u>	<u>23,079</u>	<u>34,667</u>	<u>2,382,531</u>
<b>Fund Balances</b>				
Unassigned	<u>2,669,878</u>	<u>723,714</u>	<u>335,796</u>	<u>3,729,388</u>
Total Fund Balances	<u>2,669,878</u>	<u>723,714</u>	<u>335,796</u>	<u>3,729,388</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 5,670,907</u>	<u>\$ 766,591</u>	<u>\$ 384,582</u>	<u>\$ 6,822,080</u>

**PARK DISTRICT OF THE CITY OF GRAND FORKS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES – GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2025**

	<u>General Fund</u>	<u>Forestry Fund</u>	<u>Recreation Fund</u>	<u>Total General Funds</u>
<b>Revenues</b>				
Local Property Taxes	\$ 5,790,483	\$ 1,506,968	\$ 526,401	\$ 7,823,852
State Revenues	1,252,505	-	-	1,252,505
Program Income	1,238,598	5,025	276,800	1,520,423
Investment Earnings	504,122	-	-	504,122
Sponsorships	398,548	-	2,275	400,823
Miscellaneous	72,626	41,705	11,133	125,464
Total Revenues	<u>9,256,882</u>	<u>1,553,698</u>	<u>816,609</u>	<u>11,627,189</u>
<b>Expenditures</b>				
Current:				
Park Operations	6,003,475	-	-	6,003,475
Forestry	-	1,333,758	-	1,333,758
Recreation	-	-	801,720	801,720
Capital Outlay:				
Capital and Betterment	881,284	62,922	-	944,206
Debt Service:				
Principal Retirement	50,143	-	-	50,143
Interest Charges	14,326	-	-	14,326
Total Expenditures	<u>6,949,228</u>	<u>1,396,680</u>	<u>801,720</u>	<u>9,147,628</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>2,307,654</u>	<u>157,018</u>	<u>14,889</u>	<u>2,479,561</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	33,451	2,551	-	36,002
Issuance of SBITAS	87,122	-	-	87,122
Issuance of Leases	20,774	-	-	20,774
Operating Transfers In	80,175	7,900	16,970	105,045
Operating Transfers Out	<u>(3,581,000)</u>	<u>-</u>	<u>-</u>	<u>(3,581,000)</u>
Total Other Financing Sources (Uses)	<u>(3,359,478)</u>	<u>10,451</u>	<u>16,970</u>	<u>(3,332,057)</u>
Net Change in Fund Balances	(1,051,824)	167,469	31,859	(852,496)
Fund Balance Beginning of Year	<u>3,721,702</u>	<u>556,245</u>	<u>303,937</u>	<u>4,581,884</u>
Fund Balance End of Year	<u>\$ 2,669,878</u>	<u>\$ 723,714</u>	<u>\$ 335,796</u>	<u>\$ 3,729,388</u>

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER  
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Commissioners  
Park District of the City of Grand Forks  
Grand Forks, North Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Park District of the City of Grand Forks, as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the Park District of the City of Grand Forks' basic financial statements and have issued our report thereon dated March 25, 2026.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Park District of the City of Grand Forks' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Park District of the City of Grand Forks' internal control. Accordingly, we do not express an opinion on the effectiveness of the Park District of the City of Grand Forks' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Park District of the City of Grand Forks' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**BRADY MARTZ**  
**GRAND FORKS, NORTH DAKOTA**

March 25, 2026